



Memorandum

AGENDA ITEM 10

DATE: November 14, 2025

TO: Transportation Authority Board

FROM: Carl Holmes – Deputy Director for Capital Projects
Anna LaForte – Deputy Director for Policy and Programming

SUBJECT: 12/09/2025 Board Meeting: Amend the Prop K Standard Grant Agreement for the District 7 Ocean Ave Safety & Bike Access [NTIP Capital] to Allow \$237,000 in Funds Held in Reserve for Implementation of the Ocean Ave Mobility Action Plan to be Used for the Ocean Ave Multi-Use Path Feasibility Study (Project); Release \$237,000 on Reserve; and Appropriate \$237,000 in Prop K Funds, with conditions, for the Project

RECOMMENDATION ☐ Information ☒ Action

Amend the Prop K Standard Grant Agreement (SGA) for the District 7 Ocean Ave Safety & Bike Access [NTIP Capital] to allow \$237,000 held in reserve for implementation of the Ocean Ave Mobility Action Plan to be used for the Ocean Ave Multi-Use Path Feasibility Study (Project).

Release \$237,000 on reserve.

Appropriate \$237,000 in Prop K funds, with conditions, for the Project.

SUMMARY

In March 2023, the Board allocated \$237,000 in District 7 Neighborhood Program funds to the San Francisco Municipal Transportation Agency (SFMTA) for the District 7 Ocean Ave Safety & Bike Access [NTIP Capital] project. This funding was for implementation of near- and mid-term pedestrian safety, bicycle access, and other upgrades along and adjacent to the Ocean Avenue business district and western Balboa Park Station area as identified through the Transportation Authority's Ocean Ave Mobility Action Plan (Action Plan). Because of the relatively small scale and straightforward

- ☒ Fund Allocation
- ☒ Fund Programming
- ☐ Policy/Legislation
- ☐ Plan/Study
- ☐ Capital Project Oversight/Delivery
- ☐ Budget/Finance
- ☐ Contract/Agreement
- ☐ Other: _____



nature of the recommended improvements, SFMTA was able to implement the scope through a separately funded quick-build project. With SFMTA's support, we are seeking Board release of the \$237,000 on reserve to study the technical feasibility and cost of implementing a Class I multi-use path along Ocean Avenue between the I-280 southbound off-ramp intersection at Howth Street and the Frida Kahlo/Ocean/Geneva intersection, which is one of the larger, longer-term recommendations of the Action Plan. The Transportation Authority will lead the study in coordination with key stakeholders including the SFMTA and the City College of San Francisco. We expect to present the final report to the Board for adoption by December 2026.	
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BACKGROUND

In March 2023 through approval of Resolution 23-37, the Board allocated \$237,000 in Prop K sales tax Neighborhood Program funds to the SFMTA for implementation of near- and mid-term pedestrian safety, bicycle access, and other upgrades along and adjacent to the Ocean Avenue business district and western Balboa Park Station area as identified through the Action Plan. These funds were held in reserve pending completion of the Action Plan and submittal of an allocation request form detailing the proposed scope, schedule, cost, and funding for the proposed recommendations to be implemented with Prop K funds.

In June 2023 through Resolution 23-54, the Board approved the Action Plan. The Action Plan identifies five project concept recommendations: three smaller, near- and mid-term projects including pedestrian safety and speed management improvements on Ocean Avenue and bike connectivity via Holloway - and two larger, longer-term projects, the K Ingleside Muni Forward and a shared pedestrian and bike path with removal of the pedestrian bridge.

DISCUSSION

Because of the relatively small scale and straightforward nature of the near- and mid-term recommended improvements in the Action Plan, SFMTA was able to implement those recommendations as part of the Frida Kahlo Way Quick-Build and Muni Forward projects (funded by previously allocated sales tax and TNC tax funds) and did not need to draw upon the aforementioned \$237,000 reserve set aside for implementation of Action Plan recommendations. With SFMTA's support, we are



requesting an amendment of the Prop K SGA to use the reserved funds for further planning and engineering analysis of the feasibility of a multi-use path on Ocean Avenue, which is also a recommendation of the Action Plan.

