## Draft as of 10/5/2023



	Project Name an	d Sponsor		
Project Name:	Woods/Islais Creek Yard Electr	ification Phase I		
Implementing Agency:	SFMTA			
	Prop L Expenditure P	lan Information		
Prop L Program:	06- Muni Transit Maintenance,	Rehabilitation, and Replacement		
Prop L Sub-Program (if applicable):	N/A			
Second Prop L Program (if applicable):				
	Project Inform	mation		
Brief Project Description for MyStreetSF (80 words max):	The project consists of the installation of inverted pantograph battery electric bus (BEB) charging infrastructure and related charging equipment at two SFMTA bus yards for the purpose of transitioning Muni's bus fleet of bio-diesel/hybrid buses to battery-electric. The project entails the installation of 12 charging stations and 6 charging stations at the Woods and Islais Creek facilities, respectively, that will be supported by a structural steel frame and overhead gantry infrastructure, electrical distribution equipment, and an elevated platform for the electrical equipment.			
Project Location and Limits:	The Islais Creek Muni/Motor Coach Facility is located at 1301 Cesar Chavez Street, San Francisco, CA. The facility is located in the Dogpatch neighborhood bounded by Indiana Street (to the east), Islais Creek waterfront (to the south), Rte 280 or John F. Foran Freeway (to the west) and Cesar Chavez Street (to the north). The Woods Bus Yard is located at 1095 Indiana Street, San Francisco, CA. The facility is located in the in the Dogpatch neighborhood bounded by Indiana Street (to the east), 23rd Street (to the south), Iowa Street (to the west), and 22nd Street (to the north).			
Supervisorial District(s):	Citywide			
Is the project located on the 2022 Vision Zero High Injury Network ?	No	Is the project located in an Equity Priority Community (EPC)?	No	
Which EPC(s) is the project located in?		· · · · ·		



	San Francisco
	County Transportation
/	Authority

Detailed Scope (may attach Word document): Please describe in detail the project scope, any planned community engagement, benefits, considerations for climate	The Islais Creek and Woods BEB transition program is the first phase of the installation of required EV-ready infrastructure and BEB charging equipment to accompany the expansion procurement of BEBs (expanding Muni's fleet of 60' buses) and starting the process of transitioning Muni's fleet of 224 60-ft bio-diesel/hybrid buses to a battery-electric bus (BEB) fleet by 2040.
adaptation and resilience (if relevant), and coordination with other projects in the area (e.g. paving, Vision Zero).	At the woods Yard, the project entails the installation of 12 charging stations with inverted pantograph type from the overhead infrastructure; providing power link, controller, and structural steel frame for pantograph and providing an overhead gantry infrastructure to support pantographs and elevated platform for the EV electrical equipment.
	At the Islais Creek Yard, the project involves the installation of 6 charging stations with inverted pantograph type from the overhead infrastructure; 600V distribution and equipment; 3 600V switchboard feeders to EV CC's and power cabinets; underground electrical service connection, electrical conduits / wiring for pantographs; and overhead gantry infrastructure to support the pantograph.
	The project is part of the SFMTA Strategic Plan to meet its goal to eliminate pollution and greenhouse gas emissions by moving away from diesel-hybrid buses and adopting zero- emissions buses. Phase 1 initiative will meet the CARB (California Air Resource Board) Innovative Clean Transit (ICT) regulation to operate 100% zero transmission buses by 2040 and comply with the intent of the CARB ICT bus procurement requirements.
	We will kick off the project as part of our commitment to public outreach and engagement. Additional information will be continually provided by the SFMTA Public Outreach and Engagement Team (POETs) to the Dogpatch Neighborhood associations and other external stakeholders with the inception of the design and through construction.
	The Islais Creek Facility is situated in the Sea Level Rise Vulnerability Zone. Under the Port of San Francisco Resilient Program, the Port in partnership with SFMTA, U.S. Army Corps of Engineers, and other City agencies are developing a Draft Waterfront Adaptation Plan. The goal is to release the draft plan in the summer of 2023. The plan will identify a preferred approach to reduce flood risks from sea level rise and extreme storms. Possible strategies in the plan could include raising the shoreline along roadways and facilities with a seawall (LOD E), introducing a land berm coupled with pumping the sea level rise water (LOD F), and considering relocation of the facility and/or centralization strategies in consideration with "retreating" to higher ground (LOD G). https://sfport.com/wrp/waterfront-adaptation
	These issues require a broader collaboration with the Port of San Francisco Resiliency Program. It requires a coordinated mitigation plan that is long in development, hence the current plan is for this to be addressed when the Islais Creek Facility is scheduled to be fully converted to a BEB bus yard facility in 2040. Workshops are underway between the SFMTA and Port agencies in the discussion of the proposed strategies.
Attachments: Please attach	Attachment 1: SFMTA Battery Electric Bus Roll-Out Plan, July 2022; SFMTA Zero Emission
maps, drawings, photos of	Transition Plan-2022 Extracts:
current conditions, etc. to	Attachment 2: Task 2 Facility Power Needs & Technical Assessment Report,
project	Autonment 3. Task 3 Appendix A-E (BEB Launch Fhase), and Attachment 4: Task 3 Implementation Facility Master Plan Chapter 5 Islais Creek Vard
	Attachment 5: Supervisorial District 10 Map (33413), Islais Creek Motor Coach Facility (August 2012)
	Attachment 6: Dratt Waterfront Adaptation Strategies FAQ (10/25/22) Attachment 7: Letters of Support
	Catagorically Evernet TPD
Clearance Required:	



San Francisco County Transportation Authority

**Coordinating Agencies:** Please list partner agencies and identify a staff contact at each agency.

SF Public Utility Commission (PUC); SF Port Waterfront Resiliency (Tim Doherty, SFMTA liaison); Pacific Gas & Electric (PG&E); SF Planning Department; SF Department of Building Inspections (DBI); SF Fire Department (SFFD); SF Public Works - Site Assessment and Remediation (SAR); SF Department of the Environment.

Project Delivery Milestones	Status	Work	Sta	rt Date	End Date		
Phase	% Complete	In-house - Contracted - Both	Quarter	Fiscal Year (starts July 1)	Quarter	Fiscal Year (starts July 1)	
Planning/Conceptual Engineering	0%	In-house and Contracted	Q1-Jul-Aug- Sep	2023/24	Q3-Jan- Feb-Mar	2023/24	
Environmental Studies (PA&ED)	0%	Contracted	Q1-Jul-Aug- Sep	2023/24	Q2-Oct- Nov-Dec	2024/25	
Right of Way	0%	TBD					
Design Engineering (PS&E)	0%	In-house and Contracted	Q4-Apr- May-Jun	2023/24	Q2-Oct- Nov-Dec	2024/25	
Advertise Construction	0%	TBD	Q2-Oct- Nov-Dec	2024/25			
Start Construction (e.g. Award Contract)	0%	TBD	Q3-Jan- Feb-Mar	2024/25			
Operations (i.e. paratransit)	0%	TBD					
Open for Use	0%	TBD					
Project Completion (means last eligible expenditure)	0%	TBD			Q2-Oct- Nov-Dec	2025/26	
Notes							



Project Name:	Woods/Islais Creek Yard	Electrification Phase I								
Project Cast Estimate	einst Cast Estimate		Eundi			1				
Phase		Cost	Prop L	Other	Source of Cost Estimate					
Planning/Conceptual Engir	neering	\$ 1,939,788	\$-	\$ 1,939,788	Engineer's estimate					
Environmental Studies (PA	&ED)	\$-	\$-	\$-	obtimato					
Right of Way		\$-	\$-	\$-						
Design Engineering (PS&E)	)	\$ 5,027,239	\$ 3,108,000	\$ 1,919,239	Engineer's estimate					
Construction		\$ 30,693,700	\$-	\$ 30,693,700	Engineer's estimate					
Operations (i.e. paratransit	)	\$ -	\$-	\$-						
Total Project Cost		\$ 37,660,727	\$ 3,108,000	\$ 34,552,727						
Percent of Total			8%	92%						
Funding Plan - All Phases	- All Sources					Cash Flow for I	Prop L Only (i.e.	Fiscal Year of F	teimbursement)	
Fund Source	Prop L Program	Phase	Fund Source Status	Fiscal Year of Allocation (Programming Year)	Total Funding	2023/24	2024/25	2025/26	2026/27	2027/28
SB1 SGR		Planning/Conceptual Engineering	Programmed	2023/24	\$ 1,901,274	\$-	\$-	\$-	\$-	\$-
SB1 SGR		Planning/Conceptual Engineering	Programmed	2023/24	\$ 38,514	\$-	\$-		\$-	\$-
Prop L	06- Muni Transit Maintenance, Rehabilitation, and Replacement	Design Engineering (PS&E)	Planned	2023/24	\$ 3,108,000	\$-	\$ 1,600,000	\$ 1,500,000	\$ 8,000	\$-
SB1 SGR		Design Engineering (PS&E)	Programmed	2023/24	\$ 1,462,578	\$-	\$ -	\$-	\$-	\$-
SB1 SGR		Design Engineering (PS&E)	Programmed	2024/25	\$ 456,661	\$-	\$-	\$-	\$-	\$-
SB1 SGR		Construction	Programmed	2024/25	\$ 565,322	\$-	\$-	\$-	\$-	\$-
5339 Bus & Bus Facilities		Construction	Programmed	2024/25	\$ 30,128,378	\$-	\$-	\$-	\$-	\$-
				Total By Fiscal Year	\$ 37,660,727	\$-	\$ 1,600,000	\$ 1,500,000	\$ 8,000	\$-
Notes										



Diag	Prop L Supplemental Information
Plea	se fill out each question listed below (rows 2-8) for all projects.
Project Name	Woods/Islais Creek Yard Electrification Phase I
Relative Level of Need or Urgency (time sensitive)	See attached supplemental information.
Prior Community Engagement/Level and Diversity of Community Support (may attach Word document):	There is widespread support across federal, state and local levels regarding the transition to zero emissions vehicles, and this project is critical to expanding the SFMTA's electric bus charging capacity. The SFMTA Board has adopted a resolution committing to transitioning to an all-electric bus fleet. In furtherance of this resolution and the goals of the City's Climate Action Plan and California's Innovative Clean Transit regulations, in March 2021, the SFMTA Board adopted the Zero Emissions Bus Rollout Plan to achieve its goal of a 100% zero emission fleet by 2040. This project has recieved letters of support for funding grants from US Senators Alex Padilla and Dianne Feinstein, Mayor London Breed, City Supervisors Aaron Peskin and Shamann Walton, and the San Francisco Transit Riders organization.
Benefits to Disadvantaged Populations and Equity Priority Communities	In San Francisco, 1/5th of the population in the Muni service area earns less than 200% of the federal poverty level. A Title VI analysis showed that the new service plan impacted 813,234 people, 24% of whom are low-income and 58% of whom are people of color. Expanding the 60' bus fleet, especially with zero emission buses, will support the Muni Forward program of reducing headways and increasing service reliability and speed. This will primarily benefit these transit dependent riders. Expanding the 60' bus fleet will enable higher service levels on the major routes that serve disadvantaged communities, such as Bayview-Hunters Point (concentration of Black families), Chinatown (Chinese) and the Mission (Hispanic) as these communities are served by major 60' bus routes, including the 30 Stockton (ridership is 7,702,400), 14 Mission (ridership = 9,566,000), and the 9 San Bruno (ridership = 3,071,900). And, residents earning < 200% poverty level qualify for 50% fare reduction. Recent outreach includes a trip to Washington, DC by MTA staff to meet with lawmakers about the need for funding the new charging infastructure. This project was awarded a 30 million dollar grant to proceed.
Compatability with Land Use, Design Standards, and Planned Growth	Yes
San Francisco Transportation Plan Alignment (SFTP)	Environmental Sustainability, Equity See attached supplemental information.



Α	San Francisco
-	<b>County Transportation</b>
"	Authority

required to be filled out for	s criteria that are specific to each Expenditure Plan program. The questions that are each program will auto-populate once the Prop L program is selected on the Scope & Schedule tab.
06	- Muni Transit Maintenance, Rehabilitation, and Replacement
Safety	This project allows the SFMTA to expand the number of battery electric buses we have in service. These new BEBs feature collision avoidance technology that improves safety for passengers and operators, making our streets safer. Otherwise, we have found the BEBs we are piloting to be just as safe as our current fleet.
Need (Asset Useful Life) (Vehicles Sub-program)	N/A
Improves Efficiency of Transit Operations (Vehicles Sub-program)	N/A
Need (Asset Useful Life) (Facilities and Guideways Sub-program)	The project is meant to assist with transitioning Muni's fleet of 224 60-ft bio-diesel/hybrid buses to a battery-electric bus (BEB) fleet by 2040. This scope of this project is to construct the charging infrastructure needed for the new BEBs.
Improves Efficiency of Transit Operations (Facilities and Guideways Sub-program)	The project is part of the SFMTA Strategic Plan to meet its goal to eliminate pollution and greenhouse gas emissions by moving away from diesel-hybrid buses and adopting zero- emissions buses. Phase 1 initiative will meet the CARB (California Air Resource Board) Innovative Clean Transit (ICT) regulation to operate 100% zero transmission buses by 2040 and comply with the intent of the CARB ICT bus procurement requirements.

## EP06 SFMTA Woods/Islais Creek Yard Electrification Phase I Supplemental Information

## **Relative Level of Need or Urgency**

The Woods and Islais Creek Facilities are located in the Dogpatch neighborhood, a historically disadvantaged community. Converting up to 153 diesel hybrids to zero emission vehicles will significantly benefit the residents of the community by reducing emissions and greenhouse gases. In addition, the conversion to BEB supports reducing reliance on oil. The investment priority identified in SFTP 2050 advance transportation projects and programs to provide Cleaner Air. Vehicle miles traveled by the BEBs will be electrified helping cut greenhouse gases (GHG).

GHG reduction related goals are detailed below:

1) Reduction in energy use: SFMTA's transit fleet includes of 224 60' Diesel Hybrid coaches, which are scheduled for retirement in 2025-2027. Replacing these with BEBs will reduce use of non-renewable energy sources. San Francisco's Hetch Hetchy Dam generates clean, hydro-electric power for all transit operations and will be used to charge BEB batteries. The procurement of 60-ft BEBs and pantograph charging stations is a quasi-pilot project to the full facility conversions of a fleet.

2) Reduction in Greenhouse Gas Emissions and other Environmental benefits: BEBs generate zero greenhouse gas emissions because they are powered by a battery and like all other Muni zero-emission vehicles, the BEBs will run on 100% greenhouse gas-free Hetch Hetchy hydroelectric power.

3) Reduce carbon emissions: The new BEB vehicles will reduce the emissions generated by the current fleet of 224 New Flyer diesel electric hybrids.

4) Service expansion and efficiency improvements. A key component of the SFMTA's Muni Forward Program, in addition to improved service levels, reliability and speed, is the implementation of the Muni Rapid Network. The Muni Rapid Network prioritizes frequency and reliability on the Muni transit system's most heavily used routes. The Rapid Network lines, which include several routes that use 60' motor coaches, carry nearly 70% of all passengers. The success of Muni's Rapid Network is dependent on well-functioning 60' motor coaches. The expansion of the 60' bus fleet increases Muni's ability to meet extraordinary demands caused by peak events such as music festivals in Golden Gate Park, events at the Chase Center, Blue Angels, 4th of July, Super Bowl, etc.

5) State of Good Repair and Maintenance Cost Savings: New Battery Electric Buses are easier and may be less expensive to maintain, costing \$.26/mi to maintain v \$.32/mi for diesel hybrid, which will allow the SFMTA to dedicate more of its limited resources to service expansion.

## San Francisco Transportation Plan Alignment

The Woods and Islais Creek Facilities are located in the Dogpatch neighborhood, a historically disadvantaged community. Converting up to 153 diesel hybrids to zero emission vehicles will significantly benefit the residents of the community by reducing emissions and greenhouse gases. In addition, the conversion to BEB supports reducing reliance on oil. The investment priority identified in SFTP 2050 advance transportation projects and programs to provide Cleaner Air. Vehicle miles traveled by the BEBs will be electrified helping cut greenhouse gases (GHG).

GHG reduction related goals are detailed below:

1) Reduction in energy use: SFMTA's transit fleet includes of 224 60' Diesel Hybrid coaches, which are scheduled for retirement in 2025-2027. Replacing these with BEBs will reduce use of non-renewable energy sources. San Francisco's Hetch Hetchy Dam generates clean, hydro-electric power for all transit operations and will be used to charge BEB batteries. The procurement of 60-ft BEBs and pantograph charging stations is a quasi-pilot project to the full facility conversions of a fleet.

2) Reduction in Greenhouse Gas Emissions and other Environmental benefits: BEBs generate zero greenhouse gas emissions because they are powered by a battery and like all other Muni zero-emission vehicles, the BEBs will run on 100% greenhouse gas-free Hetch Hetchy hydroelectric power.

3) Reduce carbon emissions: The new BEB vehicles will reduce the emissions generated by the current fleet of 224 New Flyer diesel electric hybrids.

4) Service expansion and efficiency improvements. A key component of the SFMTA's Muni Forward Program, in addition to improved service levels, reliability and speed, is the implementation of the Muni Rapid Network. The Muni Rapid Network prioritizes frequency and reliability on the Muni transit system's most heavily used routes. The Rapid Network lines, which include several routes that use 60' motor coaches, carry nearly 70% of all passengers. The success of Muni's Rapid Network is dependent on well-functioning 60' motor coaches. The expansion of the 60' bus fleet increases Muni's ability to meet extraordinary demands caused by peak events such as music festivals in Golden Gate Park, events at the Chase Center, Blue Angels, 4th of July, Super Bowl, etc.

5) State of Good Repair and Maintenance Cost Savings: New Battery Electric Buses are easier and may be less expensive to maintain, costing \$.26/mi to maintain v \$.32/mi for diesel hybrid, which will allow the SFMTA to dedicate more of its limited resources to service expansion.

