1455 Market Street, 22nd Floor San Francisco, California 94103 415.522.4800 FAX 415.522.4829 info@sfcta.org www.sfcta.org

# Memorandum

Date: 09.26.14 RE: Citizens Advisory Committee October 1, 2014

To: Citizens Advisory Committee

Anna LaForte – Deputy Director for Policy and Programming From:

**ACTION** – Adopt a Motion of Support for Allocation of \$496,100 in Prop K Funds, with Subject:

Conditions, and Appropriation of \$150,000 in Prop K Funds, with Conditions, for Three

Requests, Subject to the Attached Fiscal Year Cash Flow Distribution Schedules

### **Summary**

As summarized in Attachments 1 and 2, we have three requests totaling \$646,100 in Prop K funds to present to the Citizens Advisory Committee (CAC) for approval. The San Francisco Municipal Transportation Agency (SFMTA) has requested \$256,100 for the Shared Roadway Bicycle Markings (Sharrows) project to install an estimated 1,350 new sharrows at locations identified in the 2009 San Francisco Bicycle Plan. The SFMTA has also requested a total of \$240,000 for the Western Addition Community-Based Transportation Plan [NTIP Planning] project. This request includes \$100,000 in Neighborhood Transportation Improvement Program (NTIP) planning funds (District 5) to identify key transportation needs and to develop potential project concepts. Finally, we are requesting \$150,000 for the pre-implementation of the Treasure Island Mobility Management Program. We are seeking a motion of support for the allocation of \$496,100 in Prop K funds, with conditions, and appropriation of \$150,000 in Prop K funds, with conditions, for three requests, subject to the attached Fiscal Year Cash Flow Distribution Schedules.

#### BACKGROUND

We have received three requests for a combined total of \$646,100 in Prop K funds to present to the Citizens Advisory Committee (CAC) at the October 1, 2014 meeting, for potential Board approval on October 21, 2014. As shown in Attachment 1, the requests come from the following Prop K categories:

- Bicycle Circulation/Safety
- Transportation Demand Management/Parking Management
- Transportation/Land Use Coordination

The purpose of this memorandum is to present the Prop K requests to the CAC, and to seek a motion of support for the allocation and appropriation of these funds, with conditions.

#### DISCUSSION

Attachment 1 summarizes the three requests for Prop K funds, including information on proposed leveraging (i.e. stretching Prop K dollars further by matching them with other fund sources) compared with the leveraging assumptions in the Prop K Expenditure Plan. Attachment 2 provides a brief description of each project. A detailed scope, schedule, budget and funding plan for each project are included in the enclosed Allocation Request Forms.

Treasure Island Mobility Management Program: In June 2011, the San Francisco Board of Supervisors voted to approve various pieces of legislation authorizing the Treasure Island/Yerba Buena Island Development Project. The Treasure Island Transportation Implementation Plan was adopted as part of the development projects' approvals, and includes a multimodal congestion pricing demonstration program that applies motorist user fees to reduce the traffic impacts of the Development Project. The congestion fee, which is authorized under previous legislation (Assembly Bill (AB) 981, signed in 2008), in combination with parking and transit pass revenues, would help fund a comprehensive suite of transportation services, including: frequent ferry and bus service to San Francisco and Oakland, a free island circulator shuttle, bikeshare; and other cycling and pedestrian amenities. Other demand management elements include unbundled parking, required purchase of pre-paid transit vouchers for residents, and pricing of all non-resident parking on Treasure Island. Implementation of congestion pricing is intended to occur concurrently with the occupancy of the first 1,000 housing units on Treasure Island, anticipated in January 2018. Under AB 981, these transportation services and policies are to be implemented by a Treasure Island Mobility Management Agency (TIMMA).

On April 1, 2014, the San Francisco Board of Supervisors adopted a resolution designating the Transportation Authority as the TIMMA to implement elements of the Transportation Plan in support of the Development Project. On September 19, 2014, Governor Brown signed into law AB 141 (Ammiano), a bill sponsored by the Transportation Authority to transfer its TIMMA responsibilities to a new agency in order to firewall the new Treasure Island activities and related liabilities from Prop K revenues and other Transportation Authority resources.