The proposed Project will evaluate extending pedestrian and bike path improvements along Ocean Avenue from the southbound off-ramp intersection at Howth Street to the Kahlo/Ocean/Geneva intersection. This study will build upon the work conducted as part of the Transportation Authority's I-280 Southbound Ocean Ave Off-Ramp Project which will install a Class II bike lane that can accommodate a future Class I multi-use path between Howth Street and the Ocean Avenue Bridge.

The proposed feasibility study is to determine the technical feasibility and conceptual cost estimate for reconstructing the retaining wall on the north side of Ocean Avenue across the City College of San Francisco frontage. The retaining wall would need to be relocated to provide room along Ocean Avenue to accommodate a 12- to 16-foot Class I multi-use path along the north side of Ocean Avenue that will enhance pedestrian and bicyclist safety.

This study will analyze available as-built retaining wall plans to determine the existing wall's structural system and review the existing Ocean Avenue pedestrian overcrossing (POC) which provides non-ADA compliant grade-separated access to the median running K Ingleside line on Ocean Avenue. The initial efforts of the feasibility study will investigate how the existing wall could be replaced and if the POC could remain while the wall is replaced or if the POC must be demolished. In addition, the study will investigate utility lines along Ocean Avenue to assess the difficulty of relocating these lines if necessary. A traffic study will also look at ways to improve traffic circulation along Ocean Avenue with updated traffic counts.

Attachment 1 includes a summary of the proposed SGA amendment, as requested by Transportation Authority staff. Attachment 2 includes an updated allocation request form with detailed information on the scope, schedule, budget, funding, deliverables, and special conditions.

FINANCIAL IMPACT

The recommended action would release \$237,000 in previously allocated Prop K funds for implementation of the Action Plan recommendations and enable them to be spent on further planning and engineering analysis. The expenditure of those funds would be subject to the amended Fiscal Year Cash Flow Distribution Schedule contained in the attached allocation request form.



Sufficient funds will be included in the Transportation Authority's FY 2025/26 budget amendment, anticipated in Spring 2026. Furthermore, sufficient funds will be included in future budgets to cover the recommended cash flow distribution in those fiscal years.

CAC POSITION

The CAC will consider this item at its November 19, 2025 meeting.

SUPPLEMENTAL MATERIALS

- Attachment 1 - Proposed SGA Amendment for District 7 Ocean Ave Safety & Bike Access [NTIP Capital] (Amendment)
- Attachment 2 - Allocation Request Form

Attachment 1
Proposed Standard Grant Agreement (SGA) Amendment - District 7 Ocean Ave Safety Bike Access [NTIP Capital]

Resolution	Prop K SGA Number	Project Name (Project Sponsor)	Need for Amendment and Project Description	Recommendations
23-37	139-907167	District 7 Ocean Ave Safety & Bike Access [NTIP Capital] (Amendment) (SFCTA)	In March 2023, the Board allocated \$237,000 in District 7 Neighborhood Program (NTP) funds to the SFMTA to support implementation of near- and mid-term pedestrian safety, bicycle access, and other upgrades along and adjacent to the Ocean Avenue business district and western Balboa Park Station area as identified through the SFCTA's Ocean Avenue Mobility Action Plan (Action Plan). The SFMTA has implemented the recommended near- and mid-term improvements as a part of the Frida Kahlo Way Quick-Build project, and the Prop K NTP funds are no longer required for that scope. With SFMTA's support, SFCTA staff requests to use the \$237,000 NTP reserve to advance another recommendation in the Action Plan to explore a shared bicycle and pedestrian path along Ocean Avenue between Howth Street and the Frida Kahlo/Ocean/Geneva intersection. The proposed Ocean Ave Multi-Use Path Feasibility Study will determine the technical feasibility and conceptual cost estimate for reconstructing the retaining wall on the north side of Ocean Avenue in front of City College of San Francisco to allow for construction of a Class I multi-use pathway. This study will investigate how the existing wall could be replaced, and assess if the pedestrian overcrossing could remain while the wall is replaced or if it must be demolished. The study will also consider construction of the new wall behind the existing wall while maintaining structural integrity. In addition, a traffic study will look at ways to improve traffic circulation along Ocean Avenue with updated traffic counts. See proposed amended allocation request form on following pages for additional details. Chair Melgar is supportive of this amendment that would redirect District 7 NTP funds.	1. Our recommendation is contingent upon deobligation of \$237,000 allocated to the SFMTA under SGA 139-907167. 2. The Transportation Authority shall present a project update to the Community Advisory Committee to share progress and seek feedback prior to seeking approval of the final report. 3. Upon completion, anticipated December 2026, the Transportation Authority shall present the final report to the Board for approval.