# Zero-Emission Bus Rollout Plan



**Prepared for:** 



Prepared By:



Rollout Plan Revision History							
Revision	Revision Editor Date Notes						
Number							
0	Bhavin Khatri	5/14/21	Final release				
1	Ivan Magana	07/06/22	Edits to Fleet Procurement schedule and Facilities schedule				

## **Table of Contents**

1	Rol	lout Plan Summary	6
2	Intr	oduction	7
	2.1	Background	7
	2.2	Rollout Plan Approach	15
	2.3	Rollout Plan Structure	15
3	Flee	et and Acquisitions	17
	3.1	Existing Bus Fleet	17
	3.2	Procurement Schedule	19
4	Fac	ilities and Infrastructure Modifications	23
	4.1	Overview of Existing Facilities	
	4.2	ZEB Facility and Infrastructure Strategy	
	4.3	ZEB Transition	
	4.4	Transition Considerations	
	4.5	Summary of Yard Enhancements	
5	Εαυ	lity Considerations	53
-	5.1	Disadvantaged Communities	
	5.2	Summary of The SFMTA's DACs	
6	Wo	rkforce Training	56
•	6.1	Training Requirements	
7	Cos	sts and Funding Opportunities	
	7 1	Preliminary Capital Expenditure Costs	58
	7.2	Potential Funding Sources	
8	Sta	rt-Up and Scale-Up Challenges	61
-	_		

## **Appendices**

Appendix A – The SFMTA's Board Resolution

## List of Figures

Figure 2-1. Plug-In and Pantograph Charging	8
Figure 2-2. SFMTA System Map	11
Figure 2-3. San Francisco Service and Elevation Profile	12
Figure 2-4. Vehicle Block 1005 Elevation Change	13
Figure 3-1. Inverted Pantograph and Charge Rails	19
Figure 3-2. Percentage of ZEB and Fossil Fuel Fleet (2020-2040)	21
Figure 4-1. The SFMTA's Bus Yards	24
Figure 4-2. Inverted Pantographs and Modular Support Structure	25
Figure 4-3. SFMTA Staging Example	27
Figure 4-4. Conceptual Schedule	29
Figure 4-5. Flynn Yard - Existing Conditions (Aerial)	31
Figure 4-6. Flynn Yard - Existing Conditions (Site Plan)	32
Figure 4-7. Flynn Yard - Full ZEB Build-Out	33
Figure 4-8. Islais Creek Yard - Existing Conditions (Aerial)	35
Figure 4-9. Islais Creek Yard - Existing Conditions (Site Plan)	36
Figure 4-10. Islais Creek Yard - Full ZEB Build-Out	38
Figure 4-11. Kirkland Yard - Existing Conditions (Aerial)	40
Figure 4-12. Kirkland Yard - Existing Conditions (Site Plan)	41
Figure 4-13. Kirkland Yard - Full ZEB Build-Out	42
Figure 4-14. Potrero Yard - Existing Conditions (Aerial)	44
Figure 4-15. Presidio Yard - Existing Conditions (Aerial)	46
Figure 4-16. Woods Yard - Existing Conditions (Aerial)	48
Figure 4-17. Woods Yard - Existing Conditions (Site Plan)	49
Figure 4-18. Woods Yard - Full ZEB Build-Out	51
Figure 5-1. The SFMTA's Disadvantaged Communities and Bus Yards	55

## **List of Tables**

Table 3-1. Summary of the SFMTA's Existing Bus Fleet	17
Table 3-2. Summary of the SFMTA's Future Bus Purchases (Through 2040)	20
Table 4-1. Summary of Existing Yards and Fleets	23
Table 4-2. SFMTA ZEB Yard Summary	30
Table 4-3. Flynn Yard ZEB Infrastructure Summary	32
Table 4-4. Islais Creek Yard ZEB Infrastructure Summary	37
Table 4-5. Kirkland Yard ZEB Infrastructure Summary	41
Table 4-6. Potrero Yard ZEB Infrastructure Summary	44
Table 4-7. Presidio Yard ZEB Infrastructure Summary	46
Table 4-8. Woods Yard ZEB Infrastructure Summary	50
Table 5-1. The SFMTA's Disadvantaged Communities - Yard Summary	54
Table 5-2. The SFMTA's Disadvantaged Communities - Route Summary	54
Table 6-1. Zero-Emission Bus Training Modules (Sample)	56
Table 7-1. Preliminary Capital Expenditure Estimates by Yard	59
Table 7-2. ZEB Funding Opportunities	59

## Acronyms & Abbreviations

BEB	Battery Electric Bus
CalEPA	California Environmental Protection Agency
CARB	California Air Resources Board
CEQA	California Environmental Quality Act
CNG	Compressed Natural Gas
DAC	Disadvantaged Community
DHEB Diesel-I	Hybrid Electric Bus
FCEB	Fuel Cell Electric Bus
ICEB	Internal Combustion Engine Bus
ICT	Innovative Clean Transit
kW(h)	Kilowatt (hour)
MME	Muni Metro East
O&M	Operations & Maintenance
OCS	Overhead Catenary System
PG&E	Pacific Gas & Electric
RNG	Renewable Natural Gas
SMR	Steam-Methane Reform
SFPUC	San Francisco Public Utilities Commission
SFMTA	San Francisco Municipal Transportation Agency
FTA	Federal Transit Administration
WDT	Wholesale Distribution Tariff
ZE	Zero-Emission
ZEB	Zero-Emission Bus
ZETB	Zero-Emission Trolley Bus

## 1 **Rollout Plan Summary**

Agency B	Background
Transit Agency's Name	San Francisco Municipal Transportation Agency
Mailing Address	1 S. Van Ness Avenue San Francisco, CA 94105
Transit Agency's Air District	Bay Area Air Quality Management District
Transit Agency's Air Basin	San Francisco
Total number of Buses in Annual Maximum Service	680 <sup>1</sup>
Urbanized Area	San Francisco - Oakland
Population of Urbanized Area	3,557,982 <sup>2</sup>
Contact information of general manager, chief operating officer, or equivalent	Jeffrey Tumlin Director of Transportation 415.646.2522 <u>mailto:XXXXX@sfmta.com</u> jeffrey.tumlin@sfmta.com
Rollout Pl	an Content
Is your transit agency part of a Joint Group <sup>3</sup>	No
Is your transit agency submitting a separate Rollout Plan specific to your agency, or will one Rollout Plan be submitted for all participating members of the Joint Group?	N/A
Please provide a complete list of the transit agencies that are members of the Joint Group (optional)	N/A
Contact information of general manager, chief operating officer, or equivalent staff member for each participating transit agency member	N/A
Does Rollout Plan have a goal of full transition to ZE technology by 2040 that avoids early retirement of conventional transit buses?	Yes
Rollout Plan Develo	ppment and Approval
Rollout Plan's approval date	03-16-21
Resolution No.	210316-038
Is copy of Board-approved resolution attached to the Rollout Plan?	Yes (Appendix A)
Contact for Rollout Plan follow-up questions	Bhavin Khatri, PE, PMP Zero Emission Program Manager 415.646.2586 bhavin.khatri@sfmta.com
Who created the Rollout Plan?	Consultant
Consultant	WSP

<sup>&</sup>lt;sup>1</sup> This is based on January 2020 (pre-COVID) service.

 <sup>&</sup>lt;sup>2</sup> ACS 2019 (https://censusreporter.org/profiles/40000US78904-san-francisco-oakland-ca-urbanized-area/)
 <sup>3</sup> The ICT regulation defines a Joint ZEB Group or Joint Group (13 CCR § 2023.2) as two or more transit agencies that choose to form a group to comply collectively with the ZEB requirements of section 2023.1 of the ICT regulation.

# 2 Introduction

In accordance with the California Air Resource Board's (CARB) Innovative Clean Transit regulation (ICT regulation), the following report serves as the San Francisco Municipal Transportation Agency's (SFMTA) Rollout Plan to transition its bus fleet to 100% zero-emission (ZE) by 2040.

## 2.1 Background

## 2.1.1 California Air Resource Board's Innovative Clean Transit Regulation

Effective October 1, 2019, the ICT regulation requires all public transit agencies in the state to transition from internal combustion engine buses (ICEBs) to zero-emission buses (ZEBs), such as battery-electric (BEB) or fuel cell electric (FCEB), by 2040. The regulation requires a progressive increase of an agency's new bus purchases to be ZEBs based on its fleet size.

ICT regulation does not apply to overhead catenary trolley buses (ZETB), but they are a part of zeroemission vehicles.

To ensure that each agency has a strategy to comply with the 2040 requirement, the ICT regulation requires each agency, or a coalition of agencies, to submit a ZEB Rollout Plan before purchase requirements take effect. The Rollout Plan is considered a living document and is meant to guide the implementation of ZEB fleets and help transit agencies work through many of the potential challenges and explore solutions. Each Rollout Plan must include several required components and must be approved by the transit agency's governing body through the adoption of a resolution, prior to submission to CARB.

According to the ICT regulation, each agency's requirements are based on its classification as either a "Large" or "Small" transit agency. The ICT defines a Large Transit Agency as an agency that operates in the South Coast or the San Joaquin Valley Air Basin and operates more than 65 buses in annual maximum service or it operates outside of these regions, but in an urbanized area with a population of at least 200,000 and has at least 100 buses in annual maximum service. A Small Transit Agency is an agency that doesn't meet the above criteria.

The SFMTA, as a Large Transit Agency must comply with the following requirements:

July 1, 2020 - Board of Directors (Board) approved Rollout Plan must be submitted to CARB

January 1, 2023 - 25% of all new bus purchases must be ZE

January 1, 2026 - 50% of all new bus purchases must be ZE

January 1, 2029 - 100% of all new bus purchases must be ZE

January 1, 2040 - 100% of fleet must be ZE

March 2021 - March 2050 - Annual compliance report due to CARB

Due to the impacts of COVID-19, the SFMTA requested and was granted an extension for the submission of the Rollout Plan to March 31, 2021. The purpose of this request was to ensure that critical items such as the SFMTA's direction and decisions on trolley buses, yard rebuilds, stakeholder engagement, and future funding were included in the analysis to define the framework of its ZEB transition more accurately.

## 2.1.2 Zero-Emission Bus Technologies

According to the ICT regulation, a ZEB is a bus with zero tailpipe emissions and is either a BEB or a FCEB. The following subsections provide a brief overview of each technology and how they compare to ICEBs. While both BEB and FCEB technologies provide ZE benefits, the feasibility and viability of their application is largely based on an agency's service and operational parameters. The following provides a brief overview of BEB and FCEB technologies.

## **Battery-Electric Buses (BEBs)**

BEBs use onboard batteries to store and distribute energy to power an electric motor and other onboard systems. Similar to many other battery-powered products, BEBs must be charged for a period of time to be operational.

BEB charging technology exists to charge vehicles at the yard (overnight or midday) or on-route (typically during layovers). A yard charging strategy typically consists of buses with high-capacity (kilowatt-hour or kWh) battery packs that are charged for four to eight hours with "slow" chargers - usually less than 100 kilowatts (kW) – while being stored overnight. An on-route charging strategy typically consists of buses with low-capacity battery packs that are charged with "fast" chargers – usually in excess of 100 kW – during bus layovers (typically 5-20 minutes). BEBs are charged via several dispenser types (conductive and inductive) and orientations (overhead or ground-mounted). The most common dispensers in the U.S. market are plug-in and pantographs, as presented in Figure 2-1.



Figure 2-1. Plug-In and Pantograph Charging

Sources: YorkMix (Left) and ABB (formerly ASEA Brown Boveri) (Right)

Under existing conditions, BEBs cannot meet the ranges that ICEBs can. BEBs typically have a range of 125-150 miles, which is highly dependent on a myriad of factors, including climate, driving behavior, and topography. For this reason, if an agency's service blocks cannot be completed with BEBs, other capitalintensive strategies may be needed to meet range requirements, including, but not limited to additional BEBs, on-route charging infrastructure, service changes, and/or a mixed-fleet strategy with the incorporation of FCEBs.

## Fuel Cell Electric Buses (FCEBs)

FCEBs can typically replace ICEBs at a 1:1 replacement ratio without significant changes to operations and service. A FCEB uses hydrogen and oxygen to produce electricity through an electrochemical reaction to power the propulsion system and auxiliary equipment. This ZE process has only water vapor as a byproduct. The fuel cell is generally used in conjunction with a battery, which supplements the fuel cell's power during peak loads and stores electricity that is recaptured through regenerative braking, allowing for better fuel economy.

The process, operations, and equipment used to refuel hydrogen buses is similar to "lighter-than-air" fuels such as compressed natural gas (CNG). Typically, hydrogen is produced via steam-methane reform (SMR) or electrolysis. SMR, the most common method of producing hydrogen, uses high-pressure steam to produce hydrogen from a methane source, such as natural gas. Electrolysis, on the other hand, uses an electric current to decompose water into hydrogen and oxygen. After the hydrogen is produced, it can be delivered to the site via pipeline or delivered by a truck (as either a gas or liquid). Hydrogen is then stored, compressed, and dispensed to the buses on-site. Depending on space availability and resources, some agencies can produce hydrogen on-site.

Some of the most pressing challenges for FCEB operations is the limited supply network and the amount of energy, space, and high capital costs required to isolate, compress, and store hydrogen. Also, if renewable natural gas (RNG) - such as methane capture from organic matter – is not used as an alternative to natural gas via SMR operations, there are some concerns that FCEBs may not be the most sustainable vehicle to achieve GHG targets.

## 2.1.3 ZEB Suitability for the SFMTA's Service and Operations

The choice between adopting BEBs or FCEBs is contingent on the unique needs and conditions of an agency. Several variables need to be factored into this decision, including costs associated with bus acquisitions and associated infrastructure, spatial requirements, energy/fuel costs, and community acceptance. Based on existing conditions and the stated variables, BEBs appear to be the most suitable technology for the SFMTA to meet the requirements of the ICT regulation. The following provides a brief summary of the main findings of this analysis:

**BEBs are more affordable than FCEBs at this time.** There are barriers to entry for both BEBs and FCEBs, with both technologies exceeding the cost ICEBs. However, BEBs have achieved better economies of scale and are currently significantly less expensive than FCEBs.

The SFMTA's bus facilities are too space-constrained to accommodate FCEB-supporting infrastructure. Infrastructure to support BEBs (charging cabinets, dispensers, and associated utility equipment) can all be contained within the SFMTA's yard (either elevated or ground-mounted). In contrast, the infrastructure required for FCEBs (storage tanks, dispensers, etc.) requires a large footprint due to sizing and the National Fire Protection Association's (NFPA) required buffers. For example, a 15,000-gallon vertical hydrogen storage tank has a footprint of approximately 40 by 50 feet (not including the fueling island). This same tank would need to be located at least 75 feet from all air intakes, 50 feet from liquid or gas lines, and at least 25 feet from public ways, railroads, and property lines due to NFPA requirements. With the SFMTA's yards already being space-constrained in an urban environment, the SFMTA would risk losing a lot of potential bus parking – assuming that the infrastructure complies with NFPA requirements.

**The SFMTA's existing rates for electricity are very competitive**. With exceptionally low energy costs, powering BEBs is expected to be significantly less expensive than supplying hydrogen via liquid delivery. Hydrogen costs currently average around \$8/kg and can have wide variability depending on local production supply and distance from the chosen supplier.

**Hydrogen operations in the SF's dense neighborhoods may be a barrier to public acceptance.** BEBs are widely accepted by communities and supported in terms of sustainability initiatives by both cities and transit agencies alike. This is in large part due to near or zero local emissions and quiet operations. Communities are generally more cautious with the installation of hydrogen storage near their community due to the risk of hydrogen seepage and combustion. When located near urban or residential areas, significant stakeholder outreach is often required to garner support for on-site hydrogen storage. With the majority of the SFMTA's yards located in urban regions, adoption of hydrogen may result in community pushback and potential delays in rollout.

## 2.1.4 San Francisco Municipal Transportation Agency

The SFMTA is a department of the City and County of San Francisco. The SFMTA plans and operates bus, rail, historic streetcar, cable car, and paratransit transit service within the City and County of San Francisco. In addition, the SFMTA also manages parking, traffic, bicycling, walking, and taxis in the city. Prior to the COVID-19 pandemic, the SFMTA provided approximately 726,000 weekday and 220 million annual passenger boardings.<sup>4</sup> 71% of these boardings — 520,000 per weekday and over 156 million annually — occurred on 76 weekday bus routes. Ridership from 654,300 weekday boardings in FY06 to 726,100 in FY16.<sup>5</sup>

## Service Area

The SFMTA serves approximately 49 square miles within the City and County of San Francisco (Figure 2-2). San Francisco has added over 78,000 residents and over 175,000 jobs since 2009, and now has a population of 883,000 and 720,000 total jobs.<sup>6</sup>

## **Utility Provider**

The San Francisco Public Utilities Commission (SFPUC) provides electrical service for the SFMTA service area by way of Pacific Gas & Electric (PG&E) electrical infrastructure. The SFPUC operates Hetch Hetchy Power, a Publicly Owned Utility. Although the SFPUC has served all municipal agencies within the City and County of San Francisco for many decades, it relies upon PG&E's transmission and distribution grid to serve its customers, for which PG&E receives a fee.

This situation, with the lack of designated service territory boundaries between the two utilities, is unlike any other in the country, and greatly limits the SFPUC's visibility into the detailed grid infrastructure and capacities. Despite multiple requests to gather details, PG&E will not provide information on feeder capacities unless the SFPUC submits an application for service through the Wholesale Distribution Tariff (WDT), a process that may require upwards of \$150,000 and two years+ per service location to perform a System Impact Study to determine the capacity available for new loads.

Under the WDT, each SFPUC customer inter-tie point is viewed by PG&E as a utility-to-utility connection. As such, PG&E applies the rules of the WDT to each SFPUC customer connection. This is significant to the SFMTA in several ways, but particularly in terms of project timelines and budget. Each service upgrade that utilizes the PG&E grid must go through PG&E's review process. The SFPUC therefore has no control over processing delays or resource constraints. Upon completion of the review, any grid or infrastructure upgrades required by PG&E are born solely by the SFPUC customer. Being an SFPUC customer, the SFMTA would not be eligible for any betterment cost sharing, like PG&E retail customers

<sup>&</sup>lt;sup>4</sup> SFMTA Short-Range Transit Plan Fiscal Year 2019 – Fiscal Year 2030, p. 9.

<sup>&</sup>lt;sup>5</sup> SFMTA Bus Fleet Management Plan 2017-2030, p. 25.

<sup>&</sup>lt;sup>6</sup> SFMTA San Francisco Mobility Trends Report 2018, Jan 28, 2019, p2.

would, regardless of the quantity of PG&E customers that would benefit from the investment. Similarly, the SFMTA is ineligible for PG&E's EV Fleet programs, which provide funding for grid infrastructure builds and upgrades that support EV charging.





Source: SFMTA, Winter/Spring 2019, prior to COVID- 19 induced service suspension

#### **Environmental Factors**

San Francisco's Mediterranean climate is characterized by dry summers and wet winters with relatively mild temperatures. Temperature does not vary much throughout the year, with average high temperatures of approximately 70°F during the summer, and average low temperatures of 45°F during the coldest winter days.

Topography is varied, with scores of hills ranging from seal level to over 900 feet in elevation. This varied topography, combined with the effects of cold ocean currents, gives rise to microclimates.

The SFMTA's buses must travel over multiple hills in a day – the steepest grade is 23%. Figure 2-3 shows San Francisco's service and the elevation profile, with much of the service feeding into downtown (which is near sea-level) over numerous hills. An example of the elevation change a transit vehicle may do while in-service is shown in Figure 2-4 with weekday vehicle block 1005 continuously traveling up and down hills for the entirety of its service. The block gains a total of 3,542 meters or 2.2 miles in a day (the equivalent of over 38 football fields or 11.6 times the height of San Francisco's tallest building, the Salesforce Tower, at 1,070 feet).





Source: WSP, USGS DEM



Source: WSP, USGS DEM

#### **Schedule and Operations**

As of January 2020, the SFMTA directly operates 844 diesel-hybrid and trolley buses on 76 regular weekday routes, which include supplemental Muni Metro Rail Owl service and routes with Rapid and Express service (e.g. Route 14, Route 14R, and Route 14X are three different routes) but excludes weekend-only route 76X and intermittent service to the Chase Center (78X and 79X).<sup>7</sup> These buses are served by six maintenance and storage yards: Flynn, Islais Creek, Kirkland, Potrero, Presidio, and Woods. Bus support functions also occur at 1399 Marin, and the SFMTA is planning bus storage improvements on 4 undeveloped acres east of the Muni Metro East light rail division. The SFMTA's trolley buses operate exclusively out of Potrero and Presidio yards, both of which are over 100 years old.

The SFMTA's fixed-route bus service is organized into six categories or types of service:

- **1 Rapid Bus:** Routes that operate every 10 minutes, or more frequently, all day on weekdays and are the focus of transit-priority measures.
- 2 **Frequent:** Routes that also operate every 10 minutes, or more frequently, all day on weekdays in major corridors, but make more frequent stops than Rapid Bus routes.
- **3** Grid: Routes that form the framework of "trunk" routes across the city (along with Rapid and Frequent bus routes, and Muni SFMTA), with 12-30 minute headways all day on weekdays.
- 4 **Connector:** Shorter routes that provide coverage (including neighborhood "circulator" service to hillside neighborhoods) that generally operate every 30 minutes all day on weekdays.
- **5 Specialized:** Routes with a focused purpose, including: express routes (primarily peak period-only services for commuters); supplemental service (to middle and high schools); and special event service (i.e., sporting events, concerts, etc.). Frequencies on these routes vary.
- **6 Owl:** Some routes operate 24 hours a day, while other overnight routes (operating between 1 and 5 a.m.) are comprised of segments of multiple routes.

#### **COVID-19-Related Impacts**

As a response to the economic and health impacts of COVID-19, the SFMTA has made major interim service changes, including the closure of Muni Metro and prioritization of core bus routes (per the Muni Core Service Plan).

<sup>&</sup>lt;sup>7</sup> This is based on January 2020 (pre-COVID) service.

The Muni Core Service Plan (April 2020) prioritizes the most-used routes to provide access to San Francisco's medical facilities while also increasing the volume of buses (to promote social distancing) for riders that are most reliant on transit. As of September 2020, the COVID-19 situation has resulted in a 71% reduction in bus boardings and a 95% reduction in transit revenue compared to the same time in 2019.

