



Memorandum

AGENDA ITEM 11

DATE: May 31, 2026

TO: Transportation Authority Board

FROM: Carl Holmes - Deputy Director for Capital Projects

SUBJECT: 06/09/26 Board Meeting: Award a Construction Contract to the Lowest Responsible and Responsive Bidder, Gordon N. Ball, Inc., in an Amount Not to Exceed \$12,351,339; Authorize an Additional Construction Allotment of \$6,051,268, for a Total Construction Allotment Not to Exceed \$18,402,607; Approve a Contract Amendment with WMH Corporation in the Amount of \$750,000 to Provide Design Support During Construction; and Authorize the Executive Director to Execute All Other Related Supporting and Supplemental Agreements for Treasure Island Road Improvement (TIRI) - Yerba Buena Island Multi-Use Pathway (YBI MUP) Segment 4

<p>RECOMMENDATION <input type="checkbox"/> Information <input checked="" type="checkbox"/> Action</p> <ul style="list-style-type: none"> • Award a construction contract to the lowest responsible and responsive bidder, Gordon N. Ball, Inc., in an amount not to exceed \$12,351,339 • Authorize an additional construction allotment of \$6,051,268, for a total construction allotment not to exceed \$18,402,607, for the TIRI - YBI MUP Segment 4 (Project) • Approve a contract amendment with WMH Corporation (WMH) to increase the contract by \$750,000, to a total amount not to exceed \$3,400,000, to provide design support during construction • Authorize the Executive Director to negotiate contract payment terms and non-material contract terms and conditions • Authorize the Executive Director to execute all other related supporting and supplemental agreements 	<ul style="list-style-type: none"> <input type="checkbox"/> Fund Allocation <input type="checkbox"/> Fund Programming <input type="checkbox"/> Policy/Legislation <input type="checkbox"/> Plan/Study <input type="checkbox"/> Capital Project Oversight/Delivery <input type="checkbox"/> Budget/Finance <input checked="" type="checkbox"/> Contract/Agreement <input type="checkbox"/> Other: _____
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SUMMARY

We are delivering the Treasure Island Road Improvements (TIRI) - YBI MUP Segment 4 Project (Project) on behalf of the Treasure Island Development Authority (TIDA) and Bay Area Toll Authority (BATA). With a total project budget of \$38,000,000, the Project will widen the road to modern standards and increase the safety and usability of Treasure Island Road by providing two travel lanes, one dedicated Transit Lane, and a 16-ft-wide Class I Multi-Use Pathway.

We advertised the construction contract on April 8 and received 6 electronic bids on May 19. After reviewing submitted bids, we determined that the lowest responsive and responsible bidder is Gordon N. Ball, Inc. with a bid of \$12,351,339. We are also recommending an additional construction allotment of \$6,051,268 for supplemental funds, agency furnished materials, contingency and finance costs included in Attachment 3. Additionally, now that the construction contract is being awarded for the Project, it is an appropriate time to reassess the level of design support required to complete the Project during the construction phase. Thus, we are seeking approval to increase the amount of the WMH Corporation contract as described above.

BACKGROUND

The redevelopment of Treasure Island and Yerba Buena Island will transform the islands into a new San Francisco neighborhood with new businesses, homes, retail, parks, and transportation modes. At full buildout, the redevelopment will create 8,000 new housing units and anticipates up to 25,000 new residents, workers and thousands of visitors each year. To improve traffic circulation around the islands given the anticipated population growth, we are working jointly with TIDA, BATA, SFMTA, the United States Coast Guard, and San Francisco Public Works (SFPW) on the development of various transportation projects on the islands.

One of these projects is the YBI MUP, which will provide a safe, emission-free, and low-cost multi-modal transportation connection between the existing multi-use pathway on the East Span of the Bay Bridge and the new ferry terminal on Treasure Island. The YBI MUP will ultimately enable bicycle and pedestrian commuters and



recreational users the opportunity to travel between the East Bay and downtown San Francisco.

The YBI MUP is being constructed in four segments integrated with adjacent roadway projects. The subject of this item is the Treasure Island Road Improvements (TIRI) – YBI MUP Segment 4 Project (Project). Spanning from the intersection of Treasure Island Road to the northern limit of the adjacent West Side Bridges (YBI MUP Segment 3) project, the Project will widen Treasure Island Road and provide two travel lanes, a new 12-ft dedicated transit lane, and a new 16-ft Class I multi-use path. The Project will also include a 950-foot retaining wall, streetlights, medians, and safety barriers and railings. The Project scope includes aesthetic treatment of the retaining wall and environmental monitoring and mitigation.

DISCUSSION

Bid Process and Results. On April 8, we issued an Invitation to Bid (ITB) for construction services for the Project through an electronic bid website.

We conducted active outreach to the contractor community to ensure that robust competition for this procurement opportunity took place. In particular, we coordinated with multiple trade and contractor industry organizations to distribute the appropriate notifications of plan availability for this construction bid opportunity. We prioritized providing access to contract documents and conducting active outreach to the contractor community to encourage participation from Disadvantaged Business Enterprise (DBE) and/or Small Business Enterprise (SBE) firms through the following means:

- Contract announcement placed in six local/ethnic publications: San Francisco Chronicle, San Francisco Examiner, El Reportero, Nichi Bei, Wind Newspaper, and Small Business Exchange; and
- Announcements posted on the Transportation Authority's website, the electronic bid website, and distributed via email.