The current request for \$150,000 in Prop K funds would match two competitive grants secured by the project: \$149,400 in Priority Development Area Planning funds from the Metropolitan Transportation Commission, and \$330,000 in federal Value Pricing Pilot Program Planning funds from the Federal Highway Administration. It would establish administrative and financial policies for TIMMA, and conduct planning and preliminary engineering to produce recommendations for the Mobility Management Program. A progress update on the Treasure Island Mobility Management Study will also be presented at the October 1 CAC meeting.

Western Addition Community-Based Transportation Plan [NTIP Planning]: The San Francisco Transportation Plan found that walking, biking and transit reliability initiatives are important ways to address socio-economic and geographic disparities. One key response to the findings was the development of the Neighborhood Transportation Improvement Program (NTIP) to address mobility and equity needs and to meet the desire for more focus on neighborhoods, especially on Communities of Concern and other underserved neighborhoods. The NTIP has two components: a planning program that provides \$100,000 in Prop K funding for each supervisorial district, and \$9.6 million in Prop K matching funds for implementation of NTIP planning grant recommendations and other neighborhood-scale projects that have already been identified for delivery. The San Francisco Municipal Transportation Agency is requesting \$100,000 in District 5 NTIP Planning funds for the Western Addition Community-Based Transportation Plan project for the first NTIP planning grant. The SFMTA will work closely with community partners to identify transportation needs, and develop and prioritize improvements.

**Staff Recommendation:** Attachment 3 summarizes the staff recommendations for the requests. Transportation Authority staff and project sponsors will attend the CAC meeting to provide brief presentations on some of the specific requests and to respond to any questions that the CAC may have.

We are seeking a motion of support for the allocation of \$496,100 in Prop K funds, with conditions and appropriation of \$150,000 in Prop K funds, with conditions, for three requests, subject to the attached Fiscal Year Cash Flow Distribution Schedules.

#### **ALTERNATIVES**

1. Adopt a motion of support for the allocation of \$496,100 in Prop K funds, with conditions, and appropriation of \$150,000 in Prop K funds, with conditions, for three requests, subject to the attached Fiscal Year Cash Flow Distribution Schedules.

- 2. Adopt a motion of support for the allocation of \$496,100 in Prop K funds, with condition, and appropriation of \$150,000 in Prop K funds, with conditions, for three requests, subject to the attached Fiscal Year Cash Flow Distribution Schedules, with modifications.
- 3. Defer action, pending additional information or further staff analysis.

#### FINANCIAL IMPACTS

As detailed in Attachment 2 and the enclosed Allocation Request Forms, this action would allocate and appropriate \$646,100 in Fiscal Year 2014/15 Prop K funds, with conditions. The allocations and appropriations would be subject to the Fiscal Year Cash Flow Distribution Schedules contained in the enclosed Allocation Request Forms.

The Prop K Capital Budget (Attachment 4) shows the recommended cash flow distribution schedules for the subject requests. Attachment 5 contains a cash-flow-based summary table including the Prop K Fiscal Year 2014/15 allocations to date and the subject Prop K requests.

Sufficient funds are included in the adopted Fiscal Year 2014/15 budget to accommodate the recommendation actions. Furthermore, sufficient funds will be included in future budgets to cover the recommended cash flow distribution for those respective fiscal years.

#### RECOMMENDATION

Adopt a motion of support for the allocation of \$496,100 in Prop K funds, with conditions, and appropriation of \$150,000 in Prop K funds, with conditions, for three requests, subject to the attached Fiscal Year Cash Flow Distribution Schedules.

#### Attachments (5):

- 1. Summary of Applications Received
- 2. Project Descriptions
- 3. Staff Recommendations
- 4. Prop K Capital Budget 2014/15
- 5. Prop K 2014/15 Fiscal Year Cash Flow Distribution Summary Table