San Francisco County Transportation Authority Allocation Request Form

FY of Allocation Action:	FY2022/23
Project Name:	District 7 Ocean Ave Safety & Bike Access [NTIP Capital] (Amendment)
Primary Sponsor:	San Francisco County Transportation Authority

EXPENDITURE PLAN INFORMATION

PROP K Expenditure Plans	
Current PROP K Request:	\$237,000
Supervisory District	District 07

REQUEST

Brief Project Description

This project will study and determine the technical feasibility of creating Class 1 multi-use path improvements along Ocean Avenue between the I-280 southbound off-ramp intersection at Howth Street and the Frida Kahlo/Ocean/Geneva intersection, which may require the relocation of a retaining wall to the north of Ocean Avenue. The project will also determine if a pedestrian overcrossing can remain if the wall is relocated, as well as the traffic circulation with a new street configuration.

Detailed Scope, Project Benefits and Community Outreach

Background

The Ocean Avenue Mobility Action Plan recommended near- and mid-term improvements along and adjacent to Ocean Ave between approximately Ashton Street and San Jose Avenue that were prioritized by the community task force convened for the Plan and further reviewed/refined by the SFMTA. These recommendations included:

- Pedestrian safety improvements (Ocean Ave)
- New and updated traffic signal heads, striping and signage (Ocean Ave)
- Left-turn traffic-calming and arterial speed management (Ocean Ave)
- Improved bicycle connectivity (to Ocean Ave business district and citywide bikeway network)

In March 2023, the Transportation Authority Board allocated \$237,000 in District 7 Prop K NTIP funds to the SFMTA to support the implementation/construction of near- and mid-term pedestrian safety, bicycle access, and other upgrades along and adjacent to the Ocean Avenue business district and western Balboa Park Station area as identified through the SFCTA's Ocean Avenue Mobility Action Plan [NTIP Planning] process. Because of the relatively small scale and straightforward nature of the recommended improvements, SFMTA was able to implement the recommendations as part of the Frida Kahlo Way Quick-Build project, which was funded by previously allocated sales tax and TNC tax funds. This amendment would allow the SFCTA to use the Prop K funds for further planning and engineering analysis of the feasibility of a multi-use path on Ocean Avenue, which is also a recommendation of the Ocean Avenue Mobility Action Plan.

Scope of Ocean Avenue Multi-Use Path Feasibility Study:

This study is to determine the feasibility and conceptual cost estimate for reconstructing the retaining wall on the north side of Ocean Avenue between Howth Street and Frida Kahlo Way across the City College of San Francisco frontage. The retaining wall would need to be relocated to widen Ocean Avenue to construct a 12- to 16-foot-wide Class I multi-use pathway along the north side of Ocean Avenue.

This study will analyze available as-built retaining wall plans to determine the existing design system and review the existing Ocean Avenue pedestrian overcrossing which provides non-ADA compliant grade-separated access to the median running Ocean Avenue Muni Street Car. The initial efforts of the feasibility study will investigate how the

existing wall could be replaced and if the pedestrian overcrossing could remain while the wall is replaced or it must be demolished. The study will also need to consider how to construct the new wall behind the existing wall while maintaining structural integrity.