On April 28, we held a virtual non-mandatory, pre-bid meeting and networking session, which provided opportunities for interested disadvantaged and small businesses to meet potential prime contractors and form partnerships. Representatives from 23 firms attended this event, including disadvantaged and small business enterprises and potential prime contractors, along with a representative from the United States Coast Guard. We also held site tours at the Project location on May 5 and May 7.



On the bid-opening date of May 19, we received and opened 6 bids in response to the ITB. We and our construction management consultant, WSP USA, Inc., reviewed and evaluated the bids. The verified bid results are listed below in Table 1.

Table 1. Bid Results

BIDDER	AMOUNT
Engineers Estimate	\$26,650,158.00
Gordon N. Ball, Inc.	\$12,351,339.00
Disney Construction Inc.	\$12,457,884.00
DeSilva Gates Construction, Inc.	\$13,093,093.00
Ghilotti Construction Company, Inc.	\$13,957,907.95
Thompson Builders Corporation	\$15,376,000.00
Golden State Bridge, Inc.	\$16,929,999.00

We have determined that Gordon N. Ball, Inc. is the lowest responsible and responsive bidder, bidding \$12,351,339. Gordon N. Ball, Inc.’s detailed bid item list is included in Attachment 1. The amount is approximately 46% under the Engineer’s Estimate for the Project’s construction cost of \$26,650,158. The remaining 5 bids, including 1 non-responsive bid, were above Gordon N. Ball’s bid.

On October 3, 2025, the U.S. Department of Transportation (DOT) issued an Interim Final Rule (IFR), effective immediately, dramatically modifying USDOT’s DBE regulations. The changes eliminated the race- or gender-based presumptions previously used to establish firms’ eligibility for DBE certification in all federally-funded projects, which required temporarily suspending DBE goals on pending procurements and existing contracts and discontinuing the tracking of DBE participation. As a result of the DOT IFR, there is no DBE goal for this construction contract.

Schedule. The Project schedule is projected as follows:

- Award Construction Contract - June 2026
- Begin Construction - July 2026
- Substantial Construction Completion - November 2027

Additional Construction Allotment. In order to construct the project, we will need to enter into agreements, permits, or certifications with other agencies/entities, including but not limited to the Caltrans, TIDA, the California Highway Patrol, the San Francisco Public Utilities Commission, SFMTA, and SFPW, perform utility tie-ins, purchase agency furnished materials, and for these agencies/entities to oversee



select portions of the construction contractor's work. The construction capital cost estimate includes \$2,179,000 for supplemental work items, \$902,000 for agency furnished materials, and \$500,000 for finance costs. A list of supplemental work items, and cost estimates for agency furnished materials and expenses are included in Attachment 2. We also recommend an additional contingency of \$2,470,268, or 20% of total anticipated construction costs, for a total construction allotment of \$6,051,268. Due to the island location, two other adjacent construction projects, and the TIRI project is the last project before Treasure Island and Hillcrest Road open to the public, we recommend a higher contingency percentage to cover any potential unforeseen costs. The budget includes \$500,000 in finance costs for the construction phase of the Project due to the advancement of sales tax funds to pay for Project costs. This brings the total construction capital cost estimate to \$18,402,607.

WMH Contract Amendment. In November 2024, through Resolution 25-18, the Board awarded a two-year contract in the amount of \$1,150,000 to WMH Corporation to provide design services up to 35% design and engineering service for Segments 3 and 4 of the Project. In March 2025, through Resolution 25-36, the Board increased the amount by \$1,500,000, to a not to exceed \$2,650,000, to WMH Corporation to complete 100% final design plans for Segments 3 and 4 and provide design and engineering services for the YBI Transit-only Lane Project.

Concurrent with the recommendation to award a contract for the construction contract, we are seeking approval to amend the WMH Corporation contract to provide design support services during construction for the Project. The proposed amendment would allow capacity for WMH Corporation to coordinate design services with the construction team, including reviewing any required submittals from the Construction Contractor, responding to any unknown conditions discovered in the field, and completing As-Built documents upon the successful completion of construction of the project.

The total amount of the WMH Corporation contract includes proposed amendments would increase the existing contract amount by \$750,000, to a total amount not to exceed \$3,400,000, and extend the contract through June 30, 2028. The proposed contract amendment scope of services is included as Attachment 3.

Funding. The construction phase funding plan totals \$38,000,000, as shown on Attachment 4. The construction contract, additional construction allotment for supplemental work items and contingency, and the WMH contract amendment for Design Services During Construction will be funded with a combination of sources,



including the Regional Measure 3 (RM3) Safe Routes to Transit and Bay Trail program, the Interregional Transportation Improvement Program (ITIP), Senate Bill 1 Local Partnership Program formula funds received by the Transportation Authority, the federal Housing Incentive Pool, Prop L, Prop K savings from the Hillcrest Road Improvements (YBI MUP Segment 2) project, and funds from TIDA. .