#### **Enclosure:**

1. Prop K Allocation Request Forms (3)

#### Attachment 1: Summary of Applications Received

_									Prop K I	Leveraging		
Source	EP Line No./ Category <sup>1</sup>	Project Sponsor <sup>2</sup>	Project Name	P	Current Prop K Request  Current Prop AA Request		Total Cost for Requested Phase(s)		Expected Leveraging by EP Line <sup>3</sup>	Actual Leveraging by Project Phase(s) <sup>4</sup>	Phase(s) Requested	District
Prop K	39	I NEW LA	Shared Roadway Bicycle Markings (Sharrows)	\$	256,100	\$ -	\$ 250	5,100	28%	0%	Environmental, Design, Construction	Citywide
Prop K	43	SFCTA	Treasure Island Mobility Management Program	\$	150,000	\$ -	\$ 879	9,400	54%	83%	Planning	6
Prop K	44	SFMTA	Western Addition Community- Based Transportation Plan [NTIP Planning]	\$	240,000	\$	\$ 300	0,000	40%	20%	Planning	5
			TOTAL	\$	646,100	\$ -	\$ 1,435	,500	46%	55%		

#### Footnotes

<sup>&</sup>lt;sup>1</sup>"EP Line No./Category" is either the Prop K Expenditure Plan line number referenced in the 2014 Prop K Strategic Plan or the Prop AA Expenditure Plan category referenced in the 2012 Prop AA Strategic Plan, including: Street Repair and Reconstruction (Street), Pedestrian Safety (Ped), and Transit Reliability and Mobility Improvements (Transit).

<sup>&</sup>lt;sup>2</sup> Acronyms include SFCTA (San Francisco County Transportation Authority) and SFMTA (San Francisco Municipal Transportation Agency).

<sup>&</sup>lt;sup>3</sup> "Expected Leveraging By EP Line" is calculated by dividing the total non-Prop K funds expected to be available for a given Prop K Expenditure Plan line item (e.g. Pedestrian Circulation and Safety) by the total expected funding for that Prop K Expenditure Plan line item over the 30-year Expenditure Plan period. For example, expected leveraging of 90% indicates that on average non-Prop K funds should cover 90% of the total costs for all projects in that category, and Prop K should cover only 10%.

<sup>&</sup>lt;sup>4</sup> "Actual Leveraging by Project Phase" is calculated by dividing the total non-Prop K funds in the funding plan by the total cost for the requested phase or phases. If the percentage in the "Actual Leveraging" column is lower than in the "Expected Leveraging" column, the request (indicated by yellow highlighting) is leveraging fewer non-Prop K dollars than assumed in the Expenditure Plan. A project that is well leveraged overall may have lower-than-expected leveraging for an individual or partial phase.

# Attachment 2: Brief Project Descriptions <sup>1</sup>

EP Line No.	Project Sponsor	Project Name	Prop K Funds Requested	Prop AA Funds Requested	Project Description
39	SFMTA	Shared Roadway Bicycle Markings (Sharrows)	\$ 256,100	\$	The SFMTA will use Prop K funds to install an estimated 1,350 new sharrows at 52 locations identified in the 2009 San Francisco Bicycle Plan. Streets planned for sharrow implementation are located on the San Francisco Bike Network where no other bike facilities such as lanes are scheduled for construction in the near future. To date, the SFMTA has installed 74 miles of sharrows, and this project will install sharrows on the remaining 16 miles identified in the plan. SFMTA anticipates construction to be completed by late 2015.  The SFMTA prioritizes new requests for sharrows based on the existing backlog of requested sharrow locations along with new requests submitted through elected officials (e.g. Board of Supervisors) and 311. Public requests for sharrows can be made by contacting 311.
43	SFCTA	Treasure Island Mobility Management Program	\$ 150,000	\$ -	A key component of the Treasure Island/Yerba Buena Development Project is the development and implementation of a comprehensive package of transportation services. Prop K funds will be used to fund Phase 1 of the Treasure Island Mobility Management Program in Fiscal Year 2014/15. Activities during this preimplementation phase will continue development of the transportation program. Specifically, funds will be used on initial studies, the establishment of the Treasure Island Mobility Management Agency (TIMMA), program management, and agency stakeholder and public outreach. The work will be split 50/50 between Transportation Authority staff and consultants. The Transportation Authority anticipates the pre-implementation phase to be completed by September 2015.