The federal government, through the CARES Act, provided some relief to the SFMTA to address the funding shortfall. However, long-term service levels will be contingent on revenues, ridership, and finding creative solutions to deliver that service efficiently and effectively.

COVID-19 directly impacts the SFMTA's transition to a zero-emission fleet due to increased uncertainty of various important factors: future ridership, changes and adaptations to service planning, continued emergency declarations and operations, general economic health or recession, and capital funding.

## 2.1.5 The SFMTA's Existing ZEB Efforts

The SFMTA is a national leader in confronting climate change and embracing the prospects of a ZE future. The SFMTA has taken multiple steps to not only meet the requirements of CARB's ICT regulation, but also its own ambitious ZE goals, as detailed below.

- The SFMTA currently operates the largest fleet of ZE trolley buses in North America. Trolley buses run on 100% greenhouse gas-free hydropower via an overhead catenary system (OCS). The SFMTA also operates over 600 diesel-hybrid vehicles that run on batteries and renewable diesel.
- In April 2018, in celebration of Earth Day, the then current mayor, Mark Farrell, committed the City of San Francisco to net-zero greenhouse gas emissions by 2050, which would eliminate the city's carbon footprint. The SFMTA is already doing its part and accounts for less than 2% of citywide transportation emissions (45%).
- In partnership with the San Francisco Department of the Environment, the SFPUC, and other city
  agencies and stakeholders, the SFMTA supported the development of the Electric Mobility Roadmap
  that lays out a vision for reducing public health and environmental impacts of private transportation.
  The Roadmap also identifies strategies to help realize an emission-free transportation sector.
- In May 2018, the Board adopted its Zero-Emission Vehicle Policy resolution (ZEV Policy). Under the ZEV Policy, demonstrating the SFMTA's commitment to achieving a 100% zero-emission fleet by 2035.<sup>8</sup>
- In November 2019, the SFMTA procured nine 40-foot BEBs (three each from New Flyer, Proterra, and BYD). These buses will be piloted in regular revenue service to analyze performance and to assist in developing a long-term charging strategy (expected delivery in early 2021).<sup>9</sup> This pilot program includes an electrical and facility upgrade at Woods Yard to accommodate BEB charging equipment and infrastructure.
- In 2018, as part of its Green Zone program, the SFMTA replaced 68 buses with diesel-hybrid buses outfitted with higher capacity batteries and a GPS-enabled switch, which automatically switches the bus to EV mode as it enters geo-fenced areas (Green Zones) throughout the city. In Green Zones,

<sup>&</sup>lt;sup>8</sup> Due to the impacts of COVID-19 (reduction in ridership, funding, etc.), the SFMTA is revisiting this policy to align it with the ICT regulation (2040).

<sup>&</sup>lt;sup>9</sup> Nine buses are currently procured with an additional three in negotiations.

the vehicles operate entirely on battery power, reducing and eliminating SFMTA-generated emissions in some of the city's most environmentally burdened communities.

- In February 2020, the SFMTA awarded a contract to WSP to provide a roadmap for the SFMTA's transition to BEB facilities and transit fleet vehicles. This partnership will produce several deliverables that will guide the SFMTA to meet their electrification goals, including a BEB Facility Implementation Master Plan (Master Plan).
- In 2021, the SFMTA procured three 40-foot BEBs from Nova. These buses will be piloted in regular revenue service along with the existing BEBs to analyze performance and to assist in developing a long-term charging strategy (expected delivery in late 2022).

## 2.2 Rollout Plan Approach

In accordance with the Rollout Plan Guidance, this document provides an overview of several key components to the SFMTA's ZEB transition, including fleet acquisitions, schedule, training, and funding considerations.

Due to the rapidly evolving nature of ZEB technologies, it is likely that the recommended approaches in this Rollout Plan will be adjusted and changed over time. For that reason, the SFMTA will continue to evaluate technologies and strategies throughout the transition process. Areas that are currently under study will be indicated, where applicable. The service-related information in this Rollout Plan is based on January 2020 service (pre-COVID) and the fleet numbers are based on September 2020.

It should also be noted that COVID-19 has caused unprecedented losses in the SFMTA's revenue through the loss of ridership (fares) and the reduction in sales tax revenue. For these reasons, the SFMTA has reduced service and operations and continues to adapt in the near term and forecast the long-term implications on the system and the agency's capital projects and goals. While the impact of COVID-19 on the SFMTA's electrification pursuant to the ICT regulation is still unclear, the SFMTA will continue planning and adjust as needed once COVID-19 is stabilized and trends are more predictable.

## 2.3 Rollout Plan Structure

In accordance with CARB's Rollout Plan Guidance, the SFMTA's Rollout Plan includes all required elements. The required elements and corresponding sections are detailed below:

- Transit Agency Information (Section 1: Rollout Plan Summary)
- Rollout Plan General Information (Section 1: Rollout Plan Summary)
- Technology Portfolio (Section 2.1.3: ZEB Suitability for the SFMTA's Service and Operations)
- Current Bus Fleet Composition and Future Bus Purchases (Section 3: Fleet and Acquisitions)
- Facilities and Infrastructure Modifications (Section 4: Facilities and Infrastructure Modifications)
- Providing Service in Disadvantaged Communities (Section 5: Equity Considerations)
- Workforce Training (Section 6: Workforce Training)
- Potential Funding Sources (Section 7: Costs and Funding Opportunities)
- Start-up and Scale-up Challenges (Section 8: Start-up and Scale-up Challenges)



## 3 Fleet and Acquisitions

The following section provides an overview of the SFMTA's existing fleet, planned ZEB technology, and proposed procurement schedule.

## 3.1 Existing Bus Fleet

The SFMTA bus fleet includes diesel-hybrid (DHEB) and electric trolley buses ranging from 30- to 60-feet. As of September 2020, the SFMTA operates a fleet of 844 buses.

The fleet is served by six bus maintenance and storage yards, two for trolley buses, two for 60-foot buses, and two for standard (30- and 40-foot) buses. Table 3-1 provides a detailed overview of the SFMTA's existing bus fleet.

Manufacturer	Series	Fuel Type	Length	In Service Year	Bus Type	Quantity		
	8601-8662; 8701-8710; 8713-8750			2013	- Standard -	111		
	8711		40'	2014		1		
	8800-8859; 8861; 8864- 8866; 8869; 8871			2016		66		
	8751-8780; 8860; 8862- 8863; 8867-8868; 8870; 8872-8901			2017		66		
	8902-8955			2018		54		
	8956-8969	DUED		2019		14		
New Flyer	6500-6544; 6546-6553; 6700		60'	2015	- Articulated	54		
	6545; 6554; 6560-6605l; 6701-6730			2016		78		
	6606-6644; 6646-6647; 6649-6650; 6653			2017		44		
	6645; 6648; 6651-6652; 6654-6697			2018		48		
	5701-5798		40'	2018	Chandard	98		
	5799-5885		40	2019	Stanuaru	87		
	7201-7225		<u> </u>	2015	Articulated	24		
	7224; 7226-7260	Trolley Dus		2016		36		
	7261-7280		00	2017	Alliculated	20		
	7281-7293			2018		13		
Orion	8501-8530	DHEB	30'	2007	Standard	30		
Total Buses 8								

## Table 3-1. Summary of the SFMTA's Existing Bus Fleet

Source: SFMTA, September 2020

## 3.1.1 Battery-Electric Bus Technologies

The SFMTA intends to transition its DHEBs to BEBs. The SFMTA's future BEBs are expected to be compatible with the Society of Automotive Engineers' (SAE) J1772 (plug-in) and SAE J3105 (pantograph) charging standards. By supporting both standards, the SFMTA's buses will have the flexibility of charging in multiple layouts and orientations. The plug-in standard will allow buses to charge while being serviced, and the pantograph standard will allow buses to charge at the base and at potential on-route charging locations. The roof-mounted charging rails that are associated with the pantograph standard will allow the SFMTA's BEBs to access "fast" high-power charging (in excess of 150 kW) for a limited duration.

Based on the SFMTA's existing service needs and yard configurations, it is recommended that an inverted pantograph-charging strategy be implemented to support BEBs at all six yards. The pantographs will be supported by an overhead frame that covers the surface of the bus parking tracks. The overhead strategy was deemed to be the most suitable due to space constraints at the SFMTA's yards. The overhead frame will also be able to support photovoltaic panels (where applicable) and electrical equipment and components (conduit, etc.). Exceptions to the overhead frame solution could potentially occur in multi-level facilities as they are rebuilt, such as Potrero and Presidio Yards. Future design of those facilities would likely either include an overhead frame or an equipment mezzanine, but the SFMTA will leave those decisions to the facility design teams.

The proposed facility layouts for each yard are based on utilizing a 150-kW DC charging cabinet in a 1:2 charging orientation (one DC charging cabinet energizes two separate dispensers/buses). This charger-to-dispenser ratio maximizes space utility, reduces capital costs, and meets the requirements to charge the fleet during servicing and dwell time on the site while minimizing the peak electrical demand. That said, the SFMTA continues to monitor technological advancements and may explore other strategies that are advantageous to the SFMTA.

Figure 3-1 shows an example of a pantograph and charge rails.



Figure 3-1. Inverted Pantograph and Charge Rails

Source: WSP

## 3.2 Procurement Schedule

In accordance with the ICT regulation, the SFMTA will prioritize ZEB purchases and progressively increase the percentage of ZEB purchases over time. As planned, starting in 2027, all the SFMTA's new bus purchases will be zero-emission vehicles (BEB and Trolleys) - two years before the ICT regulation requires.

Early retirement should not be an issue pursuant to the ICT regulation (2040) based on the SFMTA's future purchases. However, if early retirement becomes a risk, one potential strategy is to place newly acquired buses on the SFMTA's longest (distance) service blocks. This will ensure that buses meet the Federal Transit Administration's (FTA) 500,000-mile minimal useful life requirement sooner. Prior to implementing such a measure, the SFMTA will conduct an equity analysis to ensure that service distribution and vehicle choice is equitable across neighborhoods and districts.

Table 3-2 summarizes the SFMTA's anticipated procurements through 2040 and Figure 3-2 presents the percentage of the fleet that are powered by zero-emission technologies or fossil fuels through the same timeframe. Table 3-3 summarizes the SFMTA's planned fleet totals through 2040. These are built on the assumption that BEBs and associated battery capacities will be available to meet the SFMTA's service block ranges so that a 1:1 replacement ratio with DHEBs is achievable. It should be noted that this is

contingent on the availability of funding, whether battery technology can meet the SFMTA's range requirements, and whether facilities and utility enhancements are completed. The COVID-19 pandemic has caused uncertainty in the long-term impacts to the SFMTA's funding and service. Staff is actively analyzing these changes and will update the schedule accordingly.

In 2023/4, the SFMTA plans to apply at least 20 "Bonus Credits" and up to 12 BEBs early purchases (SFMTA would have 12 BEBs operating in revenue service during this time) to their procurement to satisfy the 25% ZEB purchase requirement. In the year 2027 and beyond, all new bus purchases will be 100% zero-emission vehicles – two years prior to the ICT regulation's requirements.

Existing Fleet	32ft	МС	40ft MC		40ft TB		60ft MC		60ft TB	Total	
Procurement Type	Hybrid Rep.	BEB Rep.	Hybrid Rep.	BEB Rep.	BEB Exp.	Trolley Rep.	BEB Rep.	BEB Rep.	BEB Exp.	Trolley Rep.	Procured
2021					3						3
2022	30				9						39
2023											0
2024				12							12
2025			69						6		75
2026			31								31
2027								48			48
2028				11				79	4		94
2029				45	34			5	26		110
2030				48				42	20		110
2031				28				50		12	90
2032				40					2	48	90
2033				31		21			5	33	90
2034					20	80			10		110
2035		9			20	81					110
2036		21		21	5	3					50
2037				69							69
2038				31				6			37
2039								48			48
2040				11				79			90
Notes	"MC": Motor Coach (Hybrid or Battery Electric Bus), "TB": Trolley Bus, "Exp.": Expansion, "Rep.": Replacement, "BEB": Battery Electric Bus										

Table 3-2. Summary of the SFMTA's Future Bus Deliveries (Through 2040)\*

Note: The SFMTA's existing DHEBs are expected to be replaced with BEBs 12 years after their in-service date. This procurement schedule assumes a 1:1 replacement ratio with BEBs being replaced every 12 years (mirroring 12-year warranties) and does not incorporate fleet growth projections/additions as these are still currently under study.

\*SFMTA expects that the NTP for the buses delivered in the table above would be issued at least 12-18 months in advance.



Figure 3-2. Percentage of Zero-Emission and Fossil Fuel Fleet (2021-2040)

#### Table 3-3. Total Fleet Size Each Year

	32 DHEB	32 BEB	40 DHEB	40 BEB	40 TB	60 DHEB	60 TB	60 BEB	Total	
2021	30	0	312	3	185	224	93	0	847	
2022	30	0	312	12	185	224	93	0	856	
2023	30	0	312	12	185	224	93	0	856	
2024	30	0	312	24	185	224	93	0	868	
2025	30	0	312	24	185	224	93	6	874	
2026	30	0	300	24	185	224	93	6	862	
2027	30	0	300	24	185	176	93	54	862	
2028	30	0	289	35	185	97	93	137	866	
2029	30	0	244	114	185	92	93	168	926	
2030	30	0	196	162	185	50	93	230	946	
2031	30	0	168	190	185	0	93	280	946	
2032	30	0	128	230	185	0	93	282	948	
2033	30	0	100	258	185	0	93	287	953	
2034	30	0	100	278	185	0	93	297	983	
2035	21	9	100	298	185	0	93	297	1003	
2036	0	30	100	303	185	0	93	297	1008	
2037	0	30	31	372	185	0	93	297	1008	
2038	0	30	0	403	185	0	93	297	1008	
2039	0	30	0	403	185	0	93	297	1008	
2040	0	30	0	403	185	0	93	297	1008	
Notes	"DHEB": Diesel Hyrbid Electric Buses, "BEB": Battery Electric Bus, "TB": Trolley Bus,									

Source: WSP

## 3.2.1 ZEB Bonus Credits

Based on the ICT regulation, the SFMTA is entitled to 18 bonus credits for their existing trolley buses<sup>10</sup> and will have 12 early purchases available for their planned BEB pilot buses<sup>11</sup>, resulting in 30 available credits for the SFMTA. As indicated above, the SFMTA plans to exercise these credits in the 2023/4 procurement. In lieu of the 25% ICT ZEB purchase requirement, the SFMTA will use 28 of their credits (25% of 112 buses).

## 3.2.2 ZEB Range Requirements and Costs

Approximately 9% of the SFMTA's existing bus blocks travel farther than 150 miles per weekday – a range that exceeds current batteries' capabilities.<sup>12</sup> To reduce impacts to service, there are several strategies that the SFMTA can consider to meet service (range) requirements, including midday charging, battery/charging management systems, on-route chargers, additional bus purchases, and solar and battery storage. In addition, with battery technology rapidly evolving, future battery capacities and efficiencies may be sufficient to serve all blocks.

#### 3.2.3 ZEB Conversions

Conventional bus conversions to ZEB technologies are not currently being considered. However, the SFMTA will remain open to conversions if they are deemed financially feasible and align with ZEB adoption goals.

<sup>&</sup>lt;sup>10</sup> Per the ICT regulation: "Each electric trolley bus placed in service between January 1, 2018, and December 31, 2019, receives one-tenth of a Bonus Credit that will expire by December 31, 2024."

<sup>&</sup>lt;sup>11</sup> Nine buses are currently procured with an additional three in negotiations.

<sup>&</sup>lt;sup>12</sup> This is based on January 2020 (pre-COVID) service.

# 4 Facilities and Infrastructure Modifications

The following sections provide an overview of the existing fleet (by yard), proposed charging strategies, infrastructure, yard improvements, and program schedule.

## 4.1 Overview of Existing Facilities

The SFMTA has six yards, all of which will require significant capital improvements to accommodate a 100% zero-emission fleet. Table 4-1 summarizes the number and type of buses that are currently stored at each facility and Figure 4-1 presents the locations of each yard.

			Dies	el-Hybrid Bı	Trolley Buses		
Yard	Address	Total	30'	40'	60'	40'	60'
Flynn	1940 Harrison St.	119	-	-	119	-	-
Islais Creek	1301 Cesar Chavez St.	115	10	-	105	-	-
Kirkland	2301 Stockton St. and 151 Beach St.	91	-	91	-	-	-
Potrero	2500 Mariposa St.	146	-	-	-	53	93
Presidio	949 Presidio Ave.	132	-	-	-	132	-
Woods	1095 Indiana St.	241	20*	221	-	-	-
	844	30	312	224	185	93	

#### Table 4-1. Summary of Existing Yards and Fleets

Source: SFMTA Master Fleet Assign Ratio, September 2020

#### Figure 4-1. The SFMTA's Bus Yards



Source: WSP

## 4.2 ZEB Facility and Infrastructure Strategy

Since ZEB technology continues to evolve, it is difficult to commit to a costly strategy that may quickly become outdated or obsolete. However, it is also important to ensure that strategies are future-ready. For this reason, the recommended facility and infrastructure modifications are based on what each yard is planned to accommodate in 2040 per the *2017 SFMTA Facilities Framework* report and resulting *Building Progress* capital program. Since service changes and bus movements may occur multiple times a year, by establishing a full-build scenario, the SFMTA can optimize and tailor strategies based on existing (or anticipated) service.

The SFMTA's transition to a zero-emissionfleet will require an increase in the electrical supply to the site, enhancements and expansions of electrical equipment, and the installation of gantries, chargers, dispensers, and other components. These modifications must occur at all six yards. While the SFMTA is not currently actively seeking on-route charging locations, we remain open to the concept, particularly if it is required to meet the service plan.

During preliminary concept discussions, both conductive and inductive charging solutions were considered and analyzed by the SFMTA and the design team. Based on several factors, including the space constraints at each yard and the desire for uniform infrastructure for ongoing maintenance efficiency, the SFMTA committed to an inverted pantograph strategy for all yards. However, where applicable, such as in maintenance areas, plug-in dispensers may be utilized.

To support the inverted pantographs, a scalable and modular overhead support structure is proposed in open bus yards to retain maximum bus parking capacity while implementing BEB charging. This type of overhead structure can be rapidly modified to meet changes in the SFMTA's fleet mix. The system consists of an overhead structure spanning up to four tracks of bus parking with pantographs mounted at various five-foot intervals as required by the assigned bus fleet. Charger cabinets, switchboards, transformers, and all electrical distribution will be kept above the bus parking area, where possible, to avoid costly trenching and reduce service interruptions during the transition.

Figure 4-2 illustrates inverted pantographs mounted to the modular overhead support structure.





Source: WSP Note: The frame can also support plug-in dispensers.

The proposed layouts are based on utilizing a 150-kW DC charging cabinet in a 1:2 or 1:3 charging orientation (one DC charging cabinet energizes two separate dispensers/buses). This charger-to-dispenser ratio would meet the requirements to charge the SFMTA's fleet overnight and minimize peak electrical demand.

## 4.3 **ZEB Transition**

The process of integrating BEBs into the SFMTA's fleet is very complex. Each yard will need to have sufficient power (utility enhancements) and charging infrastructure in place before buses are delivered. While the utility enhancements can generally be done without impacting normal operations, the installation of the support structure and charging equipment (chargers, switchgear, transformer, etc.) could negatively impact operations. For that reason, the planning of distinct on-site construction stages and program-level phasing is essential.

## Staging

To avoid service disruptions and operational impacts, the SFMTA's yards will undergo BEB upgrades in several on-site stages. These "stages" are segments of the yard that will be temporarily shut down to install the necessary BEB-supporting infrastructure. The buses that would normally occupy the staging space will be temporarily relocated on-site (if space allows) or to a neighboring yard or facility. This approach will ensure that construction and normal operations can proceed concurrently. This construction method avoids the complete shutdown of the yard undergoing improvements, which reduces the risks of service impacts.

The number of stages and number of buses that need to be temporarily relocated during each stage vary based on a yard's layout, existing fleet, and additional capacity.