Given that bids came in well under the Engineer's Estimate, after accounting for the Base Construction Contract, Additional Construction Allotment, and Construction Support totaling about \$25.7 million, there will be about \$12.3 million in secured construction sources that are not needed to support the recommended actions. As such, we will consult with our funding partners and review eligible uses and requirements (e.g. local match, proportional cost sharing, ability to request reprogramming of funds, or scope amendments, etc.) for each funding source. We will also work with our project partners on the islands to take a comprehensive look at the funding needs for the program of related infrastructure projects to ensure the full delivery of a safe, multi-modal connection between the East Span of the Bay Bridge and the new ferry terminal. After these reviews and discussions, if any proposed reprogramming of funds, scope amendments, or other recommendations require action by the Board, we will bring back an item or items to seek Board approval.

FINANCIAL IMPACT

The proposed construction phase contracts will be funded by the various federal, state and local funding sources listed above. In addition, we estimated \$500,000 in financing costs for the construction phase of the Project due to the advancement of sales tax funds to pay for Project costs. Interest will be covered by TIDA and will accrue on all outstanding unreimbursed Project costs until we receive reimbursements from the various funding sources noted above. We have a Memorandum of Agreement with TIDA for the reimbursement of the TIDA funds.

The first year's activities are included in the proposed Fiscal Year (FY) 2026/27 budget and work program, and sufficient funds will be included in future budgets. Any proposed reprogramming of funds, scope amendments, or other recommendations that require action by the Board will be incorporated into the FY 2026/27 mid-year budget amendment and/or future budgets, as needed.



CAC POSITION

Due to the Local Partnership Program funding guidelines that require grant recipients to award a construction contract within six months of approved funding allocation, or by June 2026, and the procurement protest period ending on June 1, the staff recommendations were not presented to the Community Advisory Committee. We did not receive any procurement protests.

SUPPLEMENTAL MATERIALS

- Attachment 1 - Gordon N. Ball's Detailed Bid Item List
- Attachment 2 - TIRI - YBI MUP Segment 4 Project - Construction Capital Cost Estimate
- Attachment 3 - Scope of Services for WMH Contract Amendment
- Attachment 4 - TIRI - YBI MUP Segment 4 Construction Phase Funding Table
- Attachment 5 - Resolution

