# Update on Pricing and Incentive-Based Congestion Management Strategies





San Francisco County Transportation Authority Board November 28, 2018



**1**. What is Congestion Pricing?

2. Why Study Congestion Pricing?

**3.** 2010 Mobility, Access and Pricing Study

**4.** Related Efforts in SF and Other Cities



#### What is congestion pricing?

One of many tools to manage congestion:

 Charge a fee to drive in the most congested locations and times

Best practice to package with:

- Incentives
- Discounts
- Multimodal improvements





# Why study congestion pricing? (circa 2007)

- 5th most congested region in U.S.
- Peak period trips to Downtown SF twice as long as off-peak trips
- SF sacrificed over \$2B/yr to congestion
- Transportation = 37% of SF GHG emissions





## Why study congestion pricing? (circa 2018)

- 5th most congested region in the world
- SF travelers lose 79 hours/year to congestion
- Congestion results in concentrated air pollution, overlaps with COCs
- Transportation = 46% of SF GHG emissions







#### 2010 Mobility Access and Pricing Study

Feasibility Study included:

- Substantial community engagement
- Wide range of alternatives
- Detailed technical analysis
- Identification of feasible options





#### MAPS Outreach & Engagement

#### **KEY STAKEHOLDER GROUPS**

- Equity organizations
- Environmental advocates
- Business groups
- ► Residents, commuters

#### **BROAD OUTREACH & MARKET RESEARCH**

- Workshop series, e-workshop
- Direct outreach
- Public opinion polls, SP survey
- Intercept surveys





#### Feedback: community & equity

Top concerns:

- Availability, reliability, and cost of transit services
- Cost of paying fee to working poor
- Effect on local/off-peak service due to core/peak demands
- Traffic/parking diversions at edges of cordon



#### Is Congestion Pricing Fair?



#### Feedback: business impacts

#### **Top concerns:**

- Effect of fees on business location decisions
- Impacts of fees on retail sales
- Commercial fleet and tour bus costs
- Suggest parking pricing & traffic enforcement could have the same effect



#### MAPS Study Design

What scenarios would be feasible and effective?

What improvements should be part of the package?

What are the potential benefits and impacts?





#### MAPS Analysis of trips in Northeast SF

- Nearly half by auto
- Over 40% made during peak periods
- SF residents make <sup>3</sup>⁄<sub>4</sub> of car trips

# Distribution of AUTO Trips during the PM Peak, 2005





Source: SF-CHAMP, 2010

#### Travel Modes to NE SF by Income (pm peak)



**Person Trips (Percent)** 



SF CHAMP, May 2008

#### Recommended Design: Northeast Cordon

- Cordon bounded by Laguna + 18<sup>th</sup> Streets
- Recommended Pilot Fee:
  - \$3 AM/PM peak fee for crossing cordon
- Recommended discounts:
  - 50% for Disabled Drivers
  - 50% for Zone Residents
  - 50% for Low-income Drivers
  - \$6 daily cap
  - \$1 rebate on bridge tolls
  - Fleet program for businesses





#### Northeast Cordon performed best

#### **Benefits:**

- 12% fewer peak period auto trips
- 21% reduction in VHD
- 16% reduction in Northeast Cordon GHGs
- 20-25% transit speed improvement
- 12% reduction in pedestrian incidents





#### Program Could Generate \$60-80M/year

#### Expenditure plan investments included:

- Faster, more frequent transit
- Street repaying
- Traffic calming
- Ped + bike improvements
- Streetscape enhancements
- Parking management + enforcement
- TDM programs







Less driving and congestion =>

Fewer ped & bike injury collisions

Less particulate + toxic air pollution =>

Fewer health impacts for people most vulnerable to pollution

More walking and biking =>

> Healthier population



#### Business impacts: broadly neutral

- Minimal impact on employment (≤1%)
- Neutral to positive impacts on retail sales





Photo credits: Flickr users Mark Crawley, Jeffrey Zeldman



#### SF Incentives and Rewards



#### SF Policy and Plan Support

- ► SF Transportation Plans (2004 2017)
- SF Climate Action Plans (2004 2017)
- Regional Transportation Plans (2009 2017)

- Transit Center District Plan (2012)
- Inter-Agency Transportation Demand Management Strategy (2014)
- Emerging Mobility Evaluation Report (2018)



## Congestion Pricing around the World

**Existing pricing systems:** 

- London
- Stockholm
- Singapore
- Milan
- Gothenburg (Sweden)



Considering pricing:

- Los Angeles / Santa Monica
- Seattle
- Vancouver
- Portland
- New York City
- Auckland



#### What Could be Next?

- Refresh MAPS
  - Effectiveness
  - Equity
  - Economy
- Confirm design
- State legislative authority
- Environmental clearance
- Implementation



# Questions?

#### Jeff Hobson jeff.Hobson@sfcta.org



**San Francisco County Transportation Authority**