## Phasing

In order to electrify the fleet by 2040, it will be necessary to have multiple yards undergoing construction, concurrently. "Phases" are essentially classifications of when and how these yards are grouped. Typically, the phase in which a yard is transitioned is based on agency's priorities or technical feasibility. The SFMTA is also concurrently implementing a facility capital rebuild program. When conceived in 2017, the *Building Progress Program* proposed rebuilds of the SFMTA's three oldest and most obsolete facilities: Potrero Yard, Presidio Yard, and Kirkland Yard. The *Building Progress Program* must be adapted to accommodate zero-emission vehicle infrastructure projects.

The number of phases, stages, and details on bus relocations are currently being analyzed and will be finalized in the SFMTA's ongoing Feasibility and Fleet Transition Plan Study.

Figure 4-3 presents a concept of Islais Creek Yard and how its construction can be staged.



Figure 4-3. SFMTA Staging Example

Source: WSP

## 4.4 Transition Considerations

There are multiple factors and timetables that must be considered to meet the SFMTA's zero-emission fleet goals in accordance with the ICT regulation. Since BEBs are not operational unless the facilities are in place to energize them, it is essential to meet deadlines because it can impact both service and ICT regulation compliance.

The following provides a brief overview of the various processes and timetable assumptions for each, Figure 4-4 presents the proposed schedule for the SFMTA's zero-emission fleet conversion.

## **Bid Documents**

The electrification process will require multiple subject matter experts, planners, designers, architects, engineers, OEMs, and contractors. For this reason, multiple requests for proposals (RFPs) will need to be developed and put out for bid for various phases of the project. For example, there may need to be an

RFP for a firm to take the project from 30% design to 100% design. There may also be a separate RFP for the construction component. This assumes a typical design-bid-build concept. For more complex rebuild projects, like Potrero and Presidio Yards, the projects will be delivered in a joint development progressive design-build or design-build model. The SFMTA will continue to evaluate the best strategy to meet goals. If a design-bid-build strategy were to be implemented, it is assumed that each stage of bidding would take six months.

#### **BEB-Supporting Enhancements**

With the amount of time it will take to construct the pantograph-supporting structures and other BEB enhancements, it is assumed that each "stage" of construction at a yard will take approximately six months to be completed. For example, a yard with three distinct stages would take approximately 18 months to be BEB-ready.

#### **Utility Infrastructure Enhancements**

Even with BEBs and BEB-supporting equipment in place, the fleet can only operate if the electrical utility and supporting circuits can meet the energy and power demands of the BEBs. In the SFMTA's case, power is provided by PG&E by way of SFPUC. The SFMTA must undergo a lengthy and uncertain process to request and receive additional power. This process includes an application, a study, permitting, planning and design, and construction (on behalf of SFPUC). This process could take as long as five years. The utility enhancements dictate when a yard is deemed fully operational for BEBs.

#### **BEB Bus Procurements**

It is assumed that buses can be procured 18 months before the conclusion of the BEB-supporting enhancements. Typically, ordering buses is not an arduous endeavor. However, the procurements will have to be aligned with the construction of charging equipment at the yard and utility enhancements.

#### **Environmental Clearance**

Yards that are scheduled to be demolished and rebuilt, such as Potrero and Presidio, are considered "projects" under the California Environmental Quality Act (CEQA) and an environmental impact report (EIR) will need to be prepared. The process of developing and certifying an EIR can take 2-3 years, preconstruction. The other four divisions may be exempt from developing an EIR pursuant to California's Senate Bill 288, if all requirements, including workforce and labor provisions, of the exemption can be met. The exemption, in part, grants extensions to "transit agency projects to construct or maintain infrastructure to charge or refuel zero-emission transit buses," However, the specific details and guidelines for the exemptions will be further evaluated in subsequent stages of planning.

#### **Temporary Relocations**

The SFMTA's 1399 Marin and Muni Metro East (MME) facilities have been identified as sites that can temporarily store and dispatch buses during construction at other sites. For instance, when Potrero and Presidio are being reconstructed, the SFMTA is planning to temporarily relocate their trolley bus fleets there. Procurement tables and construction schedules will have to be in alignment with the timing of these temporarily relocations to avoid scheduling delays or impacts to operations or service.

#### Yard Management and Operations

The layout and operations of the yard will be vastly different during and after construction. Currently, there are no range issues with the SFMTA's buses and the time it takes to fuel buses is negligible. However, with the transition from DHEBs to BEBs, more considerations to how buses are parked, operated, and
dispatched will be required due to the reduction in range and relatively long charge times. These issues will be even more important during the time(s) that yards are operating mixed fleets (BEB, TB, and DHEB). To mitigate any negative impacts to operations, significant planning and updates to standard operating procedures will be needed to achieve a successful transition.

#### Schedule

As indicated above, there are multiple prevailing factors that will dictate the SFMTA's transition schedule. Figure 4-4 illustrates a conceptual schedule that can meet ICT regulation goals. This schedule largely follows the priorities of the *2017 Facilities Framework* report and uses the utility provider's conservative five-year estimate as the span of time it will take to enhance all facilities. This schedule does not consider the specifics of bus procurement quantities, service planning, or phasing and is highly contingent on the SFMTA's funding and PG&E and SFPUC's ability to meet construction deadlines.

It should also be noted that the SFMTA is currently evaluating the cost effectiveness of implementing the BEB transition at two facilities that are generally in poor condition (Kirkland and Woods). The capital investment of BEB conversion is significant, and the SFMTA is committed to fiscally responsible capital projects that meet the larger needs of the SFMTA's service and workforce. All of these factors will have impacts to the conceptual schedule.



Figure 4-4. Conceptual Schedule

Source: WSP

## 4.5 Summary of Yard Enhancements

By 2040, all of the SFMTA's yards will be capable of operating a 100% zero-emission fleet. Table 4-2 summarizes the modifications and schedule of each yard, and the following sections detail the process of each yard's transition from existing conditions to zero-emission vehicle-readiness. The facility narrative is listed in alphabetical order.

Yard	Address	Main Functions	Planned Infrastructure	Existing Capacity (2020)	Designated Charging Positions (2035)	Upgrades Req'd?	Timeline
Flynn	1940 Harrison St.	Storage/ O&M	Inverted Pantograph	119	107	Yes	2029-2034
Islais Creek	1301 Cesar Chavez St.	Storage/ O&M	Inverted Pantograph	132	117	Yes	2024-2030
Kirkland	2301 Stockton St. and 151 Beach St.	Storage/ O&M	Inverted Pantograph	95 (Day) 116 (Night)	91	Yes	2022-2025
Potrero	2500 Mariposa St.	Storage/ O&M	Inverted Pantograph	146	216	Yes	2024-2027
Presidio	949 Presidio Ave.	Storage/ O&M	Inverted Pantograph	132	227	Yes	2027-2031
Woods	1095 Indiana St.	Storage/ O&M	Inverted Pantograph	209	250	Yes	2030-2035

#### Table 4-2. SFMTA ZEB Yard Summary

Source: WSP

Note: Potrero and Presidio will be fully rebuilt; the scope of the projects includes more than BEB enhancements. Woods will likely also be fully rebuilt.

#### 4.5.1 Flynn Yard

#### **Existing Conditions**

Flynn Yard is located at 1940 Harrison Street in the City of San Francisco.

Currently, 119 60-foot diesel-hybrid buses are stored, maintained, fueled, and serviced at Flynn Yard. The yard includes a maintenance area with drive-through bays, transportation area, stand-alone wash canopy, and a stand-alone fuel canopy. All of these facilities are integrated into the lone, single-story building on the site. A tire shop is located separately from the main facility in a building across Harrison Street. The southeast corner of the main Flynn Yard has a cutout that houses separate businesses not related to or owned by the SFMTA. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Harrison Street and are parked in unassigned, stacked (nose-to-tail) storage tracks in the northern circulation area. Individual buses are then pulled from the storage tracks and taken by nightly service staff to the fuel lanes for fare retrieval, interior cleaning, and fueling before pulling forward to the bus wash lanes. After fuel and wash, buses are re-parked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. Non-revenue vehicles (NRVs) are parked in a row of spaces near the transportation area adjacent to the bus circulation's northernmost lane.

An aerial and site plan of Flynn Yard are presented in Figure 4-5 and Figure 4-6, respectively.



Figure 4-5. Flynn Yard - Existing Conditions (Aerial)

Source: Google Earth



#### Figure 4-6. Flynn Yard - Existing Conditions (Site Plan)



#### **Planned ZEB Modifications**

The Flynn Yard will be capable of storing and charging 109 total BEBs. 107 buses can be charged with pantographs via an overhead supporting structure that spans the area of the existing parking tracks. An additional two buses can be charged in the maintenance bays via plug-in dispensers.

Table 4-3 summarizes the ZEB infrastructure planned at Flynn Yard.

#### Table 4-3. Flynn Yard ZEB Infrastructure Summary

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	119
No. of BEBs Supported (2040)	109
No. of Charging Cabinets	56
No. of Dispensers/Charging Positions	109

Source: WSP

Note: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio)

The following BEB equipment and locations are proposed:

- 56 DC charging cabinets located on a platform attached to the overhead support structure. 55 of these charging cabinets will distribute to 107 pantograph-charging positions over the existing storage tracks and satellite spaces. An additional charging cabinet will power two dispensers installed in the maintenance bays.
- The support structure columns are to be placed every two to three tracks. These columns will also
  provide the support for the overhead mounted pantographs.

The charging cabinets will be served by the following electrical infrastructure:

- Two interrupter switches and a meter to be installed on the southern exterior of the building along 16<sup>th</sup> Street. The first interrupter will be owned and operated by PG&E, and the second interrupter and meter will be owned by SFPUC. Power will be distributed from the meter up along and through the building exterior to the medium-voltage switchgear.
- One medium-voltage switchgear and three medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed on the proposed platforms.

Figure 4-7 illustrates the Flynn Yard at full build-out.



Figure 4-7. Flynn Yard - Full ZEB Build-Out

Source: WSP



#### **Phasing and Construction Strategy**

As discussed, the specific phasing for each yard is still being analyzed. However, this section provides details on the proposed improvements in Phase 1 and work to be completed in subsequent phases.

#### Phase 1

The recommended first phase for the Flynn Yard would include the installation of two new interrupter switches on the exterior of the facility along 16<sup>th</sup> Street, routing the utility-provided power into the facility to the site's new transformers. Conduit and routing from the utility should be sized to serve the yard's full fleet. Phase 1 will also include the construction of the overhead support structure with distribution conduit, transformers and switchgears, pantographs, and charging cabinets to serve the easternmost four tracks of bus parking.

#### **Future Phases**

Each subsequent phase of deployment will be accomplished by adding a similar modular overhead support structure and the required charging infrastructure to support the number of buses to be charged in the phase. The breakdown of this phasing will follow the SFMTA's growth plans and prioritization schedule.

#### 4.5.2 Islais Creek Yard

#### **Existing Conditions**

Islais Creek Yard is located at 1301 Cesar Chavez Street in the City of San Francisco.

Currently, 115 diesel-hybrid buses (10 30-foot and 105 60-foot) are stored, maintained, fueled, and serviced at Islais Creek Yard. The yard includes the following separate structures and major site areas: a two-story maintenance building, two-story transportation building, and a combined fuel, wash, and tire repair building. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Indiana Street and are parked in numbered, stacked (nose-to-tail) storage tracks. Individual buses are then pulled from the storage tracks and taken by nightly service staff to the fuel lanes for fare retrieval, interior cleaning, and fueling before pulling forward to the bus wash lanes. After fuel and wash, buses are re-parked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked throughout the site on facility exteriors and the yard perimeter.

Interstate 280 (I-280) traverses over the western side of the site with support columns located in the bus parking yard. Caltrans owns the property under I-280, which the SFMTA leases for bus parking. Due to Caltrans' I-280 maintenance requirements of the support columns and freeway, the SFMTA's ability to construct in this area of the yard may be significantly restricted. Any proposed BEB or other construction under I-280 need to be reviewed and approved by Caltrans.

An aerial and site plan of Islais Creek Yard are presented in Figure 4-8 and Figure 4-9, respectively.



Figure 4-8. Islais Creek Yard - Existing Conditions (Aerial)

Source: Google Earth



Figure 4-9. Islais Creek Yard - Existing Conditions (Site Plan)

Source: WSP

#### **Planned ZEB Modifications**

The Islais Creek Yard will be capable of storing 153 total BEBs, of which, 149 can be charged (simultaneously). 145 buses can be charged with pantographs via an overhead supporting structure that spans the area of the existing parking tracks. An additional four buses can be charged in the maintenance bays via plug-in dispensers. As previously mentioned, Caltrans has an existing easement that may preclude or limit BEB infrastructure. The final determination of what can be built within this easement will be evaluated in future analyses.

Table 4-4 summarizes the ZEB infrastructure planned at Islais Creek Yard.

#### Table 4-4. Islais Creek Yard ZEB Infrastructure Summary

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	115
No. of BEBs Supported (2040)	153
No. of Charging Cabinets	75
No. of Dispensers/Charging Positions	149

Source : WSP

Notes: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio). Any proposed BEB or other construction under I-280 needs to be reviewed and approved by Caltrans.

The following BEB equipment and locations are proposed:

- 73 DC charging cabinets located on a platform attached to the overhead support structure spanning a portion of the bus storage tracks and terminating at the edge of the overhead I-280 offset limits.<sup>13</sup> These charging cabinets will distribute to 145 pantograph-charging positions over the existing main storage tracks with a gap in charging positions under I-280 for storing spare buses. The charging positions begin again in the parking area west of I-280's offset limits.
- The overhead support structure columns are to be placed every three to four tracks. These columns
  will also provide the support for the overhead mounted pantographs.
- Two charging cabinets and four dispensers located in the maintenance building (with four dispensers) will charge the eight remaining spare buses that cannot be charged in the main parking area.

The pantographs and charging cabinets will be served by the following electrical infrastructure:

- Two interrupter switch pairs and two meters will be installed in the existing electrical yard. The first interrupter in each pair will be owned and operated by PG&E, and the second interrupter in each pair and both meters will be owned by SFPUC. Power will be distributed from the meter up along the fuel and wash building before crossing to the platform to the medium-voltage switchgear.
- Two medium-voltage switchgears and five medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed on the platform, above the bus parking area. The switchgear and transformers will be rated for exterior use.

Figure 4-10 illustrates the Islais Creek Yard at full build-out.

<sup>&</sup>lt;sup>13</sup> Any proposed BEB or other construction under I-280 needs to be reviewed and approved by Caltrans.



#### Figure 4-10. Islais Creek Yard - Full ZEB Build-Out



#### **Phasing and Construction Strategy**

As discussed, the specific phasing for each yard is still being analyzed. However, this section provides details on the proposed improvements in Phase 1 and work to be completed in subsequent phases.

#### Phase 1

The recommended first phase for the Islais Creek Yard involves the installation of the four interrupter switches and two meters in the existing electrical yard and the routing of utility-provided power into the facility to the site's new transformers. Conduit and routing from the utility should be sized to serve the yard's full fleet. Phase 1 will also include the construction of the overhead support structure with distribution conduit, transformers and switchgears, pantographs, and charging cabinets to serve the easternmost seven tracks of bus parking.

#### **Future Phases**

Each subsequent phase of deployment will be accomplished by adding a similar modular overhead support structure and the required charging infrastructure to support the number of buses to be charged in the phase. The breakdown of this phasing will follow the SFMTA's growth plans and prioritization schedule

#### 4.5.3 Kirkland Yard

#### **Existing Conditions**

Kirkland Yard is located at 2301 Stockton Street and 151 Beach Street in the City of San Francisco.

Currently, 91 standard diesel-hybrid buses are stored, maintained, fueled, and serviced at Kirkland Yard. The yard includes the following separate structures and major site areas: a maintenance canopy, onestory maintenance support building, one-story transportation building, wash lane (centered in the yard), stand-alone fuel building, and fuel storage yard with support equipment. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Stockton Street and are parked in unassigned, stacked (nose-to-tail) storage tracks. Individual buses are then pulled from the storage tracks and taken by nightly service staff to the fuel lanes for fare retrieval, interior cleaning, and fueling before pulling forward to the bus wash lane, Track 9, if being washed (not all buses are washed due to site restrictions). After fuel and wash, buses are re-parked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked in a row of spaces along the northern site perimeter, where possible.

The *Building Progress Program* envisions a full rebuild of Kirkland Yard following completion of Presidio Yard (estimated 2029-2030). However, due to the operational necessity of Woods Yard and the high capital cost of converting to BEB at Woods, the SFMTA is now prioritizing the rebuild of Woods Yard in advance of Kirkland Yard. This means that Kirkland would be upgraded to BEB in its existing configuration as an interim improvement before a full buildout of the site closer to 2040.

An aerial and site plan of Kirkland Yard are presented in Figure 4-11 and Figure 4-12, respectively.



Figure 4-11. Kirkland Yard - Existing Conditions (Aerial)

Source: Google Earth



#### Figure 4-12. Kirkland Yard - Existing Conditions (Site Plan)

Source: WSP

#### **Planned ZEB Modifications**

The Kirkland Yard will be capable of storing 81 total BEBs, of which, 77 can be charged (simultaneously). 72 can be charged with pantographs via an overhead supporting structure that spans the area of the existing parking tracks. An additional five buses can be charged in the maintenance bays via plug-in dispensers. To meet the 2040 conversion timelines, this would be an interim improvement for approximately 10-15 years. Then, the Kirkland Yard would need to be fully rebuilt around 2040.

Table 4-5 summarizes the ZEB infrastructure planned at Kirkland Yard.

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	91
No. of BEBs Supported (2040)	81
No. of Charging Cabinets	39
No. of Dispensers/Charging Positions	77

Source : WSP

Note: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio).

The following BEB equipment and locations are proposed:

 36 DC charging cabinets located on a platform attached to the overhead support structure spanning the northwest quadrant of the parking area. These charging cabinets will distribute to 72 pantographcharging positions mounted from overhead support structures over the bus parking tracks.

- M SFMTA
  - The overhead support structure columns are to be placed every three to four tracks. These columns
    will also provide the support for the overhead mounted pantographs.
  - Three charging cabinets installed on a mezzanine located inside the new maintenance building adjacent to or near the electrical room. These charging cabinets will be connected to five dispensers installed between every two bays. This will provide charging for the nine buses that cannot be charged in the main parking area.

The pantographs and charging cabinets will be served by the following electrical infrastructure:

- One pair of interrupter switches and a meter will be installed on the northeast side of the site along Beach Street. The first interrupter will be owned and operated by PG&E, and the second interrupter and meter will be owned by SFPUC. Power will be routed up along the new fuel lane and across to the platform to feed the new medium-voltage switchgear.
- One medium-voltage switchgear and two medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed on the platform, above the bus parking area. The switchgear and transformers will be rated for exterior use.

Figure 4-13 illustrates a conceptual rebuild of Kirkland Yard with associated ZEB improvements.



#### Figure 4-13. Kirkland Yard - Full ZEB Build-Out

Source: WSP

#### **Phasing and Construction Strategy**

Kirkland Yard was expected to be fully demolished and redeveloped prior to implementing BEBs on the site. However, due to financial and schedule issues, the SFMTA is developing an interim improvement at Kirkland that may include BEB infrastructure and several smaller facility improvement projects.

#### 4.5.4 Potrero Yard

#### **Existing Conditions**

Potrero Yard is located at 2500 Mariposa Street in the City of San Francisco.

Currently, 146 trolley buses (53 40-foot and 93 60-foot) are stored, maintained, fueled, and serviced at Potrero Yard. The yard includes the following separate structures and major site areas: a two-story combined maintenance and transportation building, separate tire shop and body building, wash area, carbon-check area, and two separate bus parking yards. The upper yard and body/tire building are located on the deck above the maintenance building which is accessible from the north via 17<sup>th</sup> Street. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Mariposa Street and are parked in unassigned, stacked (nose-to-tail) storage tracks in front of the carbon check area. Individual buses are then pulled from the storage tracks and taken by nightly service staff to have their carbon checked, fare retrieved, interior cleaned, and fueled before pulling forward to the bus wash area. After fuel and wash, buses are reparked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked along the western site perimeter.

Potrero Yard is over 100 years old and anticipated to be demolished and rebuilt with modern bus facilities and potential residential element per the Potrero Yard Modernization Project. The expected in-service date for the new building is end of 2026.

Figure 4-14 presents Potrero Yard under existing conditions.