Tasks:

1. Project Management inclusive of team meetings, inter-agency coordination, and planning level cost estimation of proposed retaining wall relocation.
2. Retaining Wall Investigation to understand work required to relocate existing structure on the north side of Ocean Ave to enable room for new Class I path along City College Campus.
3. Pedestrian Crossing Investigation to determine viability of bridge structure without adjacent retaining wall.
4. Utility Investigation and coordination
5. Traffic Analysis along Ocean Avenue inclusive of pedestrian crossing, bike crossing and recent SFMTA transit projects

Deliverables:

1. Structural Condition of Retaining Wall and Pedestrian Overcrossing bridge
2. Feasibility Study including potential relocation of retaining wall and demolition of pedestrian overcrossing bridge
3. Utility and Right-of-Way investigation
4. Planning Level Cost Estimate
5. Updated Synchro Traffic Model with new traffic counts

The Ocean Avenue Mobility Action Plan, which was developed in collaboration between the Transportation Authority and SFMTA, recommended a new shared pedestrian and bike path along Ocean Avenue. The plan conducted three rounds of outreach and convened a 14 member task force of community stakeholders. Additional information can be found at: <https://www.sfcta.org/projects/ocean-avenue-mobility-action-plan>

The Transportation Authority's Neighborhood Program (NTP) is intended to strengthen project pipelines and advance the delivery of community-supported neighborhood-scale projects, especially in Equity Priority Communities and other neighborhoods with high unmet needs. Commissioner Melgar has expressed support for this amendment.

Project Location

Ocean Avenue between Howth Street and the Frida Kahlo/Ocean/Geneva intersection

Is this project in an Equity Priority Community?	Yes
Does this project benefit disadvantaged populations?	Yes

Project Phase(s)

Planning/Conceptual Engineering (PLAN)

5YPP/STRATEGIC PLAN INFORMATION

Type of Project in the Prop K 5YPP/Prop AA Strategic Plan?	
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ENVIRONMENTAL CLEARANCE

Environmental Type:	N/A
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PROJECT DELIVERY MILESTONES

Phase	Start		End	
	Quarter	Calendar Year	Quarter	Calendar Year
Planning/Conceptual Engineering (PLAN)	Jan-Feb-Mar	2026	Oct-Nov-Dec	2026
Environmental Studies (PA&ED)				
Right of Way				
Design Engineering (PS&E)				
Advertise Construction				
Start Construction (e.g. Award Contract)				
Operations (OP)				
Open for Use				
Project Completion (means last eligible expenditure)				

SCHEDULE DETAILS

This study will be coordinated with the I-280 Ocean Avenue Off-Ramp Project. The Ocean Ave Off-Ramp Project will improve Ocean Avenue between the off-ramp intersection and Howth Street. The feasibility study will analyze relocating the retaining wall on the north side of Ocean Avenue to allow for a continuous Class I path from the off-ramp intersection at Howth Street to the FOG intersection. The schedule for the tasks are:

Retaining Wall Investigation: Winter 2026 - Fall 2026
 Pedestrian Overcrossing Investigation: Winter 2026 - Fall 2026
 Utility Coordination: Winter 2026 - Fall 2026
 Traffic Analysis: Winter 2026 - Fall 2026
 Feasibility Study: December 2026

San Francisco County Transportation Authority Allocation Request Form

FY of Allocation Action:	FY2022/23
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Primary Sponsor:	San Francisco County Transportation Authority

FUNDING PLAN - FOR CURRENT REQUEST

Fund Source	Planned	Programmed	Allocated	Project Total
Phases In Current Request Total:	\$0	\$0	\$0	\$0

COST SUMMARY

Phase	Total Cost	PROP K - Current Request	Source of Cost Estimate
Planning/Conceptual Engineering	\$237,000	\$237,000	Engineer's Estimate based on similar projects
Environmental Studies	\$0		
Right of Way	\$0		
Design Engineering	\$0		
Construction	\$0		
Operations	\$0		
Total:	\$237,000	\$237,000	