# Attachment 2: Brief Project Descriptions <sup>1</sup>

EP Line No.	Project Sponsor	Project Name	Prop K Funds Requested	Prop AA Funds Requested	Project Description
44	SFMTA	Western Addition Community- Based Transportation Plan [NTIP Planning]	\$ 240,000	\$	Prop K funds will be used for a community-based planning effort in the Western Addition/Haight/Fillmore neighborhood. The District 5 Neighborhood Transportation Improvement Program (NTIP) planning funds (\$100,000 in Prop K funds) and \$140,000 in additional Prop K funds will leverage a \$60,000 Community-Based Transportation Program grant from the Metropolitan Transportation Commission. The planning effort will include robust community engagement to identify key transportation needs and to develop potential project concepts. We are following up with SFMTA staff to get more information on the outreach strategy and budget. Upon project completion (anticipated November 2016), SFMTA will report to the CAC and Plans and Programs Committee on key findings, recommendations, and next steps, including implementation and funding strategy.
		TOTAL	\$ 646,100	\$ -	

<sup>&</sup>lt;sup>1</sup> See Attachment 1 for footnotes.

## Attachment 3: Staff Recommendations <sup>1</sup>

EP Line No.	Project Sponsor	Project Name	Prop K Funds Requested	Prop AA Funds Requested	Recommendation
39	SFMTA	Shared Roadway Bicycle Markings (Sharrows)	\$ 256,100	\$	5-Year Prioritization Program (5YPP) Amendment: The requested allocation requires a 5YPP amendment to the Bicycle Circulation/Safety category to reprogram \$138,100 in Fiscal Year 2014/15 Bicycle Network Expansion and Upgrades construction funds to the Sharrows project.
43	SFCTA	Treasure Island Mobility Management Program	\$ 150,000	\$ -	
44	SFMTA	Western Addition Community- Based Transportation Plan [NTIP Planning]	\$ 240,000	\$ -	
		TOTAL	\$ 646,100	\$ -	

<sup>&</sup>lt;sup>1</sup> See Attachment 1 for footnotes.