Figure 4-14. Potrero Yard - Existing Conditions (Aerial)

Source: Google Earth

#### **Planned ZEB Modifications**

As previously mentioned, the Potrero Yard Modernization Project aims to rebuild and expand the 4.4-acre site. The goal of the project is to replace the obsolete two-story maintenance building and bus yard with a modern, three-story, efficient bus maintenance and storage garage, equipped to serve the SFMTA's grown fleet as it transitions to zero-emission fleet.

As of February 2021, the Project is about to enter the Request for Proposals phase, during which zeroemission vehicle modifications will be defined. As the future yard will to be multi-level, the Potrero Yard design guidelines include an overhead structure-mounted inverted pantograph-charging solution. Depending on the design choices made by the future Potrero Yard design team, the required electrical infrastructure could be installed in multiple configurations to suit the final design of the facility. Table 4-6 summarizes the zero-emission vehicle infrastructure proposed at Potrero Yard.

#### Table 4-6. Potrero Yard Zero-Emission Vehicle Infrastructure Summary

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	146
No. of BEBs Supported (2027)	85

Source: WSP

Note: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio)

#### **Phasing and Construction Strategy**

Since Potrero Yard will be fully redeveloped prior to implementing BEBs on the site, it is recommended that the entire infrastructure and charging position deployment be included in the redevelopment project. This will allow the BEBs transition to occur concurrently to the planned redevelopment construction process and avoid any further operational interruptions.

#### 4.5.5 Presidio Yard

#### **Existing Conditions**

Presidio Yard is located at 949 Presidio Avenue in the City of San Francisco.

Currently, 132 40-foot trolley buses are stored, maintained, fueled, and serviced at Presidio Yard. The yard includes the following separate structures and major site areas: a two-story combined maintenance and transportation building, wash area, carbon check area, and bus parking yard. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Presidio Avenue and are parked in unassigned, stacked (nose-to-tail) storage tracks in front of the carbon check area. Individual buses are then pulled from the storage tracks and taken by nightly service staff to have their carbon checked, fare retrieved, interior cleaned, and fueled before pulling forward to the bus wash area. After fuel and wash, buses are reparked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked along the northern site perimeter.

Presidio Yard is over 100 years old and anticipated to be demolished and rebuilt with modern bus facilities. The Presidio Yard Modernization Project began pre-development and planning in early 2020. The expected in-service date for the new building is end of 2029.

Figure 4-15 presents Presidio Yard under existing conditions.



Figure 4-15. Presidio Yard - Existing Conditions (Aerial)

Source: Google Earth

#### **Planned Zero-Emission Vehicle Modifications**

Similar to Potrero Yard, Presidio Yard is planned to be fully redeveloped.

Although the design for the redevelopment project and specific zero-emission vehicle modifications are still being evaluated, it is recommended that the Presidio Yard adopt an overhead structure-mounted inverted pantograph-charging solution. Depending on the design choices and criteria developed by the SFMTA and the future Presidio Yard design team, the required electrical infrastructure could be installed in multiple configurations to suit the final design of the facility.

Table 4-7 summarizes the zero-emission vehicle infrastructure planned at Presidio Yard.

#### Table 4-7. Presidio Yard ZEB Infrastructure Summary

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	132
No. of BEBs Supported (2031)	85

Source : WSP

Note : It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio).

#### **Phasing and Construction Strategy**

Since Presidio Yard is expected to be redeveloped prior to implementing BEBs on the site, it is recommended that the entire infrastructure and charging position deployment be included in the redevelopment project. This will allow the BEB transition to occur concurrently to the planned redevelopment construction process and avoid any further operational interruptions.

#### 4.5.6 Woods Yard

#### **Existing Conditions**

Woods Yard is located at 1095 Indiana Street in the City of San Francisco.

Currently, 221 (221 40-foot and 20 30-foot) diesel-hybrid buses are stored, maintained, fueled, and serviced at Kirkland Yard. The 20 30-foot buses are exclusively used for training purposes. Woods has the largest bus capacity in Muni's system and is of strategic importance in the overall Muni service plan. The yard includes the following separate structures and major site areas: a two-story maintenance building, two-story tire shop, stand-alone fuel building, and stand-alone wash building. The site is bisected from north to south by Indiana Street. Electrical utility service is provided by the SFPUC.

After revenue service, buses enter the yard from Indiana Street and are parked in unassigned, stacked (nose-to-tail) storage tracks. Individual buses are then pulled from the storage tracks and taken by nightly service staff to the fuel lanes for fare retrieval, interior cleaning, and fueling before pulling forward to the bus wash lane. After fuel and wash, buses are re-parked in the storage tracks. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked in a row of spaces along the northern site perimeter, between the fuel and wash areas.

As a result of BEB facility conversion scope and high cost of improvements and electrical upgrade, the SFMTA is analyzing a potential full rebuild and expansion of the Woods Yard following completion of Presidio Yard. Woods Yard is inefficient in its site design and the maintenance function limits it to only 40-foot buses, which constrains the SFMTA's overall maintenance flexibility. If a rebuild scenario moves forward for Woods Yard, the anticipated in-service date range would be between 2032-2035.

An aerial and site plan of Woods Yard are presented in Figure 4-16 and Figure 4-17, respectively.



Figure 4-16. Woods Yard - Existing Conditions (Aerial)

Source: Google Earth



#### Figure 4-17. Woods Yard - Existing Conditions (Site Plan)

Source: WSP

#### **Planned ZEB Modifications**

If BEB infrastructure is integrated into the Woods Yard's existing layout, it will be capable of storing 233 total BEBs, of which, 177 can be charged (simultaneously). 158 can be charged with pantographs via an overhead supporting structure that spans the area of the existing parking tracks. An additional 19 buses can be charged in the maintenance bays via plug-in dispensers. It is assumed that not all assigned buses will be able to be charged concurrently. As buses finish charging, they should be moved to non-charging positions to allow the next bus to begin charging.

Woods Yard is also candidate for a full rebuild – an option that is still under study. It is assumed that if it is rebuilt, the proposed layout will be designed to charge the entire fleet, simultaneously.

Table 4-8 summarizes the ZEB infrastructure planned at Woods Yard.

#### Table 4-8. Woods Yard ZEB Infrastructure Summary

Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	241
No. of BEBs Supported (2040)	233
No. of Charging Cabinets	90
No. of Dispensers/Charging Positions	177

Source : WSP

Note: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio).

The following BEB equipment and locations are proposed:

- 44 DC charging cabinets located primarily on a platform attached to the overhead support structure spanning the southern block of bus parking. These charging cabinets will distribute to 87 pantographcharging positions mounted from overhead support structures over the existing main bus parking tracks and satellite spaces.
- 36 DC charging cabinets located primarily on a platform attached to the overhead support structure spanning the northern block of bus parking. These charging cabinets will distribute to 71 pantographcharging positions mounted from overhead support structures over the existing main bus parking tracks and satellite spaces.
- The overhead support structure columns are to be placed every three to four tracks. These columns
  will also provide the support for the overhead mounted pantographs.
- In the maintenance building, 10 charging cabinets will be installed and connect to 19 dispensers. The dispensers will be mounted between every two bays. This will provide charging to 37 buses that cannot be charged in the main parking area.

The pantographs and charging cabinets will be served by the following electrical infrastructure:

- Two interrupter switch pairs and two meters will be installed on the west side of the site along lowa Street. The first interrupter in each pair will be owned and operated by PG&E, and the second interrupter in each pair as well as both meters will be owned and operated by SFPUC. Power will transition from the meters to the medium-voltage switchgear located on the two platforms located at the north end of the site and the south end of the site, above the bus parking.
- On the northern platform, one medium-voltage switchgear and three medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed. The switchgear and transformers will be exterior rated.
- On the southern platform, one medium-voltage switchgear and two medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed. The switchgear and transformers will be exterior rated.

Figure 4-18 illustrates the Woods Yard at full build-out.



#### Figure 4-18. Woods Yard - Full ZEB Build-Out

Source: WSP

#### **Phasing and Construction Strategy**

As discussed, the specific phasing for each yard is still being analyzed. However, this section provides details on the proposed improvements in Phase 1 and work to be completed in subsequent phases.

#### Phase 1

The recommended first phase for the Woods Yard includes the installation of four new interrupter switches and two meters on the exterior of the facility along Iowa Street, routing the utility-provided power into the site along the eastern wall to the site's new transformers. Conduit and routing from the utility should be sized to serve the yard's full fleet. Phase 1 will also include the construction of the overhead support structure with distribution conduit, transformers and switchgears, pantographs, and charging cabinets to serve the northern block of bus parking.



#### **Future Phases**

Each subsequent phase of deployment will be accomplished by adding a similar modular overhead support structure and the required charging infrastructure to support the number of buses to be charged in the phase. The breakdown of this phasing will follow the SFMTA's growth plans and prioritization schedule.

## 5 Equity Considerations

The following section provides an overview of disadvantaged communities within the SFMTA's service area and information on how the SFMTA plans to ensure that zero-emission vehicles are prioritized in these communities.

## 5.1 Disadvantaged Communities

Disadvantaged communities (DACs) refer to areas that suffer the most from a combination of economic, health, and environmental burdens. The California Environmental Protection Agency (CalEPA) and California's Senate Bill 535, define a "disadvantaged" community as a community (census tract) that is located in the top 25<sup>th</sup> percentile of U.S. Census tracts identified by the results of the California Communities Environmental Health Screening Tool (CalEnviroScreen). CalEnviroScreen uses environmental, health, and socioeconomic data to measure each census tract (community) in California. Each tract is assigned a score to gauge a community's pollution burden and socioeconomic vulnerability. A higher score indicates a more disadvantaged community, whereas a lower score indicates fewer disadvantages.

The replacement of DHEBs with BEBs will yield many benefits in the communities they serve, including a reduction of noise and harmful pollutants. Given that DACs are disproportionately exposed to these externalities, they should be considered and prioritized during initial deployments of BEBs. The SFMTA will ensure that equity and DACs are prioritized as yards are equipped with charging infrastructure and as buses are deployed on the yard's BEB-compatible blocks.

In addition to upcoming BEB deployments, the SFMTA specifically addresses equity through two focused initiatives: The Muni Service Equity Policy and the Green Zone project.

The SFMTA Service Equity Policy is a process to identify and correct transit performance disparities. The SFMTA has prepared three equity strategy reports since the policy was adopted in 2014. The 2016 Equity Strategy identified seven neighborhoods: Bayview, Chinatown, Excelsior/Outer Mission, Inner Mission, Tenderloin, Visitacion Valley, and Western Addition. The Oceanview/Ingleside neighborhood was added in the 2018 Equity Strategy, and Treasure Island was added in the 2020 Equity Strategy. The intent is that these neighborhoods see improvement equal to or better than the overall system.

The "Green Zone" project, initiated in 2019, utilizes existing technology that permits diesel-hybrid vehicles to run on full electric battery power in select neighborhoods with poor air quality. 68 of these vehicles have larger batteries and a GPS-enabled switch, which will cause the bus to automatically switch to EV mode as it enters geo-fenced areas (Green Zones) throughout the city. The geo-fenced zones were chosen to focus primarily on Muni Equity Strategy neighborhoods, those with high percentages of low-income households and people of color, and where respiratory illnesses occur at a disproportionate rate.

## 5.2 Summary of The SFMTA's DACs

To understand the potential benefits that ZEBs will provide to DACs in the SFMTA's service area, it is necessary to establish if (1) a yard is in a DAC, and (2) if its routes travel within or alongside a DAC boundary.

As shown in Table 5-1 and Figure 5-1, none of the SFMTA's bus yards are located within a DAC. However, routes that are served from each yard *do* serve DACs – Woods Yard serves the most DACs (12), which account for approximately 6% of all of its communities served. As noted above, several routes are operated with buses from more than one garage, so a single route in a DAC could be served by multiple yards.

NOx Exempt Communities Pct. Of DACs Yard In DAC? Area? Served DACs Served Served 2% Flynn 102 2 No No 112 4 4% Islais Creek No No Kirkland No No 120 5 4% Potrero No No 74 2 3% 92 4 6% Presidio No No 192 12 6% Woods No No

#### Table 5-1. The SFMTA's Disadvantaged Communities - Yard Summary

Source: CalEnviroScreen 3.0

#### Table 5-2 details the number of DAC-serving routes by yard.

#### Table 5-2. The SFMTA's Disadvantaged Communities - Route Summary

Yard	No. of DAC-Serving Routes	DAC-Serving Routes
Flynn	5	9R, 14R, 14X, 38R, 714
Islais Creek	7	7, 7X, 8, 8AX, 8BX, 38, 714
Kirkland	6	12, 19, 30, 47, 81X, 83X
Potrero	5	5, 5R, 6, 14, 30,
Presidio	4	21, 24, 31, 45
Woods	22	5, 7, 7X, 9, 23, 25, 27, 29, 38, 44, 54, 81X, 83X, 91, K-OWL, L-OWL, N-OWL, JBUS, KTBUS, LBUS, MBUS, NBUS

Source: CalEnviroScreen 3.0

**М** SFMTA





Source: CalEnviroScreen 3.0

## 6 Workforce Training

The following section provides an overview of the SFMTA's plan to train personnel on the impending transition.

## 6.1 Training Requirements

The transition to an allzero-emissionfleet will significantly alter SFMTA's service and operations. Converting to BEBs from their existing DHEBs is logistically complicated and will impact all ranks of the organization.

Training for the operation, maintenance, and handling of BEBs will be conducted after bus procurement and in advance of delivery. Training conditions and schedules will be included in procurement documents, as they are with all existing procurements. For example, SFMTA has already procured nine buses for their pilot project (expected delivery in 2021).<sup>14</sup> Table 6-1 provides an example of training modules that are included with one of their procurements.

It is expected that all relevant personnel will be sufficiently trained before buses arrive. If other OEMprovided buses are procured in the future and/or if new components, software, or protocols are implemented, it is expected that SFMTA's staff will be trained well in advance of the commissioning of these additions.

Module	Hours
General Vehicle Orientation	8
Multiplex System	32
Entrance and Exit Doors	8
Wheelchair Ramp	4
Brake Systems and Axles	16 (8 per axle)
Air System and ABS	8
Front and Rear Suspension, Steering, and Kneeling	8
Body and structure	4
Propulsion & ESS Fam/HV Safety	24
Charging Equipment	4
Electric HVAC, AC Maintenance (Vendor Specific)	24
Propulsion & ESS Troubleshooting	16
Operator Orientation	8
Towing and Recovery	4

#### Table 6-1. Zero-Emission Bus Training Modules (Sample)

Source: SFMTA, 2019

The following provides a list of personnel and positions that will need to be retrained upon adoption of BEBs (this list is not exhaustive):

<sup>&</sup>lt;sup>14</sup> Nine buses are currently procured with an additional three in negotiations.

#### - Bus Operators and Supervisors

Bus operators and field supervision will need to be familiarized with the buses, safety, bus operations, and pantograph operations.

#### - Facilities Maintenance Staff

Maintenance staff will need to be familiarized with scheduled and unscheduled repairs, high-voltage systems, and the specific maintenance and repair of equipment.

#### - First Responders

Local fire station staff will need to be familiarized with the new buses and supporting facilities.

#### - Tow Truck Service Providers

Tow truck providers will need to be familiarized with the new buses and proper procedures for towing ZEBs.

#### Mechanics

Mechanics will need to be familiarized with the safety-related features and other components of ZEBs.

#### Instructors

Maintenance and bus operator instructors will need to understand all aspects of the transition of ZEBs to train others.

#### - Utility Service Workers

Staff will become familiarized with proper charging protocol and procedures that are ZEB-specific.

#### Management Staff

Maintenance and Operations managerial staff will be familiarized with ZEB operations and safety procedures.

# 7 Costs and Funding Opportunities

The following section identifies preliminary capital costs and potential funding sources that the SFMTA may pursue in its adoption of ZEBs.

## 7.1 Preliminary Capital Expenditure Costs

While costs for a full fleet transition are still being analyzed, it is estimated that the costs of chargers, pantographs, buses, and on-site construction, alone, will be in excess of \$1.8B (2020 dollars). This estimate is based on a 1:1 bus replacement ratio. The following costs are <u>excluded</u> from the estimate:

- purchase of additional buses (due to range limitations)
- on-site battery storage or photovoltaics
- charge management software
- on-route charging infrastructure
- costs associated with the transition (i.e., temporary relocating and rerouting of service)

The estimate is only based on infrastructure *within* the SFMTA's property lines – it does not consider utility infrastructure enhancements that are required to energize the fleet (design, permitting, and construction of substations, circuits, etc.). The SFMTA has been advised by the SFPUC that it is most likely that PG&E will pass along the cost of any downstream improvements to the SFMTA, at a likely cost of several million dollars per site. Costs are variable and the SFPUC could not provide a per cost mile estimate due to site-specific factors such as age of existing infrastructure, location of existing electrical improvements, density of equipment within the utility vault, etc.

Furthermore, Potrero and Presidio yards (and likely Woods) are planned to be fully rebuilt. An August 2020 cost estimate for the Potrero Yard Modernization Project (bus facility component only) exceeds \$406M, not including BEB supporting infrastructure. Prior to the ICT regulation, the current state of the facility has caused the SFMTA to reconsider the priority to rebuild Woods in advance of Kirkland. The SFMTA is still analyzing the facility sequencing and scope of work, with the cost of BEB improvements as a major factor in decision making. The costs associated with the demolition, staging, and construction at these existing sites is also not included with the capital cost estimate.

The cost for BEB improvements at each yard ranges from a low estimate of \$130M (Kirkland) to a high of \$406M (Potrero). The average capital cost per yard is approximately \$303M.

The associated costs of a full fleet transition for each yard is provided in Table 7-1.

Yard	Buses	Charging Infrastructure (Only)	Total
Flynn	\$174.4M	\$65.5M	\$239.9M
Islais Creek	\$236.8M	\$83.0M	\$319.8M
Kirkland	\$101.3M	\$28.7M	\$130.0M
Potrero	\$303.4M	\$102.6M	\$406.0M
Presidio	\$272.3M	\$81.8M	\$353.1M
Woods	\$286.4M	\$86.4M	\$372.8M
Total	\$1.4B	\$448M	\$1.8B

#### Table 7-1. Preliminary Bus and Charger Infrastructure (Only) Expenditure Estimates by Yard

Source: WSP

Notes: These estimates do not reflect the full facility upgrades required which are highly variable based on state of repair, location, etc. Pending further analysis, there will likely be additional capital improvements and costs to ensure a successful zero-emission vehicle operation, including battery storage, photovoltaics, additional vehicles, contingency components, utility enhancements, etc. -Rounded to the nearest tenth.

## 7.2 Potential Funding Sources

There are a number of potential federal, state, local, and project-specific funding and financing sources that may be available to the SFMTA. The SFMTA will monitor funding cycles and pursue opportunities that yield the most benefits for the agency pursuant to the ICT regulation. Table 7-2 identifies the many funding opportunities that the SFMTA may take advantage of in the next 20 years.