% Complete of Design:	0.0%
As of Date:	10/01/2025
Expected Useful Life:	50 Years

San Francisco County Transportation Authority

Allocation Request Form

MAJOR LINE ITEM BUDGET

BUDGET SUMMARY							
Agency	Task 1 - Project Management	Task 2 - Retaining Wall Investigation	Task 3 - Pedestrian Crossing Investigation	Task 4 - Utility & ROW Coordination	Task 5 - Planning Level Cost Estimate	Task 6 - Traffic Analysis & Signal Memo	Total
SFCTA	\$ 19,650	\$ 13,940	\$ 10,003	\$ 6,970	\$ 6,970	\$ 19,707	\$ 77,240
Consultant	\$ 23,235	\$ 26,400	\$ 18,900	\$ 10,150	\$ 17,650	\$ 63,425	\$ 159,760
Total	\$ 42,885	\$ 40,340	\$ 28,903	\$ 17,120	\$ 24,620	\$ 83,132	\$ 237,000

DETAILED LABOR COST ESTIMATE - BY AGENCY							
SFCTA	Hours	Base Hourly Rate	Overhead Multiplier	Fully Burdened Hourly Cost		FTE	Total
Deputy Director	35	\$ 123.00	\$ 2.42	\$ 293.30		0.02	\$ 10,266
Highway Program Manager	124	\$ 110.19	\$ 2.42	\$ 266.35		0.06	\$ 32,921
Principal Engineer	150	\$ 93.92	\$ 2.42	\$ 227.01		0.07	\$ 34,052
Total	309					0.15	\$ 77,240

San Francisco County Transportation Authority Allocation Request Form

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Primary Sponsor:	San Francisco County Transportation Authority

SFCTA RECOMMENDATION

Resolution Number:		Resolution Date:	
Total PROP K Requested:	\$237,000	Total PROP K Recommended	\$237,000

SGA Project Number:		Name:	District 7 Ocean Ave Safety & Bike Access [NTIP Capital] (Amendment)
Sponsor:	San Francisco County Transportation Authority	Expiration Date:	06/30/2027
Phase:	Planning/Conceptual Engineering	Fundshare:	100.0%

Cash Flow Distribution Schedule by Fiscal Year

Fund Source	FY2025/26	FY2026/27	Total
PROP K EP-139	\$120,000	\$117,000	\$237,000

Deliverables

- Quarterly progress reports (QPRs) shall include % complete of the funded phase, % complete by task, work performed in the prior quarter, work anticipated to be performed in the upcoming quarter, and any issues that may impact schedule, in addition to all other requirements described in the Standard Grant Agreement.
- With the first quarterly progress report, Sponsor shall provide 2-3 photos of existing conditions.
- Upon completion (anticipated December 2026), SFCTA shall provide final Feasibility Study, including results of engineering and traffic studies, recommendations, cost estimates, and a funding and implementation plan. SFCTA shall present the final report to the Board for approval.

Special Conditions

- Recommendation is contingent upon deobligation of \$237,000 allocated to the SFMTA under SGA 139-907167.
- SFCTA shall present an interim project update to the Community Advisory Committee to share progress and seek feedback prior to seeking adoption of the final report.

Metric	PROP AA	TNC TAX	PROP K
Actual Leveraging - Current Request	No PROP AA	No TNC TAX	0.0%
Actual Leveraging - This Project	No PROP AA	No TNC TAX	0.0%

San Francisco County Transportation Authority Allocation Request Form

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EXPENDITURE PLAN SUMMARY

Current PROP K Request:	\$237,000
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1) The requested sales tax and/or vehicle registration fee revenues will be used to supplement and under no circumstance replace existing local revenues used for transportation purposes.

Initials of sponsor staff member verifying the above statement:

CONTACT INFORMATION

	Project Manager	Grants Manager
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Ocean Avenue Bike Feasibility Study

Preliminary – Subject to Change