Attachment 1

Gordon N. Ball, Inc.'s Detailed Bid Item List

\$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
Alternates are not included in bid total.							
1	051240		CONSTRUCTION STAKING	LS	1.0	\$50,000.00	\$50,000.00
2	070030		LEAD COMPLIANCE PLAN	LS	1.0	\$5,000.00	\$5,000.00
3	080050		PROGRESS SCHEDULE (CRITICAL PATH METHOD)	LS	1.0	\$10,000.00	\$10,000.00
4	100100		DEVELOP WATER SUPPLY	LS	1.0	\$10,000.00	\$10,000.00
5	120090		CONSTRUCTION AREA SIGNS	LS	1.0	\$3,000.00	\$3,000.00
6	120100		TRAFFIC CONTROL SYSTEM	LS	1.0	\$60,000.00	\$60,000.00
7	120120		TYPE III BARRICADE	EA	4.0	\$150.00	\$600.00
8	128651		PORTABLE CHANGEABLE MESSAGE SIGN (EA)	EA	1.0	\$25,000.00	\$25,000.00
9	130001		STORM WATER ANNUAL REPORT	EA	2.0	\$2,000.00	\$4,000.00
10	130100		JOB SITE MANAGEMENT	LS	1.0	\$100,000.00	\$100,000.00
11	130200		PREPARE STORM	LS	1.0	\$5,000.00	\$5,000.00
Total:							\$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			WATER POLLUTION PREVENTION PLAN				
12	130312		PRE-STORM EVENT INSPECTION REPORT	EA	30.0	\$350.00	\$10,500.00
13	130322		DURING- AND POST-STORM EVENT INSPECTION REPORT	EA	60.0	\$350.00	\$21,000.00
14	130500		TEMPORARY EROSION CONTROL BLANKET	SQYD	640.0	\$10.00	\$6,400.00
15	130505		MOVE-IN/ MOVE-OUT (TEMPORARY EROSION CONTROL)	EA	4.0	\$1,000.00	\$4,000.00
16	130530		TEMPORARY HYDRAULIC MULCH (BONDED FIBER MATRIX)	SQYD	8,800.0	\$1.00	\$8,800.00
17	130550		TEMPORARY HYDROSEED	SQYD	8,800.0	\$0.50	\$4,400.00
18	130610		TEMPORARY CHECK DAM	LF	350.0	\$15.00	\$5,250.00
19	130620		TEMPORARY DRAINAGE INLET PROTECTION	EA	18.0	\$100.00	\$1,800.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
20	130640		TEMPORAR Y FIBER ROLL	LF	4,000.0	\$3.00	\$12,000.00
21	130670		TEMPORAR Y REINFORC ED SILT FENCE	LF	1,100.0	\$10.00	\$11,000.00
22	130710		TEMPORAR Y CONSTRUC TION ENTRANCE	EA	2.0	\$1,000.00	\$2,000.00
23	130730		STREET SWEEPING	LS	1.0	\$5,000.00	\$5,000.00
24	130800		TEMPORAR Y ACTIVE TREATMEN T SYSTEM	LS	1.0	\$5,000.00	\$5,000.00
25	130900		TEMPORAR Y CONCRETE WASHOUT	LS	1.0	\$1,000.00	\$1,000.00
26	149002		DUST CONTROL	LS	1.0	\$40,000.00	\$40,000.00
27	170103		CLEARING AND GRUBBING (LS)	LS	1.0	\$100,000.00	\$100,000.00
28	190101		ROADWAY EXCAVATIO N	CY	6,800.0	\$60.00	\$408,000.00
29	190105		ROADWAY EXCAVATIO N (TYPE Z-2) (AERIALY DEPOSITE D LEAD)	CY	1,365.0	\$260.00	\$354,900.00
30	190130A		SCARIFICA TION AND RE- COMPACTI	SQFT	25,000.0	\$1.00	\$25,000.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			ON				
31	190140A		ROADWAY EXCAVATION (OVER-EXCAVATION)	CY	930.0	\$100.00	\$93,000.00
32	192055	F	STRUCTURE EXCAVATION (SOIL NAIL WALL)	CY	915.0	\$200.00	\$183,000.00
33	193028	F	STRUCTURE BACKFILL (SOIL NAIL WALL)	CY	71.0	\$100.00	\$7,100.00
34	208738		8" CORRUGATED HIGH DENSITY POLYETHYLENE PIPE CONDUIT	LF	70.0	\$90.00	\$6,300.00
35	210010		MOVE-IN/ MOVE-OUT (EROSION CONTROL)	EA	1.0	\$2,000.00	\$2,000.00
36	210270		ROLLED EROSION CONTROL PRODUCT (NETTING)	SQFT	9,500.0	\$1.00	\$9,500.00
37	210300		HYDROMULCH	SQFT	13,100.0	\$0.25	\$3,275.00
38	210350		FIBER ROLLS	LF	2,790.0	\$5.00	\$13,950.00
39	210420		STRAW	SQFT	13,100.0	\$0.30	\$3,930.00
40	210430		HYDROSEED	SQFT	13,100.0	\$0.50	\$6,550.00
41	210610		COMPOST (CY)	CY	40.0	\$170.00	\$6,800.00
42	211111		PERMANENT	LS	1.0	\$8,000.00	\$8,000.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			T EROSION CONTROL ESTABLISHMENT WORK				
43	260203		CLASS 2 AGGREGATE BASE (CY)	CY	120.0	\$250.00	\$30,000.00
44	280001		CONCRETE BASE	CY	1,310.0	\$450.00	\$589,500.00
45	390132		HOT MIX ASPHALT (TYPE A)	TON	960.0	\$210.00	\$201,600.00
46	390133A		HOT MIX ASPHALT (TYPE A) (MULTI-USE PATH)	TON	355.0	\$210.00	\$74,550.00
47	460300		SOIL NAIL	LF	29,284.0	\$65.00	\$1,903,460.00
48	490604		30" CAST-IN-DRILLED-HOLE CONCRETE PILING	LF	72.0	\$850.00	\$61,200.00
49	510094	F	STRUCTURAL CONCRETE DRAINAGE INLET	CY	20.7	\$7,000.00	\$144,900.00
50	510500	F	MINOR CONCRETE (DRAINAGE CHANNEL)	CY	71.0	\$1,500.00	\$106,500.00
51	510502	F	MINOR CONCRETE (MINOR STRUCTURE)	CY	91.0	\$3,000.00	\$273,000.00