Туре	Agency	Funding Mechanism
	United States Department of Transportation (USDOT)	Better Utilizing Investments to Leverage Development (BUILD) Grants
		Capital Investment Grants – New Starts
		Capital Investment Grants – Small Starts
	FTA	Bus and Bus Facilities Discretionary Grant
Federal		Low- or No-Emission Vehicle Grant
		Metropolitan & Statewide Planning and Non-Metropolitan Transportation Planning
		Urbanized Area Formula Grants
		State of Good Repair Grants
		Flexible Funding Program – Surface Transportation Block Grant Program
	Federal Highway Administration (FHWA)	Congestion Mitigation and Air Quality Improvement Program

#### Table 7-2. ZEB Funding Opportunities

Туре	Agency	Funding Mechanism	
	Environmental Protection Agency (EPA)	Environmental Justice Collaborative Program-Solving Cooperative Agreement Program	
	Department of Energy (DOE)	Design Intelligence Fostering Formidable Energy Reduction and Enabling Novel Totally Impactful Advanced Technology Enhancements	
State	CARB	Hybrid and Zero-Emission Truck and Bus Voucher Incentive Project (HVIP)	
		State Volkswagen Settlement Mitigation	
		Carl Moyer Memorial Air Quality Standards Attainment Program	
		Cap-and-Trade Funding	
	California Transportation Commission (CTC)	Solution for Congested Corridor Programs (SCCP)	
	Caltrans	Low Carbon Transit Operations Program (LCTOP)	
		Transportation Development Act	
		Transit and Intercity Rail Capital Program	
		Transportation Development Credits	
		New Employment Credit	
Local and Project-Specific		Joint Development	
		Parking Fees	
		Tax Rebates and Reimbursements	
		Enhanced Infrastructure Financing Districts	
		Opportunity Zones	

Source: WSP

## 8 Start-Up and Scale-Up Challenges

The SFMTA is an industry leader in implementing clean fleets and we share the California Air Resource Board's (CARB) vision to mitigate the impacts of climate change. The transportation sector is San Francisco's largest contributor to the city's overall carbon footprint. As the biggest source of greenhouse gas emissions, it makes up nearly half of all citywide emissions. The pollutants from cars, trucks and other private vehicles account for more than 70% of transportation emissions, while public transportation accounts for only 5% of transportation emissions. SFMTA's transit fleet accounts for less than 2% of public transportation emissions (which is less than .01% of the city's overall greenhouse gas emissions). Our initial analysis identifies significant challenges to further reducing our 2% share of emissions via a full ZE transition by 2040. These include time constraints, unpredictable advancements in ZE technology that could risk transit performance and service reliability, and significant capital, operational, and ongoing maintenance costs while our budget remains impacted by the COVID-19 pandemic. The following list of challenges is not exhaustive, and the SFMTA would like to explore with CARB the additional risks and complications to the ICT regulation.

- Uncertainty of COVID-19. COVID-19 has impacted all facets of our global economy, and transit is not an exclusion. During the pandemic, the SFMTA's ridership has plummeted and caused major shortfalls in revenue, resulting in impacts to both capital programs and operations. In addition, a global economic recession that came about with almost no warning is worsening as the COVID-19 crisis persists. At this time, it is unclear what the long-term impacts will be on service. There is a possibility that service ridership levels may not return to previous levels, resulting in changes to procurement and funding. As we look towards our recovery, we believe our limited resources are best used in retaining and growing our ridership. By prioritizing our commitment to providing reliable, high-frequency buses, we will improve environmental conditions at a lower cost than total fleet conversion While current CARB fleet conversion goals will help us further reduce, we believe high quality service is the key to even greater emissions reductions. The SFMTA will continue to analyze trends to determine service changes and plans.
- Rapid Technological Advancement. The SFMTA is currently planning for a transition based on the fleet as of September 2020 (with January 2020 service, pre-COVID). The SFMTA will soon need to make decisions on fleet requirements and it is difficult to anticipate future technological changes, such as improved batteries and chargers. The SFMTA (and the market) will have to make decisions to purchase fleets based on what is known at the time of the contract. This exposes the SFMTA to a risk of missing out on improvements that come soon after contract execution, rendering purchased technologies outdated on arrival.
- Insufficient BEB Performance and Range. The BEB industry is constantly innovating and developing vehicles with longer ranges and more efficient batteries. However, the SFMTA's analysis currently shows some service blocks that cannot be completed under existing technologies, particularly the hilliest routes. Unless battery technologies evolve, the SFMTA will have to spend additional monies to meet range requirements due to OEM's inability to develop better performing batteries.
- Resiliency and Emergency Response. The SFMTA is also seeking solutions to address resiliency and emergency response within the context of a zero-emission fleet. Service that is dependent on electricity is vulnerable during outages and emergencies. In addition, the SFMTA provides regional emergency responses and high-capacity evacuation for wildfires, which would be challenging to do with reduced bus ranges, such as zero-emission vehicles. Thus, the SFMTA is considering retaining

a DHEB sub fleet for these rare occasions, although we acknowledge this fleet would not be CARBcompliant.

- High Capital and O&M Costs. To maintain pre-COVID-19 service with BEBs (with existing technologies), the SFMTA would need more vehicles (more than a 1:1 replacement ratio). The SFMTA's facilities are at crush capacity and cannot accommodate even 10% more vehicles. Therefore, to convert with current technologies, the SFMTA would have to acquire additional real estate and build new facilities, which is a daunting and extremely expensive endeavor. Additionally, the SFMTA's buses operate on some of the steepest grades in the US. The gradeability will require the SFMTA to purchase extended warranties (likely 12-year) which increases the purchase price of each bus, and it can also lead to more expensive midlife overhaul costs further ballooning the lifecycle costs of the transition.
- Uncertain Capital Funding Streams in a Major Economic Recession. Adoption of BEBs has many benefits, including potential lifecycle cost savings. However, the investment required for capital and change management is significant. In an increasingly constrained funding environment, and with little to no operating reserves due to the recession induced by COVID-19, the SFMTA does not have funds for these capital projects if specific funding streams are not identified through other resources. The conversion of the SFMTA's bus facilities to accommodate BEBs is especially complex, particularly given the 2040 time horizon. Like much of United States' public infrastructure, the SFMTA is faced with aged, obsolete facilities and significant deferred maintenance due to decades without flexible facility funding. The SFMTA's Building Progress Program, a facility capital renewal program, aims to strategically address this state of disrepair by rebuilding the SFMTA's oldest and most obsolete facilities. This ambitious and billion-dollar program includes BEB adaptability of two yards but leaves four with no funding framework for the significant modifications that BEB requires.

To electrify the full fleet by 2040, SFMTA would need to have multiple yards undergoing construction concurrently. In addition, the high cost of the improvement requires a cost-benefit analysis of making BEB improvements without addressing existing condition of the facilities. For at least two facilities (Kirkland and Woods), BEB conversion without complete rebuild of the sites is not fiscally responsible. This clearly adds additional budget, schedule, and risk complexity to the BEB conversion decision matrix.

- Strains on Market Supply. The ICT regulation will put a lot of pressure on OEMs to produce ZEBs at unprecedented rates. However, it is not only California that is interested in converting to ZEBs. These monumental policy changes make it challenging to meet ZEB goals for agencies if the supply of buses cannot meet demand. This may cause strains on supply, resulting in risk to meeting purchase requirement deadlines. If the supply industry cannot keep up and we end up with a less reliable vehicle, this could suppress transit use and not meet program goals. We cannot go electric if vehicles are not reliable.
- Transition Complexity. Maintaining service and adhering to ICT regulation purchase requirements, all while managing on-site construction, facility rebuilds, temporary bus relocations, bus procurements, and utility enhancements introduces a lot of risk to the SFMTA's program. If one element of this transition doesn't go as planned, there will be implications for other components of the program.
- Dependence on SFPUC and PG&E Enhancements. All of the SFMTA's yards will require additional electrical service and infrastructure. Installation of the support structure and charging equipment (chargers, switchgear, transformer, etc.) will impact transit operations. To date, PG&E has not

provided a path for the SFMTA to collaborate on planning for electrical service enhancement at the SFMTA bus yards, despite the San Francisco Public Utilities Commission's (SFPUC) persistence. Additionally, it is anticipated that utility infrastructure enhancements will also need to occur outside of the SFMTA's property lines, which may require for upstream improvements to the power grid. Current cost estimates do not consider these improvements, and the SFMTA has been advised by the SFPUC that PG&E will most likely pass these costs to the SFMTA at the likely cost of several million dollars per site.

- Additional Strain on PG&E Resources. Further complicating the SFMTA's dependency on PG&E coordination is the State's competing policies, programs, and regulation of other electric fleets, including commercial fleets and private vehicles. As State transportation electrification efforts take hold, PG&E will be incentivized to address the needs of rate-paying customers first. The SFMTA anticipates that commercial rate-paying customers will be prioritized over the SFMTA (as a wholesale customer).
- The Results of the SFPUC Power Rate Study. The SFPUC is currently undertaking an analysis of their rate structure. The SFMTA currently pays a wholesale distribution rate and receives power to its traction power system and facilities at very favorable rates. The outcome of this study and any resulting rate change impacts the SFMTA's cost to convert from DHEB to BEB.
- Managing Power Demand. The transition to BEBs will require strategies to ensure that the SFMTA can utilize power in the most efficient way. The SFMTA is coordinating with utility providers to determine methods to reduce peak demands. However, managing demand may also come at a hefty capital cost, something that staff is currently analyzing.

# 5 ISLAIS CREEK YARD

## 5.1 EXISTING CONDITIONS

This section summarizes Islais Creek Yard's current service parameters, location and facilities configuration, and existing electrical infrastructure.

### 5.1.1 SERVICE DESCRIPTION AND REQUIREMENTS

Islais Creek Yard operates 116 service blocks, 115 of which are served by 60-foot buses with one block served by 40-foot buses. This fleet travels a total of 9,304 miles during a typical weekday. The average weekday block distance is 77 miles and the longest distanced traveled is 189 miles. The number of stops for each block varies widely with an average of 316. The service blocks at this yard travel along an accumulative grade of 19% (Table 5-1).

Total Distance Traveled (mi.)	Average Distance Traveled (mi.)	Max Distance Traveled (mi.)	Average Number of Stops	Accumulative Slope
8,894	77	189	316	19%
Source: WSP				

#### Table 5-1. Existing Service Conditions at Islais Creek Yard

### 5.1.2 LOCATION AND FACILITIES

Islais Creek Yard is located at 1301 Cesar Chavez Street in the City of San Francisco.

Currently, 115 diesel-hybrid buses (10 30-foot and 105 60-foot) are stored, maintained, fueled, and serviced at Islais Creek Yard. The yard includes the following separate structures and major site areas: a two-story maintenance building, two-story transportation building, and a combined fuel, wash, and tire repair building. Interstate 280 (I-280) traverses the western side of the site with support columns located in the bus parking yard. Electrical utility service is provided by the SFPUC.

Islais Creek Yard is in an area expected to be affected by sea level rise flooding as early as 2030 (Appendix C: Risk Management Plan). This site currently experiences intermittent flooding due to major rain events and seasonal high tides, due to poor drainage surrounding the site. A majority of the BEB infrastructure will be installed overhead on an elevated platform, out of the usual flood zones. However, until capital improvements to mitigate flooding caused by poor drainage around the site beyond the control of this site are implemented, additional planning will be required to minimize the effect of flood waters to new BEB infrastructure that will be installed at grade.

In addition, portions of the site are not owned by the SFMTA. The site is bisected by the I-280 freeway. The west side of the freeway is leased to the SFMTA by Caltrans, and there are no-build provisions for the area underneath the freeway. Additional planning will need to be done to ensure that any permanent structures are not intruding in any no-build zones.

An aerial and existing site plan of Islais Creek Yard are presented in Figure 5-1 and Figure 5-2, respectively.
Figure 5-1. Islais Creek Yard – Existing Conditions (Aerial)



Source: Google Earth

### SITE CIRCULATION

Buses enter from Indiana Street and are parked in numbered spaces and stacked (nose-to-tail) in 11 or 13 footwide lanes (Track 1 is easternmost). Individual buses are then pulled from the storage area and taken by nightly service staff to the fuel lanes for fare retrieval, interior cleaning, and fueling before pulling forward to the bus wash lanes. After fuel and wash, buses are re-parked in the storage area. Buses remain parked until morning pull out unless a maintenance issue has been identified. NRVs are parked throughout the site on facility exteriors and the yard perimeter.

Figure 5-2 presents Islais Creek Yard's existing parking and facilities with I-280 crossing above the site. Green buses represent 60-foot buses, yellow buses represent 40-foot buses, and blue buses represent 30-foot buses.



Figure 5-2. Islais Creek Yard – Existing Site Plan

Source: WSP

### 5.1.3 ELECTRICAL INFRASTRUCTURE

The following section provides information on the existing substation, circuit, and transformer that support Islais Creek Yard's electrical needs.

### SUBSTATION

Islais Creek Yard's power is provided by the Potrero Substation that is located along Illinois Street between 23rd Street and 24th Street, approximately 0.5 miles from the yard. The Potrero Substation serves multiple SFMTA sites, including Flynn, Potrero and Woods yards. The Potrero Substation has a distribution capacity of 74 MW. The POTRERO PP (A) 1105 Circuit (Potrero 1105 Circuit) feeds Islais Creek Yard.

### CIRCUIT

The Potrero 1105 Circuit is a 12 kV circuit that is fed from the Potrero Substation A. The Potrero 1105 circuit has an existing capacity of 9.99 MW. PG&E estimates that the projected peak load of this circuit is 5.14 MW, leaving approximately 4.85 MW of available capacity. The circuit enters the yard from the Indiana Street side of the property which enters the Annex Building.

Peak loads for the Potrero 1105 Circuit are monitored by PG&E and published on their ICA Map. The load increases in winter months and has peaks at 9:00 AM and 8:00 PM. Usage is at its minimum between 2:00 AM and 6:00 AM. The metrics for this circuit are shown in Figure 5-3 and Table 5-2.



### Figure 5-3. Islais Creek Yard - Potrero 1105's Load Profile

Source: PG&E

Description	Data
Feeder Name	POTRERO PP (A) 1105
Feeder Number	022031105
Nominal Circuit Voltage (kV)	12
Circuit Capacity (MW)	9.99
Circuit Projected Peak Load (MW)	5.14
Substation Bank	1
Substation Bank Capacity (MW)	74.3
Substation Bank Peak Load (MW)	46.68
Existing Distributed Generation (MW)	0.43
Queued Distributed Generation (MW)	0
Total Distributed Generation (MW)	0.43
Total Customers	203
Residential Customers	1
Commercial Customers	136
Industrial Customers	57
Agricultural Customers	0
Other Customers	9
Source: PG&E	

### Table 5-2. Islais Creek Yard – Potrero 1105's Load Information

### TRANSFORMER

Islais Creek Yard's transformer is located in the electric yard of the Annex Building.

### 5.2 MODELING RESULTS

The following section presents the blocks completed, fleet requirements, and service phasing strategies emerging from the simulation model for the service blocks operating out of Islais Creek Yard.

### 5.2.1 BLOCK COMPLETION

Between 75% and 98% of all the blocks operating out of Islais Creek Yard (operated by 40-foot and 60-foot buses) can complete current service requirements with current BEB technology based on the three degrees of efficiency described in Section 2.1. Under conservative efficiency estimations, 42 blocks exceed the energy requirements that can be provided by current BEB technologies. Under the moderate scenario, 29 blocks failed. Only two blocks failed under the optimistic scenario (Table 5-3).

Figure 5-4 illustrates the percent of block distances that can be completed with current BEB technologies for the fleet operating out of Islais Creek Yard. This figure demonstrates the degree to which the technology fell short of service requirements, for example, a BEB may have completed 99% of the block and still technically fail. Under the most optimistic scenario, the full fleet at Islais Creek Yard can only complete 90% of the service requirements in a typical weekday. Under moderate efficiency estimations, the full fleet could only achieve approximately 50% of the service distance required. This low performance is likely the result of the lower vehicle range provided by 60-foot buses. This indicates that the transition phasing for 20% to 30% of the Islais Creek Fleet may need to be

delayed until later in the transition goal period as technology improves. Alternatively, modifications to service scheduling or on-route charging may be required.

A comprehensive list of failed blocks and the percent block completion can be found in Appendix B: Failed Service Blocks.

Sensitivity	Blocks Failed	Percent Failed
Optimistic	2	2%
Moderate	29	25%
Conservative	42	36%

#### Table 5-3. Summary of Failed Blocks at Islais Creek Yard

Source: WSP





Source: WSP

### 5.2.2 BLOCK ENERGY CONSUMPTION

Figure 5-5 identifies the percent energy consumption from distance traveled, HVAC, number of stops, and slope for each sensitivity range. Slope in this service area has a considerable effect on BEB energy consumption, drawing 22% and 23% of the battery's available capacity for moderate and conservative efficiencies, respectively. The greatest shift in energy consumption distribution between sensitivity ranges is the impact of HVAC. Under the moderate sensitivity range (reflecting a fair-weather day), HVAC has only a 1% influence on energy consumption. When assuming the most extreme climate conditions in the San Francisco, however, HVAC may be expected to draw up to 14% of the battery's available energy. Though the region will rarely experience sustained temperatures at the annual high and low, this impact should be considered, especially in the event that climate change creates a notable effect on regional climate.



### Figure 5-5. Percent of Energy Used by Consumption Factors at Islais Creek Yard

Source: WSP

### 5.2.3 FLEET REQUIREMENTS

Based on the energy required for each of the 116 service blocks operating out of Islais Creek Yard, the fleet size would need to increase by 29 to 44 buses to meet service requirements under moderate and conservative estimations, respectively (Table 5-4). The vehicle replacement ratio under moderate and conservative estimations (without service changes or technology advancements) is 1.26 to 1.38 BEBs to every one conventional bus (Table 5-5). This report recommends strategic transition phasing to allow the technology to advance or optimized service adjustments to minimize increases to the replacement ratio.

Sensitivity	40' Vehicles	60' Vehicles	Total Vehicles	Net Increase from Existing
Optimistic	1	117	118	2
Moderate	1	144	145	29
Conservative	1	159	160	44

#### Table 5-4. Islais Creek Yard Vehicles Required

Source: WSP

Sensitivity	40' Vehicles	60' Vehicles	Total Vehicles
Optimistic	1:1	1:1.02	1:02
Moderate	1:1	1:1.26	1:1.26
Conservative	1:1	1:1.39	1:38
Source: WSP	·		

### 5.3 POWER NEEDS

The following section presents current and future energy needs based on various charging ratios and resiliency strategies at Islais Creek Yard.

### 5.3.1 CURRENT AND FUTURE SERVICE

From the BEB service modeling, WSP was able to simulate the energy consumption for the current fleet parameters assuming that the chargers will split power to each bus to allow concurrent charging at an average rate 67.5 kW for a 1:2 ratio. This takes into consideration battery buffer, efficiency, and pull-in servicing, as previously defined in Section 2.1. Figure 5-6 shows an incline in demand as buses begin charging at 7:00 PM. The demand first peaks at 8:44 PM and drops slightly through 11:19 PM where it again increases to reach a lesser peak demand at 1:58 AM. Buses continue to charge throughout the morning period reaching the lowest point at 10:00 AM. The demand never reaches zero and begins to increase again when buses return after morning service. The smaller demand curve occurs from 10:00 AM and ends at 2:40 PM where there is a break in charging until buses return in the evening from daily service.

The power shown in Figure 5-6 is used to determine the monthly and annual energy in kWh, as well as the average and peak demand in kW which are summarized in Table 5-6.



#### Figure 5-6. Islais Creek Yard – Energy Consumption

Source: Jacobs

Electrifying the current fleet at Islais Creek Yard of 115 BEBs will consume 1,407,007 kWh a month and 16,884,087 kWh annually, with an average demand of 1,361 kW and a peak demand of 2,970 kW. This yard will be electrifying the current fleet size of 115 BEB's without an increase in 2040 projections.

The current energy needs at Islais Creek can be supported by a new service from nearby 12 kV circuits based on the available capacity provided from PG&E. Referring to Table 5-7, the two nearby circuits, Potrero 1105 and Potrero 1103 are viable options with available circuit capacity. Current and future service energy needs are provided in Table 5-6.

Islais Creek Yard Energy Consumption	BEB Fleet Size	Average Demand (kW)	Peak Demand (kW)	Monthly Energy Consumption (kWh)	Annual Energy Consumption (kWh)
Current Fleet	115	1,361	2,970	1,095,388	13,144,658
Future Size	115	1,361	2,970	1,095,388	13,144,658
Source: Jacobs					

#### Table 5-6. Islais Creek Yard Energy Consumption

### 5.3.2 RESILIENCY

Islais Creek Yard currently has a 750 kW standby generator with a 1,600A breaker. There is also a photovoltaic system that provides power through the inverter distribution panel, which is rated 600A at 480V. It is assumed that this generator will only be used to power the building and will not charge buses during an emergency.

In 2040, it is estimated that 115 buses will be stored at Islais Creek Yard. For emergency response, Islais Creek Yard is expected to maintain enough auxiliary power to charge a minimum of 10% of the buses stored at the Yard. This would require 12 buses to be available during an unexpected loss of power.