# Attachment 4. Prop K FY 2014/15 Capital Budget<sup>1</sup>

						Cash Flow Distribution											
EP #	Sponsor	Project Name		Total	I	FY 2014/15		FY 2015/16	F	Y 2016/17	F	Y 2017/18	FY 2018/19		Ys 2019/20 - 2027/2028 <sup>2</sup>		
TRA		W N. D. D. 1175		4 504 200	6	4 075 404		240.057									
1	SFMTA	Van Ness Bus Rapid Transit Transbay Transit Center and	\$	1,594,280		1,275,424		318,856		4 225 000							
5	TJPA	Downtown Extension	\$	43,046,950		34,128,950	\$	4,693,000	\$	4,225,000							
5	TJPA	Downtown Extension	\$	1,219,000	\$	632,400	\$	586,600									
14	SFCTA	Quint-Jerrold Connector Road Contracting and Workforce Development Strategy	\$	89,000	\$	89,000											
15	SFMTA	Light Rail Vehicle Procurement	\$	4,592,490					\$	3,092,490	\$	1,500,000					
17M	SFMTA	Light Rail Vehicle Procurement	\$	60,116,310	\$	-	\$	-	\$	-	\$	-	\$ -	\$	60,116,310		
17U	SFMTA	Light Rail Vehicle Procurement	\$	66,444,342	\$	-	\$	-	\$	-	\$	-	\$ -	\$	66,444,342		
Trans	sit Subtotal		\$	177,102,372	\$	36,125,774	\$	5,598,456	\$	7,317,490	\$	1,500,000	\$ -	\$	126,560,652		
PARA	ATRANSIT						<u> </u>							<u> </u>			
23	SFMTA	Paratransit	\$	9,670,000	\$	9,670,000											
Parat	ransit Subto	otal	\$	9,670,000	\$	9,670,000	\$	-	\$	-	\$	-	\$ -	\$	-		
VISIT	TACION VA	ALLEY WATERSHED					<u> </u>							<u> </u>			
27	SFMTA	Bayshore Multimodal Station Location Study	\$	14,415	\$	9,665	\$	4,750									
27	SFCTA	Bayshore Multimodal Station Location Study	\$	14,415	\$	9,665	\$	4,750									
Visita	Visitacion Valley Watershed Subtotal		\$	28,830	\$	19,330	\$	9,500	\$	-	\$	-	\$ -	\$	-		
STRE	TET AND T	TRAFFIC SAFETY															
34	SFPW	West Portal Ave and Quintara St. Pavement Renovation	\$	3,002,785	\$	2,402,228	\$	600,557									
35	SFPW	Street Repair and Cleaning Equipment	\$	701,034	\$	350,517	\$	350,517									
37	SFPW	Public Sidewalk Repair	\$	492,200	\$	492,200											
39	SFMTA	Twin Peaks Connectivity	\$	23,000	\$	19,866	\$	3,134									
39	SFMTA	Shared Roadway Bicycle Markings (Sharrows)	\$	256,100	\$	151,000	\$	105,100									
42	SFPW	Tree Planting and Maintenance	\$	1,000,000	\$	1,000,000											
Street	s and Traffi	ic Safety Subtotal	\$	5,475,119	\$	4,415,811	\$	1,059,308	\$	-	\$	-	\$ -	\$	-		
тем	/\$TD \TEC	GIC INITIATIVES															
43	SFE	Commuter Benefits Ordinance	\$	77,546	\$	77,546											
43	SFCTA	Employer Outreach  Bay Area Transit Core Capacity Study	\$	450,000	\$	315,000	\$	135,000									
43	SFCTA	San Francisco Corridor Management	\$	300,000	\$	75,000	\$	125,000	\$	100,000							
43	SFCTA	Study Treasure Island Mobility Management	\$	150,000		150,000											
44	SFMTA	Program  Persia Triangle	\$	200,685	\$	100,343	\$	100,342									
44	SFCTA	NTIP Predevelopment/Program	\$	75,000	\$	75,000		,									
44	SFMTA	Support NTIP Predevelopment/Program	\$	75,000	\$	75,000											
44	SFMTA	Support Western Addition Community-Based	\$	240,000	\$	96,000	\$	96,000	<b>\$</b>	48,000							
		Transportation Plan [NTIP] nitiatives Subtotal									6		•	•			
1 31/1	strategic II	muatives Subtotal	\$	1,568,231	\$	963,889	\$	456,342	\$	148,000	\$		\$ -	\$			
TOT	AL		\$	193,844,552	\$	51,194,804	\$	7,123,606	\$	7,465,490	\$	1,500,000	\$ -	\$	126,560,652		

Capital Budget FY 1415 Oct Capital Budget 2

Page 1 of 2

#### Attachment 4. Prop K FY 2014/15 Capital Budget<sup>1</sup>

EP									FYs 2019/20 -
#	Sponsor	Project Name	Total	FY 2014/15	FY 2015/16	FY 2016/17	FY 2017/18	FY 2018/19	$2027/2028^2$

 $<sup>^1</sup>$  This table shows Cash Flow Distribution Schedules for all FY 2014/15 allocations approved to date, along with the current recommended allocation(s).  $^2$  Light Rail Vehicle Procurement. See Resolution 15-XX for cash flow details.

Shaded lines indicate allocations/appropriations that are part of the current action.

Page 2 of 2 Capital Budget FY 1415 Oct Capital Budget 2

### Attachment 5. Prop K FY 2014/15 Capital Budget Summary<sup>1</sup>

Total		FY 2014/15			FY 2015/16	]	FY 2016/17	FY 2017/18	FY 2018/19		FYs 2019/20 - 2027/28 <sup>2</sup>		
Prior Allocations	\$	193,198,452	\$	50,797,804	\$	6,922,506	\$	7,417,490	\$ -	\$	-	\$	126,560,652
Current Request(s)	\$	646,100	\$	397,000	\$	201,100	\$	48,000	\$ -	\$	-	\$	-
New Total Allocations	\$	193,844,552	\$	51,194,804	\$	7,123,606	\$	7,465,490	\$ -	\$	-	\$	126,560,652

 $<sup>^{1}</sup>$  This table shows total cash flow for all FY 2014/15 allocations approved to date, along with the current recommended allocation(s).  $^{2}$  Light Rail Vehicle Procurement. See Resolution 15-XX for cash flow details.

Page 1 of 1 Capital Budget FY 1415 Oct CF Summary 2