52	511106		DRILL &	LF	480.0	\$75.00	\$36,000.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			BOND DOWEL				
53	520103	F	BAR REINFORCING STEEL (RETAINING WALL)	LB	116,195.0	\$2.00	\$232,390.00
54	530050		ARCHITECTURAL TREATMENT	SQFT	14,473.0	\$30.00	\$434,190.00
55	530200	F	STRUCTURAL SHOTCRETE	CY	1,140.0	\$1,500.00	\$1,710,000.00
56	600025		REMOVE RETAINING WALL (PORTION) (LF)	LF	140.0	\$200.00	\$28,000.00
57	600026A		REMOVE CRIB WALL (LF)	LF	30.0	\$500.00	\$15,000.00
58	600027A		REMOVE PILING (LF)	LF	18.0	\$300.00	\$5,400.00
59	641101		12" PLASTIC PIPE	LF	530.0	\$225.00	\$119,250.00
60	641107		18" PLASTIC PIPE	LF	740.0	\$180.00	\$133,200.00
61	682000A		CITY CULVERT TRENCH	LF	1,230.0	\$110.00	\$135,300.00
62	700617		DRAINAGE INLET MARKER	EA	16.0	\$50.00	\$800.00
63	709522		INLET DEPRESSION	EA	14.0	\$1,000.00	\$14,000.00
64	710100		ABANDON	EA	12.0	\$4,000.00	\$48,000.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			CULVERT (EA)				
65	710110		ABANDON MANHOLE (STORM)	EA	6.0	\$2,000.00	\$12,000.00
66	710132		REMOVE CULVERT (LF)	LF	119.0	\$100.00	\$11,900.00
67	710150		REMOVE INLET	EA	2.0	\$5,000.00	\$10,000.00
68	730010		MINOR CONCRETE (CITY CURB) (LF)	LF	1,630.0	\$60.00	\$97,800.00
69	730011		MINOR CONCRETE (CITY CURB & GUTTER) (LF)	LF	1,320.0	\$70.00	\$92,400.00
70	730070		DETECTAB LE WARNING SURFACE	SQFT	36.0	\$30.00	\$1,080.00
71	731502		MINOR CONCRETE (MISCELLA NEOUS CONSTRUC TION)	CY	1.2	\$1,000.00	\$1,200.00
72	731503A		MINOR CONCRETE (MISCELLA NEOUS CONSTRUC TION) (BOLLARD)	CY	1.6	\$6,000.00	\$9,600.00
73	731511		MINOR CONCRETE (ISLAND PAVING)	CY	40.0	\$1,000.00	\$40,000.00
74	731521		MINOR CONCRETE	CY	17.0	\$900.00	\$15,300.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			(SIDEWALK)				
75	731623		MINOR CONCRETE (CURB RAMP)	CY	2.0	\$2,500.00	\$5,000.00
76	731710		REMOVE CONCRETE CURB (LF)	LF	1,884.0	\$10.00	\$18,840.00
77	731750		REMOVE CONCRETE CURB AND SIDEWALK (LF)	LF	35.0	\$50.00	\$1,750.00
78	731775		REMOVE CONCRETE FLAG (LF)	LF	12.0	\$10.00	\$120.00
79	731840		REMOVE CONCRETE (CURB & GUTTER) (LF)	LF	110.0	\$10.00	\$1,100.00
80	731840A		REMOVE CONCRETE (DITCH) (LF)	LF	275.0	\$15.00	\$4,125.00
81	750001	F	MISCELLANEOUS IRON AND STEEL	LB	7,312.0	\$3.00	\$21,936.00
82	750500	F	MISCELLANEOUS METAL (BOLLARD)	LB	880.0	\$10.00	\$8,800.00
83	770010A		CITY MANHOLE (STORM)	EA	10.0	\$20,000.00	\$200,000.00
84	770090		LIGHTING (CITY STREET)	LS	1.0	\$225,000.00	\$225,000.00
85	780230		SURVEY MONUMENT (TYPE D)	EA	3.0	\$3,000.00	\$9,000.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
86	780400		ARCHITECT URAL TREATMEN T (STAINING)	SQFT	20,775.0	\$20.00	\$415,500.00
87	780410		ARCHITECT URAL TREATMEN T (ANTI GRAFFITI)	SQFT	20,775.0	\$6.00	\$124,650.00
88	800321		CHAIN LINK FENCE (TYPE CL-4, VINYL- CLAD)	LF	961.0	\$35.00	\$33,635.00
89	802100		4' CHAIN LINK GATE (TYPE CL-4, VINYL- CLAD)	EA	1.0	\$4,000.00	\$4,000.00
90	803020		REMOVE FENCE	LF	6.0	\$100.00	\$600.00
91	810230		PAVEMENT MARKER (RETRORE FLECTIVE)	EA	8.0	\$6.00	\$48.00
92	820170		DELINEATO R (CLASS 1)	EA	6.0	\$265.00	\$1,590.00
93	820750		FURNISH SINGLE SHEET ALUMINUM SIGN (0.063"- UNFRAMED)	SQFT	55.0	\$60.00	\$3,300.00
94	820820		METAL (ROADSIDE SIGN)	LB	576.0	\$15.00	\$8,640.00
95	820860		INSTALL SIGN (STRAP	EA	19.0	\$100.00	\$1,900.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			AND SADDLE BRACKET METHOD)				
96	833026		PEDESTRIAN RAILING (ORNAMENTAL)	LF	830.0	\$500.00	\$415,000.00
97	839643		CONCRETE BARRIER (TYPE 60MD)	LF	970.0	\$130.00	\$126,100.00
98	839651		CONCRETE BARRIER (TYPE 60MSC)	LF	312.0	\$250.00	\$78,000.00
99	839652		CONCRETE BARRIER (TYPE 60MSC W/ SCUPPERS)	LF	521.0	\$230.00	\$119,830.00
100	839752		REMOVE GUARDRAIL	LF	900.0	\$15.00	\$13,500.00
101	846005		4" THERMOPLASTIC TRAFFIC STRIPE (ENHANCED WET NIGHT VISIBILITY)	LF	3,340.0	\$3.00	\$10,020.00
102	846007		6" THERMOPLASTIC TRAFFIC STRIPE (ENHANCED WET NIGHT VISIBILITY)	LF	2,900.0	\$5.00	\$14,500.00
103	846012		THERMOPLASTIC CROSSWALK	SQFT	2,440.0	\$12.00	\$29,280.00
							Total: \$12,351,339.00