The Islais Creek Yard design recommendations include two 2,000 kWh (4,000 kWh total) of onsite battery storage to provide energy to charge buses during power outages. At an estimated discharge rate of C/4 (i.e. one-fourth of total battery capacity can be discharged per hour), approximately 1,000 kW of battery power will be available for a continuous four-hour period. Assuming 30-foot and 60-foot buses (with a 172 kWh and 458 kWh usable battery capacity) are charged at 135 kW, this would provide enough energy to fully charge eight buses from 0% to 100%. Realistically, assuming that all buses are stored with 25% of their total capacity, the reserve systems would be able to charge 11 buses up to 100% (approximately 9.5% of the fleet stored at Islais Creek Yard).

To charge a fleet of 12 buses (from 25% to 100%) for emergency response, an additional 89 kWh of auxiliary battery storage would need to be installed on the premises. This would result in a total of 4,089 kWh that would be able to fully charge emergency response buses within a four-hour period.

Islais Creek Yard is expected to use 629 kW solar panels to charge the onsite battery storage. It is estimated that the solar panels will generate an average of 2,600 kWh on a daily basis.

Islais Creek Yard is located in San Francisco's city sea level rise vulnerability zone, which may require the installation of these backup power systems to be placed on an elevated platform. This would reduce the operational risk during periods of flooding and/or rise of sea level during the useful life of the battery systems.

### 5.4 COSTS

Cost information at Islais Creek Yard for the battery electric bus charging equipment, on-site electrical infrastructure, utility modifications, and facility upgrades have been developed based on the concepts contained in this report. The estimated costs are \$23.3 million for BEB infrastructure and \$8.2 million for yard enhancements, resulting in a total direct construction cost of \$31.4 million. Construction markups are applied cumulatively to the

direction construction cost to arrive at an estimated construction cost of \$65.5 million. Project markups are then applied to the estimated construction cost to arrive at the Estimated Project Capital Cost of \$101.5 million. Detailed cost estimates will be found in Task 3.

### 5.5 RECOMMENDATIONS

The following section provides recommendation for transitioning the fleet at Islais Creek Yard to 100% BEB.

### 5.5.1 FLEET AND OPERATIONS

All of the service block failures out of the Islais Creek Yard fleet are operated by 60-foot buses, which are currently offered by few manufacturers and do not perform as well as 40-foot buses. Significant advancement in 60-foot BEB capabilities are expected in the near future, however, the transition of 20% to 30% of the Islais Creek Yard fleet may need to be delayed until later in the transition goal period as the technology improves. To meet service needs, the SFMTA may also consider modifications to service scheduling or on-route charging.

### 5.5.2 ELECTRICAL ENHANCEMENTS

As previously mentioned, there is approximately 4.85 MW of available capacity on the Potrero 1105 circuit that currently feeds the yard which can support the BEB peak demand of 2.97 MW.

Additionally, the nearby 12 kV POTRERO PP (AA) 1103 circuit has a capacity of 8.4 MW with a peak load of 4.5 MW, leaving approximately 3.9 MW of additional capacity. The nearby circuit may be a factor in providing additional power to Islais Creek Yard. Pending confirmation with SFPUC and PG&E, a new interconnection to feed the yard is recommended to support the BEB fleet. For reference Table 5-6 provides the peak demand and energy consumption for Islais Creek Yard and Figure 5-7 and Table 5-7 provide information on nearby circuits. PG&E's infrastructure will need to be assessed, including the cost of possible upgrades and confirmation of the available capacity to select exactly which circuit will feed the yard.



Figure 5-7. Islais Creek Yard – Nearby Circuits

Source: PG&E

#### Table 5-7. Islais Creek Yard – Nearby Circuits Summary

Circuit Name	Voltage	Circuit Capacity (MW)	Circuit Max Load (MW)	Substation Bank Capacity (MW)	Substation Bank Max Load (MW)	Available Circuit Capacity (MW)	Available Bank Capacity (MW)
POTRERO PP (A) 1105	12 kV	9.99	5.14	74.3	46.68	4.85	27.62
POTRERO PP (A) 1103	12 kV	8.42	4.52	74.3	43.36	3.9	30.94

Source: PG&E

Note: POTRERO PP (A) 1105 is Islais Creek Yard's existing circuit. PG&E to verify.

### 5.5.3 FACILITIES

The Islais Creek Yard will be capable of storing 153 total BEBs, of which, 149 can be charged simultaneously. 145 buses can be charged with pantographs via an overhead supporting structure that spans the area of the existing parking tracks. An additional four buses can be charged in the maintenance bays via plug-in dispensers.

Table 5-8 summarizes the ZEB infrastructure planned at Islais Creek Yard.

	-
Primary Charging Strategy	Overhead Inverted Pantograph
No. of Existing Buses (September 2020)	115
No. of Charging Cabinets	75
No. of Dispensers/Charging Positions	149

Table 5-8. Islais Creek Yard ZEB Infrastructure Summary

Source: WSP

Note: It is assumed that one charger will provide power for two charging positions/buses/dispensers (1:2 ratio)

The following BEB equipment and locations are proposed:

- 73 DC charging cabinets located on a platform attached to the overhead support structure spanning a portion of the bus storage tracks and terminating at the edge of the overhead I-280 offset limits. These charging cabinets will distribute to 145 pantograph-charging positions over the existing main storage tracks with a gap in charging positions under I-280 for storing spare buses. The charging positions begin again in the parking area west of I-280's offset limits.
- The overhead support structure columns are to be placed every three to four tracks. These columns will also
  provide the support for the overhead mounted pantographs.
- Two charging cabinets and four dispensers located in the maintenance building (with four dispensers) will charge the eight remaining spare buses that cannot be charged in the main parking area.

The pantographs and charging cabinets will be served by the following electrical infrastructure:

- Two interrupter switch pairs and two meters will be installed in the existing electrical yard. The first interrupter in each pair will be owned and operated by PG&E, and the second interrupter in each pair and both meters will be owned by SFPUC. Power will be distributed from the meter up along the fuel and wash building before crossing to the platform to the medium-voltage switchgear.
- One medium-voltage switchgears and two medium- to low-voltage transformers with corresponding low-voltage switchgear will be installed on the platform, above the bus parking area. The switchgear and transformers will be rated for exterior use.
- Each 3,325 kVA transformer can feed a maximum of 20 charging cabinets charging at 150 kW or 40 pantographs charging at 75 kW rate. This calculation is based on maximum AC input rating of 200A at 480V 3 phase, or 166 kVA, for each charging cabinet and is equal to dividing 3,325 kVA by 166 KVA value. See Table 5-9 for the number of charging cabinets connected to other transformer based on the assumption that two or more pantographs are fed by one charging cabinet.

#### Table 5-9. Transformer Size Requirements

Transformer Size	Charging Cabinets	Dispensers at 1:2 ratio (Concurrent Charging)
Transformer 1: 3,325 kVA	20	40
Transformer 2: 3,325 kVA	20	40
Transformer 3: 3,320 kVA	20	20
Transformer 4: 2,500 kVA	15	30
Total	75	150

Source: WSP

While not all EVSE will be in use at once based on the facility modeling tool, the feeder can be sized for a load that is managed by an automatic load management system, but each 480V Transformer must be sized assuming its full connected load can be handled.

Figure 5-8 illustrates the Islais Creek yard at full build-out, in which green buses represent 60-foot BEBs, and yellow buses represent 40-foot BEBs.





Source: WSP

### 5.5.4 FACILITIES STAGING

As discussed, the specific staging for each yard is still being analyzed, with detailed staging and phasing to be included in Task 3. The following section provides an overview of the proposed improvements in Stage 1, along with a conceptual framework for subsequent stages. Figure 5-9 demonstrates a draft staging plan, illustrating which sections of the yard will be impacted by each stage.

### STAGE 1

The recommended first stage for the Islais Creek Yard involves the installation of the four interrupter switches and two meters in the existing electrical yard and the routing of utility-provided power into the facility to the site's new transformers. Conduit and routing from the utility should be sized to serve the yard's full fleet. Stage 1 will

also include the construction of the overhead support structure with distribution conduit, transformers and switchgears, pantographs, and charging cabinets to serve the easternmost seven tracks of bus parking.

### FUTURE STAGES

Each subsequent stage of deployment will be accomplished by adding a similar modular overhead support structure and the required charging infrastructure to support the number of buses to be charged in the stage. The breakdown of this staging will follow the SFMTA's growth plans and prioritization schedule.





Source: WSP

# Attachment 3

Based on SFMTA_Fleet_Projections	_4.6.21.xlsx File	
30' Diesel		8
30' Diesel Spare (20%)	Spare	2
60' Diesel		84
60' Diesel Spare (20%)	Spare [	21
TOTAL ASSIGNED BUSES:		115
30' Open	Open	8
60' Open	Open	40
TOTAL OPEN POSITIONS:		48

### TOTAL AVAILABLE PARKING

163



BIM 360://HOU-189247A - SFMTA ZE Plan - R19/SFMTA Islais Creek.rvt Category: TASK 3 REPORT - Set: PHASING

Based on SFMTA_Fleet_Projections	_4.6.21.xlsx File	
30' Diesel		8
30' Diesel Spare (20%)	Spare	2
60' Diesel		84
60' Diesel Spare (20%)	Spare	21
TOTAL ASSIGNED BUSES:		115
30' Open	Open	8
60' Open	Open	34
TOTAL OPEN POSITIONS:		42
TOTAL AVAILABLE PARKING		
		157

### **Relocated Buses**

60' Diesel

	6

# NARRATIVE OF PHASING

- 1. Prepare and Isolate Area for New Construction. Area Unusable to Owner During Construction
- 2. Prepare Area for New Construction. Area to Retain Function During Pullin/Pull-out Times
- 3. Relocate Buses to This Location



BIM 360://HOU-189247A - SFMTA ZE Plan - R19/SFMTA Islais Creek.rvt Category: TASK 3 REPORT - Set: PHASING

Based on SFMTA_Fleet_Projections_4.6.21.xlsx File		
30' Diesel		8
30' Diesel Spare (20%)	Spare	2
60' Diesel		84
60' Diesel Spare (20%)	Spare	21
TOTAL ASSIGNED BUSES:		115
30' Open	Open	8
60' Open	Open	34
TOTAL OPEN POSITIONS:		42
TOTAL AVAILABLE PARKING		
		157

### **Equipment Count**

Charging Cabinet	2	
Pantograph	6	

# NARRATIVE OF PHASING

- New 1:3 Charge Cabinet to Pantographs w/ Overhead Structure
- 2. New Pantograph Mounted to Overhead Structure
- 3. New Overhead Platform for Electrical Equipment



BIM 360://HOU-189247A - SFMTA ZE Plan - R19/SFMTA Islais Creek.rvt Category: TASK 3 REPORT - Set: PHASING

Based on SFMTA_Fleet_Projections_4.6.21.xlsx File			
30' Diesel		8	
30' Diesel Spare (20%)	Spare	2	
60' BEB	<b>*</b> =]	6	
60' Diesel		84	
60' Diesel Spare (20%)	Spare	21	
TOTAL ASSIGNED BUSES:		121	
30' Open	Open	8	
60' Open	Open	37	
TOTAL OPEN POSITIONS:		45	
TOTAL AVAILABLE PARKING			
		166	

60' BEB	

New Buses

	*		=1	6
-			 	

### **Equipment Count**

Charging Cabinet	2
Pantograph	6

# **NARRATIVE OF PHASING**

- Upon Work Completion, Owner to Park New BEBs at New Parking Location
- 2. Prepare to Isolate Area for Future Construction



BIM 360://HOU-189247A - SFMTA ZE Plan - R19/SFMTA Islais Creek.rvt Category: TASK 3 REPORT - Set: PHASING

Based on SFMTA_Fleet_Projections_4.6.21.xlsx File		
30' Diesel		8
30' Diesel Spare (20%)	Spare	2
60' Diesel		84
60' Diesel Spare (20%)	Spare	21
TOTAL ASSIGNED BUSES:		115
30' Open	Open	8
60' Open	Open	40
TOTAL OPEN POSITIONS:		48
TOTAL AVAILABLE PARKING		

163

### **Equipment Count**

Charging Cabinet	2	
Pantograph	6	

# NARRATIVE OF PHASING

 Installation of New Electriucal Equipment. Can Be Concurrent with Phase 1



BIM 360://HOU-189247A - SFMTA ZE Plan - R19/SFMTA Islais Creek.rvt Category: TASK 3 REPORT - Set: PHASING Attachment 5



### Waterfront Resilience Program

### Draft Waterfront Adaptation Strategies

Frequently Asked Questions

### What are Draft Adaptation Strategies?

Adaptation Strategies are different ways for the City to create a resilient, sustainable, and equitable waterfront for the next 100 years. They are a combination of construction projects and policy changes that will guide decisions about:

- Where, when, and how high to build flood defenses
- How and when to adapt key buildings and infrastructure to ensure continued operations of City services
- How to incorporate nature-based and ecological features
- And recommendations for policy changes that will reduce risk to public and private lands, preserve housing and jobs, and create recreational opportunities, waterfront access, and improved Bay habitat

There is no single approach to adaptation that will meet the needs of San Francisco along the entire waterfront. The different risks, topography, and historic development of the waterfront means that we will need to use a combination of approaches.

### Who was involved in developing them?

The development of Draft Strategies reflects five-plus years of citywide community engagement that has connected with tens of thousands of San Franciscans on what a resilient, sustainable, equitable waterfront means to them. You can read more about community feedback <u>here</u>.

A citywide survey conducted in Summer of 2022 with nearly 1,000 responses and over 3,000 comments recorded showed an openness to exploring the many types of adaptation approaches (including more transformative options) and a desire to explore where each would work best along San Francisco's shoreline. Additional feedback included the importance of preserving and expanding the connection between the city and the waterfront, and planning with a focus on the feasibility, cost, and disruption impacts of the draft strategies.

### What is and isn't decided through the process of arriving at a Draft Waterfront Adaptation Plan?

The Draft Waterfront Adaptation Strategies are options to be evaluated that reduce flood and seismic risk along the waterfront. The Draft Strategies show a wide range of possibilities, with different impacts and benefits. We will choose the best ideas from all of them to create a Draft Waterfront Adaptation Plan (Tentatively Selected Plan or Draft Plan) by summer 2023.

### What are engagement opportunities for the public to weigh in?

The Port is committed to robust engagement around the draft Adaptation Strategies. Draft Waterfront Adaptation Strategies are ready for public engagement now and the Port will be gathering feedback on these now through early 2023. The Port will host a range of engagement opportunities for opportunities for public



engagement on the Draft Strategies, including community meetings, walking tours, open houses, focus groups, and a digital engagement tool.

#### What are the costs associated with each strategy?

All of these strategies will cost tens of billions of dollars. The U.S. Army Corps of Engineers will prepare cost estimates as part of a next phase of the project. These cost estimates will help make decisions about which strategies to pursue in which areas.

#### How will the Embarcadero Piers be adapted to sea level rise?

The Port is in the process of studying different approaches to adapting the piers to sea level rise over time, in an effort to balance their integrity as historic resources, their economic and functional utility, and their useful lifespan. These studies will consider pier adaptation in relation to the adaptation strategies presented here, and will be the subject of future public engagement.

### What is the Port's approach to equity?

Sea Level Rise impacts will have a disproportionate impact on historically marginalized neighborhoods. For example, an SF Planning Department study found that by 2050, census tracts impacted by sea level rise have 12.7% African American residents as opposed to 5.2% for the city as a whole. (That is, black residents are significantly overrepresented in areas vulnerable to mid-century sea level rise.)

The effects of climate change and sea level rise will not be felt by all people equally. Even in cases where flooding is comparable, existing social and economic conditions, as well as potential contamination burdens, will influence how severe the disruption will be across households.

The WRP is developing a Racial and Social Equity Assessment that serves as the starting point in support of the Port's 2020 Racial Equity Action Plan (REAP). An evaluation framework was developed for measuring equity outcomes in internal and external-facing equity strategies. For example, the framework seeks to ensure Draft Strategies developed create opportunities for San Francisco's Equity Priority Communities to benefit directly, both through job opportunities and post construction conditions.

### What are the job opportunities that will be made available for local people?

Construction of Embarcadero Early Projects and Southern Waterfront Projects will create job opportunities for many residents with opportunities estimated to begin in 2024. Port partners are working with trade unions, their respective apprenticeship programs, the Office of Economic and Workforce Development (City Build), community-based organizations, training providers and educational institutions to connect San Francisco youth and adults with work readiness, apprenticeship, job training, and employment. There will be a range of opportunity across the 26 Building Trades as well as career opportunities in facility operations.

#### How will the Waterfront Resilience Program support local small businesses?

The Waterfront Resilience Program will create professional services as well as construction opportunities for local businesses. Services include design and engineering (civil, electrical, and mechanical) support and project management, and in construction areas such as roadway work, signage, fencing, site clean-up and waste management, excavation, hauling and disposal, concrete work, demolition, carpentry, and trucking. The Port is committed to supporting local businesses which boost new employment opportunities and serve our communities.

### What is the City doing to address sea level rise in areas outside of the Port's jurisdiction?

While the Port's jurisdiction encompasses 7.5 miles of shoreline from Heron's Head Park to Fisherman's Wharf, the City of San Francisco is working on advancing resilience planning and developing projects across the City's entire shoreline:

- Approved development projects such as the Candlestick Point/Hunters Point Shipyard and the India Basin mixed-use development incorporate sea level rise adaptation.
- In Candlestick Point/Hunters Point Shipyard, the approved development plans incorporate sea level rise adaptation.
- Other public projects such as the Ocean Beach Climate Change Adaptation Project (led by SFPUC) and 900 Innes/India Basin Shoreline Park (led by RPD) are also adapting portions of the City's shoreline to sea level rise and other climate hazards.

### What is being done in the Southern Waterfront about flooding and contamination containment?

A recent San Francisco Civil Grand Jury report investigated the impact of sea level rise and ground water levels in Hunter's Point Shipyard. The City has been aware of issues related to the clean-up of the former base as a condition for development for several decades. The City is carefully considering the recommendations from the report, including looking at the entire future hydrological cycle, Bay/sea level rise and coastal flooding, future extreme precipitation, and groundwater rise. This includes seeking funding for additional studies such as analysis of known contaminated sites and the potential for rising groundwater to mobilize contaminants.

# Why is the "retreat" approach (over-time moving some buildings and infrastructure out of the highest risk areas) suggested in the Southern Waterfront but not along the Embarcadero?

The geographic conditions of the Southern Waterfront, primarily the presence of creeks, requires that we manage the combined stormwater and coastal flood water differently than along the Embarcadero waterfront. Unlike Downtown, the low-lying filled areas around Islais Creek / Bayview and Mission Creek / Mission Bay are the first to flood, are more susceptible to settlement, are seismically unstable, and contain contaminants that may migrate when flooded. The Embarcadero has a higher density of buildings and infrastructure and is built right up to the waterfront edge. Additionally, very large, buried infrastructure, like rail lines and sewer infrastructure, is located in the Embarcadero, which would be very costly to relocate. Managed "retreat" over many decades in the southern waterfront gives us time to gradually adapt the shorelines and align with the natural watersheds to enable a more natural, passive (e.g. fewer pumps and walls) and resilient approach to flood risk.

### How can buildings and infrastructure be adapted to allow water in (called "accommodation")?

"Accommodation" of water could mean many different things. Some examples are floodproofing or elevating buildings or raising the ground floor of buildings. Sensitive equipment can be located on roofs instead of basements. Floodwalls can be added to the perimeter of properties or buildings. Backups can be created for infrastructure and services (power, sewer, transportation) that will be periodically affected by flooding. Early warning and communication systems can be used to alert people to flooding. Deployable barriers can be implemented as storms, waves, or high tides approach.

If buildings are adequately adapted, they would not require displacement. Because they would be in a designated flood zone, they would likely be required to carry flood insurance, and may have access and other

building challenges. Surrounding infrastructure such as roads and utilities would also have to be adapted to serve the buildings.

### How will the Port address concerns about bay fill and bay ecology?

Bay Area policies about filling the Bay date from the mid-20th century when the Bay was being filled rapidly to make new land, without regard to the environmental consequences. Since 1965, stringent policies limit filling the Bay to protect this important environment. The Port has convened a Resource and Regulatory Agency Working Group to gain input and understand regulatory constraints and opportunities.

Today, sea level rise presents new challenges as rising water levels expand the Bay and create flood risk. It may be necessary or preferable to do some bay fill in limited areas to address that risk. It remains to be seen how policies governing these activities may shift in this new context.

With respect to the Bay's ecology, the Port is developing principles for engineering with nature, and has convened an Engineering with Nature Working Group made up of local, regional, national, and international experts. Nature-based features will be incorporated into the Draft Waterfront Adaptation Plan wherever possible.

Attachment 7 U.S. SENATOR DIANNE FEINSTEIN CALIFORNIA



COMMITTEE ON THE JUDICIARY - CHAIR, HUMAN RIGHTS AND THE LAW SELECT COMMITTEE ON INTELLIGENCE COMMITTEE ON APPROPRIATIONS - CHAIR, ENERGY AND WATER SUBCOMMITTEE COMMITTEE ON RULES AND ADMINISTRATION

### United States Senate

April 13, 2023

The Honorable Pete Buttigieg Secretary of Transportation Attn: Office of Infrastructure Finance and Innovation U.S. Department of Transportation 1200 New Jersey Avenue, SE Washington, DC 20590

Dear Secretary Buttigieg:

I write in support of the San Francisco Municipal Transportation Agency's (SFMTA) grant applications under the Buses and Bus Facilities and Low or No Emissions programs. SFMTA is seeking grant funding to help support its efforts to rehabilitate and transform three bus yards to better serves the agency's climate, safety, and transit reliability goals.

SFMTA is requesting a total of \$93,308,079 to ensure San Francisco's transit system has the necessary infrastructure to operate efficiently and reliably for years to come. The first project, the rehabilitation of the Kirkland Bus Yard, will allow for the development of a modern, state-ofthe-art transit maintenance facility for SFMTA's low-emission hybrid motor coaches. The second project will install electric vehicle infrastructure, including charging stations, at two additional bus yards. The Woods and Islais Creek bus yards currently lack the infrastructure to help SFMTA meet local and state zero-emission fleet mandates. The project will improve SFMTA's ability to provide consistent transit service in San Francisco by improving maintenance infrastructure and advancing San Francisco's climate goals.

By investing in these critical upgrades, SFMTA will be able to better serve the communities nearby the three bus yards and the City of San Francisco at large. Thank you for your attention to this important request, and I urge you to give this application your full consideration. If you have any questions, please do not hesitate to contact my San Francisco Office at 415-393-0707.

Sincerely,

Dianne Feinstein United States Senator

WASHINGTON, DC 20510-0504 http://feinstein.senate.gov



### United States Senate

WASHINGTON, DC 20510

April 7, 2023

The Honorable Nuria Fernandez Administrator Federal Transit Administration 1200 New Jersey Avenue, SE Washington, D.C. 20590

#### RE: Support for SFMTA Buses & Bus Facilities & Low or No Emission Grant Program Applications

Dear Administrator Fernandez:

I write in support of San Francisco Municipal Transportation Agency's (SFMTA) applications for funding through the Buses & Bus Facilities and Low or No Emission Grant Programs. The requested funding would help SFMTA meet the guidelines of San Francisco's Climate Action Plan as well as the requirements of the California Air Resources Board's Innovative Clean Transit Regulation.

The SFMTA motor coach fleet consists of 585 30-foot, 40-foot, and 60-foot articulated diesel hybrid vehicles based and maintained at multiple facilities throughout San Francisco. SFMTA is committed to electrifying its bus fleet, but significant investment is needed to upgrade the power supply and rehabilitate or the agency's bus facilities before procuring and operating electric vehicles.

SFMTA is submitting applications for two projects: one to fund rehabilitation of an obsolete bus maintenance facility and one to prepare two facilities for transition to battery electric buses. The first project would fund the rehabilitation of the Kirkland Bus Yard, where 91 low-emission 40-foot diesel hybrid motor coaches are serviced. Located in an urban historically disadvantaged community at the northern edge of San Francisco, the Kirkland facility is over 73 years old. These updates are critical to the large transit dependent population living in San Francisco.

The second project would fund the installation of EV infrastructure—including charging stations, inverted pantographs and structural platforms—at the Islais Creek and Woods bus yards. The Woods Bus Yard services 40' diesel hybrid coaches and the Islais Creek Yard, located in an Historically Disadvantaged Community, services 60' articulated coaches. The requested funding would support SFMTA in meeting both local and state mandates to transition to a zero-emission transit system.

I urge your full and fair consideration of SFMTA's application consistent with all applicable laws, rules, and regulations. Please keep my office informed of the status of this application, and if I can be of further assistance, please contact my Deputy State Director, Daniel Chen, at (650) 533-2207. Thank you for your consideration.

Respectfully submitted,

ALEX PADILLA United States Senator



London N. Breed Mayor

April 10, 2023

Ms. Nuria I. Fernandez Administrator Federal Transit Administration 1200 New Jersey Avenue, SE Washington, D.C. 20590

## **Re: SFMTA Applications for FY 2023 Buses and Bus Facilities, and Low or No Emission Grants**

Dear Administrator Fernandez,

I am writing to express my strong support for the San Francisco Municipal Transportation Agency's (SFMTA) applications for funding through the Buses and Bus Facilities, and Low or No Emission Grant Programs. Federal funding is critical to the SFMTA's ability to achieve the goals of San Francisco's Climate Action Plan and the requirements of the California Air Resources Board's Innovative Clean Transit Regulation.

As a city, San Francisco is committed to electrifying our bus fleet. However, significant investment is needed to upgrade the power supply and rehabilitate the agency's aged bus facilities before we can buy and operate electric buses. This transition will be phased, with multiple facilities being upgraded over the next 15 to 20 years. To support this effort, the SFMTA is submitting applications for two projects, one to fund rehabilitation of obsolete bus maintenance facility, the Kirkland Bus Yard, and the second to prepare two facilities, Islais Creek and Woods, for transition to Battery Electric Buses.

Located in an urban, Historically Disadvantaged Community at the northern edge of San Francisco, the Kirkland facility is more than 73 years old. This funding would rehabilitate and upgrade Kirkland's utilities, buildings, and pavement so the facility can better service hybrid buses and provide reliable transit service for the people who live and work in the city.

The second application is to fund the installation of electric vehicle infrastructure at two bus yards, Woods Facility and the Islais Creek facility, located in a Historically Disadvantaged Community. The infrastructure will include charging stations, inverted pantographs and structural platforms. Federal funding will allow the SFMTA to begin to meet both local and state mandates to transition to a zero-emission transit system.

I urge you to consider these applications and support the SFMTA's continued progress towards meeting its growing ridership demand, and achieving an energy-efficient and environmentally sustainable transportation system.

Sincerely,

London N. Breed Mayor

1 DR. CARLTON B. GOODLETT PLACE, ROOM 200 SAN FRANCISCO, CALIFORNIA 94102-4681 TELEPHONE: (415) 554-6141 Member, Board of Supervisors District 10



City and County of San Francisco

### SHAMANN WALTON 華頌善

April 10, 2023

Ms. Nuria I. Fernandez, Administrator Federal Transit Administration 1200 New Jersey Avenue, SE Washington, D.C. 20590

# **Re: SFMTA Applications for FY 2023 Buses & Bus Facilities and Low or No Emission Grants**

Dear Administrator Fernandez,

I am writing to express my strong support for the San Francisco Municipal Transportation Agency's (SFMTA) applications for funding through the Buses & Bus Facilities and Low or No Emission Grant Programs. Federal funding is critical to the SFMTA's ability to achieve the goals of San Francisco's Climate Action Plan and the requirements of the California Air Resources Board's (CARB) Innovative Clean Transit Regulation (ICT).

The SFMTA Muni motorcoach fleet consists of 585 30-foot, 40-foot and 60-foot articulated diesel hybrid vehicles based and maintained at multiple facilities throughout San Francisco. The SFMTA is committed to electrifying its bus fleet, however significant investment is needed to upgrade the power supply and rehabilitate or replace the agency's aged and obsolete bus facilities before procuring and operating electric vehicles. This transition will be phased, with multiple facilities being upgraded over the next 15 to 20 years.

The SFMTA is submitting applications for two projects, one to fund rehabilitation of an obsolete bus maintenance facility and the second, to prepare two facilities for transition to Battery Electric Buses (BEB).

One application is to fund the rehabilitation of the Kirkland Bus Yard, where 91 low-emission 40' diesel hybrid motorcoaches are serviced. Located in an urban Historically Disadvantaged Community at the northern edge of San Francisco, the Kirkland facility is over 73 years old. Upgrading its aged utilities, buildings and pavement is critical to continuing to provide reliable transit service, especially to the large transit dependent population living in San Francisco.

The second application is to fund the installation of EV infrastructure, including charging stations, inverted pantographs and structural platforms, at two bus yards, Islais Creek and Woods. The Woods Bus Yard services 40' diesel hybrid coaches and the Islais Creek Yard,

located in an Historically Disadvantaged Community, services 60' articulated coaches. Federal funding will allow the SFMTA to begin to meet both local and state mandates to transition to a zero-emission transit system.

I urge you to consider these applications and support the SFMTA's continued progress towards meeting its growing ridership demand, especially for the transit-dependent, and achieving an energy-efficient and environmentally sustainable transportation system.

Sincerely,

V

District 10 Supervisor San Francisco Board of Supervisors

City and County of San Francisco



President, Board of Supervisors

#### AARON PESKIN

April 12, 2023

Ms. Nuria I. Fernandez, Administrator Federal Transit Administration 1200 New Jersey Avenue, SE Washington, D.C. 20590

### Re: SFMTA Applications for FY 2023 Buses & Bus Facilities and Low or No Emission Grants

Dear Administrator Fernandez,

I am pleased to support the San Francisco Municipal Transportation Agency's (SFMTA) applications for funding through the Buses & Bus Facilities and Low or No Emission Grant Programs. Federal funding is critical to the SFMTA's ability to achieve the goals of San Francisco's Climate Action Plan and the requirements of the California Air Resources Board's (CARB) Innovative Clean Transit Regulation (ICT). The project also reflects years of planning and strategizing improvements to our transportation system focusing on achieving low emission.

The SFMTA Muni motorcoach fleet consists of 585 30-foot, 40-foot and 60-foot articulated diesel hybrid vehicles based and maintained at multiple facilities throughout San Francisco. The SFMTA is committed to electrifying its bus fleet, however significant investment is needed to upgrade the power supply and rehabilitate or replace the agency's aged and obsolete bus facilities before procuring and operating electric vehicles. This transition will be phased, with multiple facilities being upgraded over the next 15 to 20 years.

The SFMTA is submitting applications for two projects, one to fund rehabilitation of an obsolete bus maintenance facility and the second, to prepare two facilities for transition to Battery Electric Buses (BEB).

One application is to fund the rehabilitation of the Kirkland Bus Yard, where 91 low-emission 40' diesel hybrid motor coaches are serviced. Located in an urban Historically Disadvantaged Community at the northern edge of San Francisco, the Kirkland facility is over 73 years old. Upgrading its aged utilities, buildings and pavement is critical to continuing to provide reliable transit service, especially to the large transit dependent population living in San Francisco.

The second application is to fund the installation of EV infrastructure, including charging stations, inverted pantographs and structural platforms, at two bus yards, Islais

Creek and Woods. The Woods Bus Yard services 40' diesel hybrid coaches and the Islais Creek Yard, located in an Historically Disadvantaged Community, services 60' articulated coaches. Federal funding will allow the SFMTA to begin to meet both local and state mandates to transition to a zero-emission transit system.

I respectfully urge you to consider the approval of these applications and support the SFMTA's continued progress towards meeting San Francisco's plans to further implement an environmentally sustainable transportation system.

Sincerely,

) / laron 1.

Aaron Peskin Supervisor District 3



April 6, 2023

Ms. Nuria I. Fernandez Administrator Federal Transit Administration 1200 New Jersey Avenue, SE Washington, D.C. 20590

RE: SFMTA Applications for FY 2023 Buses & Bus Facilities and Low or No Emission Grants

Dear Administrator Fernandez,

I am writing to express my strong support for the San Francisco Municipal Transportation Agency's (SFMTA) applications for funding through the Buses & Bus Facilities and Low or No Emission Grant Programs. Federal funding is critical to the SFMTA's ability to achieve the goals of San Francisco's Climate Action Plan and the requirements of the California Air Resources Board's (CARB) Innovative Clean Transit Regulation (ICT).

The SFMTA Muni motorcoach fleet consists of 585 30-foot, 40-foot and 60-foot articulated diesel hybrid vehicles based and maintained at multiple facilities throughout San Francisco. The SFMTA is committed to electrifying its bus fleet, however significant investment is needed to upgrade the power supply and rehabilitate or replace the agency's aged and obsolete bus facilities before procuring and operating electric vehicles. This transition will be phased, with multiple facilities being upgraded over the next 15 to 20 years.

The SFMTA is submitting applications for two projects, one to fund rehabilitation of an obsolete bus maintenance facility and the second, to prepare two facilities for transition to Battery Electric Buses (BEB).

One application is to fund the rehabilitation of the Kirkland Bus Yard, where 91 low-emission 40' diesel hybrid motorcoaches are serviced. Located in an urban Historically Disadvantaged Community at the northern edge of San Francisco, the Kirkland facility is over 73 years old. Upgrading its aged utilities, buildings and pavement is critical to continuing to provide reliable transit service, especially to the large transit dependent population living in San Francisco.

The second application is to fund the installation of EV infrastructure, including charging stations, inverted pantographs and structural platforms, at two bus yards, Islais Creek and Woods. The Woods Bus Yard services 40' diesel hybrid coaches and the Islais Creek Yard, located in an Historically Disadvantaged Community, services 60' articulated coaches. Federal funding will allow the SFMTA to begin to meet both local and state mandates to transition to a zero-emission transit system.



I urge you to consider these applications and support the SFMTA's continued progress towards meeting its growing ridership demand, especially for the transit-dependent, and achieving an energy-efficient and environmentally sustainable transportation system.

Sincerely,

Thea Selby

Board Co-Chair San Francisco Transit Riders



METROPOLITAN TRANSPORTATION COMMISSION

Bay Area Metro Center 375 Beale Street, Suite 800 San Francisco, CA 94105 415.778.6700 www.mtc.ca.gov

Alfredo Pedroza, Chair Japa County and Cities

April 7, 2023

Nick Josefowitz, Vice Chair Ms. Nuria Fernandez to Mayor's Appointee Margaret Abe-Koga Administrator, Federal Transit Administration 1200 New Jersey Avenue, SE Eddie Ahn San Francisco Bay Conservation Washington, DC and Development Commission

FTA Section 5339(b) Bus and Bus Facilities and 5339(c) Low- and No-Emission Bus David Canepa RE: San Mateo County Competitive Grant Programs – Bay Area Applications

Organization and the transportation planning, financing, and coordinating agency for the nine-county San Francisco Bay Area. Additionally, MTC is the designated recipient of certain federal transit funds for the large urbanized areas in the metropolitan planning area.

Federal D. Glover Contra Costa Count

Dina El-Tawansy California State Transportation Agency

Victoria Fleming Sonoma County and Citi

Dorene M. Giacopini U.S. Department of Transport

> Matt Mahan San Jose Mayor's Appointee

> > Nate Miley Alameda Count

Stephanie Moulton-Peters Marin County and Cit

Sue Noack Cities of Contra Costa County

Gina Papan Cities of San Mateo County

David Rabbitt Association of Bay Area Governme

Hillary Ronen City and County of San Francisc

James P. Spering Solano County and Cities

Sheng Thao Oakland Mayor's Appointee

Vacant U.S. Department of Housing and Urban Development

Andrew B. Fremier Executive Directo

Alix Bockelman Deputy Executive Director, Policy

Note: some operators are finalizing request amounts or targeted programs; such changes to requests Brad Paul would not affect MTC support for full funding

Deputy Executive Directo Local Government Services

Cindy Chavez Santa Clara County Dear Administrator Fernandez: Carol Dutra-Vernaci Cities of Alameda Coun

The Metropolitan Transportation Commission (MTC) is the Metropolitan Planning Our current long-range Regional Transportation Plan (RTP) and regional Sustainable Communities Strategy, Plan Bay Area 2050, was adopted in October 2021.

MTC submits this letter of support for several operators who are applying for a combined total of approximately \$305 million from both the Bus and Bus Facilities and the Low- and No-Emission Bus Competitive Grant Programs, as shown in the table below:

Operator	Project Title	FTA Request
AC Transit	Training and Education Center Modernization and Purchase of Fuel Cell Buses	\$26,000,000
Morin Transit	Electrification and Energy Upgrades for Rush Landing Bus Facility	2,894,737
Marin Transit	Fixed Route Maintenance and Electric Bus Charging Facility	31,385,000
SamTrans	Emission Zero: North Base	46,900,000
SEMTA	SFMTA Battery Electric Bus Transition Program	21,600,000
SFMTA	Kirkland Yard Renovation Program	80,000,000
SolTrans	SolTrans 100% Zero Emissions Local Equity Project	12,458,500
Sonoma County Transit	Twenty-One Battery-Electric Zero-Emission Buses and Related Charging Equipment	24,025,558
VTA	Chaboya Bus Depot ZEB Transition Phase 1	20,000,000
	Total Request for §5339(b) or §5339(c) Programs:	\$265,263,795
LAVTA	LAVTA Zero-Emissions Infrastructure Transition Project	35,624,000
	Total Request for §5339(b) Program Only:	\$35,624,000
Petaluma	Petaluma Transit FY23 Zero Emission Bus Project	3,825,000
	Total Request for §5339(c) Program Only:	\$3,825,000

Ms. Nuria Fernandez April 7, 2023 Page 2 of 2

With an ambitious 2040 state deadline for a bus fleet transition, MTC, in partnership with Bay Area transit operators, is developing a Regional Zero Emission Transit Transition Strategy (Transition Strategy). This Transition Strategy will not only support the Bay Area in meeting the region's climate goals, but will serve as a model for the rest of the country. We are poised to make the Bay Area one of the first major markets to deploy a fully zero-emission fleet, and while MTC dedicates a large portion of federal formula funds to zero-emission bus replacements, strong discretionary support is needed to make this vision a reality, especially for infrastructure.

All bus operators must reach 100% zero emission procurements by 2029. In addition to FTA Zero-Emission Fleet Transition Plans, large bus operators completed state ZEB rollout plans in 2020 and face a 50% zero-emission procurement requirement by 2026, while small operators must complete their rollout plans by summer 2023 and procurements must be 25% zero-emission by 2026. This will not be possible without significant federal support.

Each endorsed project for FY23 plays a role in MTC's Transition Strategy. Large operators applying include AC Transit, SFMTA, Samtrans, and VTA. In addition to bus purchases, AC Transit's grant application focuses on a crucial component of transition: workforce training. SFMTA, Samtrans, and VTA's applications all focus on outfitting their facilities with the necessary infrastructure for charging zero emission buses. The conversion of SFMTA's 72-year-old Kirkland facility to support an electric fleet is critical for the region's largest bus operator.

Small operators Soltrans, Sonoma County Transit, and Petaluma would purchase new battery-electric and fuel cell buses and associated charging equipment. LAVTA and Marin Transit focus on innovative charging facilities, which rely on discretionary funding streams like the Bus and Bus Facilities and the Low- and No-Emission Bus Competitive Grant Programs to be realized.

In addition to supporting the region's Transition Strategy, these projects are consistent with the region's adopted long-range plan, Plan Bay Area 2050, and would leverage approximately \$76 million in local funding and other federal formula funds. These projects also enable the provision of clean, accessible public transit across the region, and in accordance with FTA's Justice40 Initiative.

MTC looks forward to working with the Federal Transit Administration and our partner agencies to deliver these projects. The applications and detailed project information will be submitted by individual transit operators. Any funds awarded by FTA could be amended into the regional Transportation Improvement Program within one-to-two months of award, with federal approval of the amendment anticipated within three months. Please contact Margaret Doyle at 415-778-6743 or mdoyle@bayareametro.gov for any further information about our recommendation.

Sincerely,

Aliy A. Bockelman

Alix A./Bockelman Deputy Executive Director, Policy

CC: Mark G. Bathrick, FTA Ray Tellis, FTA

J:\PROJECT\Funding\FTA\Section 5339 Bus & Bus Facilities\FY2023-5339 Discretionary