Item No.	Item Code	Final Pay	Item Description	Units	Quantity	Unit Price	Extension
			K AND PAVEMENT MARKING (ENHANCED WET NIGHT VISIBILITY)				
104	872140A		REMOVE ELECTROLIER	EA	3.0	\$5,000.00	\$15,000.00
105	872141		REMOVING LIGHTING SYSTEMS (CITY)	LS	1.0	\$50,000.00	\$50,000.00
106	999990		MOBILIZATION (10%)	LS	1.0	\$1,200,000.00	\$1,200,000.00
107	780400A		ARCHITECTURAL TREATMENT (STAINING) (EXISTING RETAINING WALL NO. 1)	SQFT	31,000.0	\$25.00	\$775,000.00
108	780410A		ARCHITECTURAL TREATMENT (ANTI GRAFFITI) (EXISTING RETAINING WALL NO. 1)	SQFT	31,000.0	\$6.00	\$186,000.00
							Total: \$12,351,339.00

Attachment 2
Treasure Island Road Improvement Project
Construction Capital Cost Estimate

SUPPLEMENTAL WORK ITEMS

1	FEDERAL TRAINEE PROGRAM	\$ 15,000
2	PROTECT EXISTING UNDERGROUND FACILITIES	\$ 120,000
3	ADDITIONAL UNDERGROUND FACILITIES	\$ 80,000
4	BIRD PROTECTION	\$ 50,000
5	MAINTAIN TRAFFIC	\$ 75,000
6	MAINTAIN TRAFFIC (STAGED TRAFFIC THROUGH SITE)	\$ 145,000
7	REMOVE UNSUITABLE MATERIAL	\$ 60,000
8	REMOVE BURIED MANMADE OBJECTS	\$ 150,000
9	UNFORSEEN SITE CONDITIONS	\$ 250,000
10	ADDITIONAL EXCAVATION AND/OR BACKFILL	\$ 80,000
11	ADDITIONAL EXCAVATION (HAZARDOUS MATERIAL) (ADL)	\$ 100,000
12	ADDITIONAL PAVING ASPHALT	\$ 80,000
13	ADDITIONAL PAVEMENT DELINEATION & SIGNING (FINAL WSB & HRI)	\$ 105,000
14	SOIL NAIL OVERBREAK	\$ 110,000
15	ACCESS LIMITATION (WSB Const TRAFFIC)	\$ 105,000
16	ADDITIONAL ARCHITECTURAL TREATMENT	\$ 74,000
17	ADDITIONAL WATER POLLUTION CONTROL	\$ 260,000
18	STORM WATER SAMPLING AND ANALYSIS	\$ 60,000
19	ADDITIONAL STRUCTURE REMOVAL	\$ 60,000
20	PARTNERING	\$ 40,000
21	ADDITIONAL CITY REQUIREMENTS	\$ 100,000
22	ADDITIONAL FENCE	\$ 60,000
SUBTOTAL SUPPLEMENTAL WORK ITEMS		\$ 2,179,000.00

AGENCY FURNISHED MATERIALS AND EXPENSES

1	COZEEP CONTRACT	\$ 40,000.00
2	TRAFFIC MANAGEMENT PLAN PUBLIC INFORMATION	\$ 22,000.00
3	MONUMENT DISC	\$ 15,000.00
4	RESIDENT ENGINEER OFFICE	\$ 130,000.00
5	CONTRACTOR YARD	\$ 525,000.00
6	CDTFA HAZARDOUS WASTE GENERATION & HANDLING FEE - ADL REMOVAL	\$ 170,000.00
SUBTOTAL AGENCY FURNISHED MATERIALS AND EXPENSES		\$ 902,000.00

TOTAL SUPPLEMENTAL WORK ITEMS AND AGENCY FINISHED MATERIALS AND EXPENSES	\$ 3,081,000.00
CONTINGENCIES (20%)	\$ 2,470,268.00
FINANCE COST	\$ 500,000.00
ADDITIONAL CONSTRUCTION ALLOTMENT SUBTOTAL	\$ 6,051,268.00
CONSTRUCTION CONTRACT	\$ 12,351,339.00
CAPITAL COST TOTAL	\$ 18,402,607.00

Attachment 3

Scope of Services for WMH Contract Amendment

Task 5 - Design Services During Construction (DSDC)

WMH Corporation (CONTRACTOR) and its subcontractors shall perform the following construction phase services as required up to the not-to-exceed contract limit for this Scope of Work.

5.1. Project Management and Administration

CONTRACTOR shall provide continued overall project management and administrative services in support of the construction phase of work.

Construction duration is assumed to be 15 months. This may include the following efforts:

- a. Project organization and technical oversight. This will be based upon the contractor's construction schedule - provided to CONTRACTOR by the San Francisco County Transportation Authority (Transportation Authority)'s Resident Engineer (RE).
- b. Direct and coordinate the work of associated firms and subconsultants to ensure the timely provision of staff, resources, and responses.
- c. Prepare and submit monthly progress reports to the Transportation Authority as part of each invoice submittal.
- d. Prepare and submit monthly invoices to the Transportation Authority.

5.2. Meetings

Attend weekly coordination meetings with the construction management team, and any technical meetings regarding RFIs and Change Orders requested by the Construction Management team, or any other meetings requested by the Transportation Authority.

5.3. Requests For Information (RFI)

CONTRACTOR shall review and respond to written Requests-for-Information (RFIs), as defined below, and as requested by the Transportation Authority's RE per the RE's Project SharePoint site.

The CONTRACTOR will utilize the RE's SharePoint site to respond to RFIs as follows:

- The RE shall send an e-mail notification to the CONTRACTOR of a new RFI that is located on the Project SharePoint site.

- CONTRACTOR will evaluate the request and engage the appropriate Design Team members to respond.
- The Design Team will prepare and submit a Response to the RE for the RFI, including any necessary attachments, calculations, etc.
- The RE will review the Design Team response. If the RE concurs with the response, the Design Team will sign the Response, and then the RE will forward it to the contractor via SharePoint.
- If the RE has further comments, the Design Team will reevaluate and revise the response and resubmit it to the RE.
- This process will repeat until a satisfactory response is agreed upon by the RE and Design Team.

The CONTRACTOR shall respond to each RFI within 5 working days of receipt of notification. If the CONTRACTOR requires additional time for review, then such need will be identified in the response.

CONTRACTOR shall utilize the RE's SharePoint site to communicate, route and respond to all RFIs.

CONTRACTOR shall provide design clarifications and technical support to RE, as required.

All RFI review comments shall be tracked within the RE's SharePoint Project site.

5.4. Construction Submittals

The CONTRACTOR shall review and respond to construction submittals as provided by the RE. The CONTRACTOR shall respond to each submittal within 5 working days of receipt, unless otherwise stated. If the CONTRACTOR requires additional time for review, then such need will be identified in the response. All Submittal review comments shall be tracked within the RE's SharePoint Project site. The revise and concurrence process will be similar to the RFI process described above.

Submittals may include but not limited to:

- Material samples
- Mock-up samples
- Catalog cuts

- Storage handling plans
- Operation plans
- Schedules
- Shop drawings
- Temporary structure plans

5.6. Contract Change Orders

The CONTRACTOR shall review and respond to contract change order proposals as provided by the RE and agree to by the Transportation Authority project manager.

CONTRACTOR shall respond to each proposal within 5 working days of receipt. If the CONTRACTOR requires additional time for review, then such a need will be identified in the response.

If the RE directs the CONTRACTOR to proceed with the contract change order, and it is also approved in advance by the Transportation Authority Project Manager, CONTRACTOR shall assist with the preparation of contract change order packages, including revisions to contract plans, quantities, and technical specifications.

CONTRACTOR may be asked by the RE or the Transportation Authority Project Manager to review a Cost Reduction Incentive Proposal (a.k.a. Value Engineering Change Proposal) generated by the construction contractor. The CONTRACTOR shall respond to each such proposal within 10 working days of receipt. If the CONTRACTOR requires additional time for review, then the need will be identified in the response.

CONTRACTOR shall prepare Contract Change Orders to incorporate relevant review comments and responses - as part of the approved City Permit design package or the Caltrans Encroachment Permit. The CONTRACTOR requires 15 days to provide these contract change order packages following the request by RE and the Transportation Authority Project Manager to proceed.

5.7. As-Built Plans (Record Drawings)

CONTRACTOR shall prepare final As-Built Plans electronically based upon the red-line drawings provided by the RE, in accordance with Caltrans and the City and County of San Francisco drafting format and standards.

5.8. Closeout Activities

CONTRACTOR shall assist in performing closeout activities so that the Project may be completed in its entirety.

5.9 Miscellaneous Additional Services

The CONTRACTOR shall assist in permit, agreement, and certification coordination and compliance activities with various agencies, including but not limited to the City of San Francisco, Caltrans, TIDA, Department of Toxic Substances Control, US Coast Guard, and State Water Resources Control Board.

The CONTRACTOR shall perform additional construction support services as directed by SFCTA. This may include reviewing alternative construction methods, additional meetings, coordination with Treasure Island Community Development (TICD) for adjacent projects, coordination with Westside Bridges, support and/or assistance from the toll system integrator, and/or coordination with Caltrans and City Agencies.

Attachment 4
Treasure Island Road Improvements - Yerba Buena Island Multi-Use Pathway Segment 4
Construction Phase Funding Table

FUNDING SOURCE	AMOUNT
Federal Housing Incentive Pool	\$2,267,000
State Interregional Transportation Improvement Program (ITIP)	\$4,944,000
State Local Partnership Program - Formula Funds (SFCTA)	\$1,774,000
Regional Measure 3	\$16,250,000
Treasure Island Development Authority (TIDA) secured Infill Infrastructure Grant (IIG) funds	\$7,500,000
TIDA secured TICD funds	\$3,300,000
Prop L (SFCTA)	\$1,000,000
Prop K (SFCTA) savings transferred from other YBI projects	\$965,000
Total Construction Funding	\$38,000,000

ATTACHMENT 5



**San Francisco
County Transportation
Authority**

BD060926

RESOLUTION NO. 26-XX

RESOLUTION AWARDING A CONSTRUCTION CONTRACT TO THE LOWEST RESPONSIBLE AND RESPONSIVE BIDDER, GORDON N. BALL, INC., IN AN AMOUNT NOT TO EXCEED \$12,351,339; AUTHORIZING AN ADDITIONAL CONSTRUCTION ALLOTMENT OF \$6,051,268, FOR A TOTAL CONSTRUCTION ALLOTMENT NOT TO EXCEED \$18,402,607; APPROVING A CONTRACT AMENDMENT WITH WMH CORPORATION IN THE AMOUNT OF \$750,000 TO PROVIDE DESIGN SUPPORT DURING CONSTRUCTION; AUTHORIZING THE EXECUTIVE DIRECTOR TO NEGOTIATE CONTRACT PAYMENT TERMS AND NON-MATERIAL TERMS AND CONDITIONS; AND AUTHORIZING THE EXECUTIVE DIRECTOR TO EXECUTE ALL OTHER RELATED SUPPORTING AND SUPPLEMENTAL AGREEMENTS FOR THE TREASURE ISLAND ROAD IMPROVEMENT - YERBA BUENA ISLAND MULTI-USE PATHWAY SEGMENT 4 PROJECT

WHEREAS, The Transportation Authority is delivering the Treasure Island Road Improvement (TIRI) - Yerba Buena Island (YBI) Multi-Use Pathway (MUP) Segment 4 Project (Project) on behalf of the Treasure Island Development Authority (TIDA), which will improve the safety of the existing Treasure Island Road from the intersection of Treasure Island Road to the northern limit of the adjacent West Side Bridges Seismic Retrofit Project; and

WHEREAS, The Project will widen the road to provide two traffic lanes, a new 12-foot wide dedicated transit lane, and a new 16-foot wide Class I multi-use pathway along Treasure Island Road with an approximately 950 ft long retaining wall with an average height of approximately 16 feet; and

WHEREAS, on April 8, 2026, the Transportation Authority issued an Invitation to Bid for construction services for the Project, received 6 bids on May 19, 2026, and determined that the lowest responsive and responsible bidder is Gordon N. Ball, Inc., with a bid of \$12,351,339; and

WHEREAS, In order to construct the project, the Transportation Authority



will need to enter into agreements, permits, or certifications with other agencies/entities, including but not limited to the Caltrans, TIDA, the California Highway Patrol, the San Francisco Public Utilities Commission, San Francisco Municipal Transportation Agency, and San Francisco Public Works, to perform utility tie-ins, purchase agency furnished materials, and for these agencies/entities to oversee select portions of the construction contractor's work; and

WHEREAS, The Transportation Authority staff is also recommending an additional construction allotment of \$6,051,268 for supplemental funds, agency furnished materials, contingency, and finance costs, for a total construction allotment of \$18,402,607; and

WHEREAS, In November 2024, through Resolution 25-18, the Transportation Authority awarded a two-year professional services contract to WMH Corporation in an amount not to exceed \$1,150,000 for 35% design and engineering services for the Project and in March 2025, through Resolution 25-36, the Transportation Authority increased the amount by \$1,500,000 for 100% design and engineering services; and Transportation Authority staff is now seeking to increase the amount of the professional services contract by \$750,000, to a total amount not to exceed \$3,400,000, and extend the contract through June 30, 2028, for design services during construction for the Project; and

WHEREAS, The construction contract, additional construction allotment for supplemental work items and contingency, and the WMH Corporation contract amendment for design services during construction will be funded with a combination of sources, including Regional Measure 3 Safe Routes to Transit and Bay Trail program, the Interregional Transportation Improvement Program, Senate Bill 1 Local Partnership Program formula funds received by the Transportation Authority, the federal Housing Incentive Pool, Prop L, Prop K savings from the Hillcrest Road Improvement project, and funds from TIDA; and

WHEREAS, Funding for the proposed construction phase contracts is



included in the Transportation Authority's proposed Fiscal Year 2026/27 Budget and Work Program; and

WHEREAS, Due to the Senate Bill 1 Local Partnership Program funding requirements to award a construction contract within six months of approved funding allocation, or by June 2026, and the procurement protest period ending on June 1, the Community Advisory Committee was not presented the staff recommendation for contract awards; now, therefore, be it

RESOLVED, That the Transportation Authority hereby awards a construction contract to the lowest responsible and responsive bidder, Gordon N. Ball, Inc, in an amount not to exceed \$12,351,339; and

RESOLVED, That the Transportation Authority hereby authorizes an additional construction allotment of \$6,051,268, for a total construction allotment not to exceed \$18,402,607; and

RESOLVED, That the Transportation Authority hereby approves a contract amendment with WMH Corporation to increase the amount of the professional services contract by \$750,000, to a total amount not to exceed \$3,400,000, and extends the contract through June 30, 2028, to provide design services during construction; and

RESOLVED, That the Executive Director is hereby authorized to negotiate contract payment terms and non-material contract terms and conditions; and be it further

RESOLVED, That the Executive Director is hereby authorized to execute all other related supporting and supplemental agreements for the Treasure Island Road Improvement - Yerba Buena Island Multi-Use Pathway Segment 4 Project, and be it further

RESOLVED, that for the purposes of this resolution, "non-material" shall mean contract terms and conditions other than provisions related to the overall contract amount, terms of payment, and general scope of services; and be it further



RESOLVED, That notwithstanding the foregoing and any rule or policy of the Transportation Authority to the contrary, the Executive Director is expressly authorized to execute agreements and amendments to agreements that do not cause the total agreement value, as approved herein, to be exceeded and that do not expand the general scope of services.