Update on Pricing and Incentive-Based Congestion Management Strategies





San Francisco County Transportation Authority Board October 23, 2018



1. What is Congestion Pricing?

2. Why Study Congestion Pricing?

3. 2010 Mobility, Access and Pricing Study

4. Related Efforts in SF and Other Cities



What is congestion pricing?

One of many tools to manage congestion:

 Charge a fee to drive in the most congested locations and times

Best practice to package with:

- Incentives
- Discounts
- Multimodal improvements





Why study congestion pricing? (circa 2007)

- 5th most congested region in U.S.
- Peak period trips to Downtown SF twice as long as off-peak trips
- SF sacrificed over \$2B/yr to congestion
- Transportation = 37% of SF GHG emissions





Why study congestion pricing? (circa 2018)

- 5th most congested region in the world
- SF travelers lose 79 hours/year to congestion
- Congestion results in concentrated air pollution, overlaps with COCs
- Transportation = 46% of SF GHG emissions



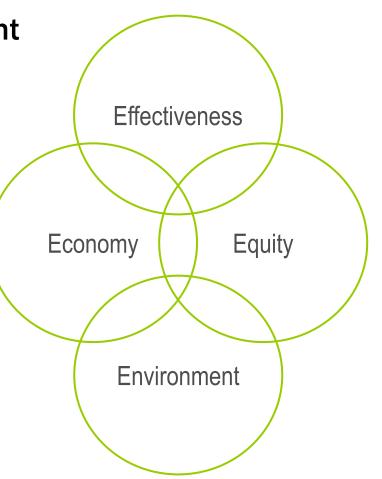




2010 Mobility Access and Pricing Study

Feasibility Study included:

- Substantial community engagement
- Wide range of alternatives
- Detailed technical analysis
- Identification of feasible options





MAPS Outreach & Engagement

KEY STAKEHOLDER GROUPS

- Equity organizations
- Environmental advocates
- Business groups
- ► Residents, commuters

BROAD OUTREACH & MARKET RESEARCH

- Workshop series, e-workshop
- Direct outreach
- Public opinion polls, SP survey
- Intercept surveys





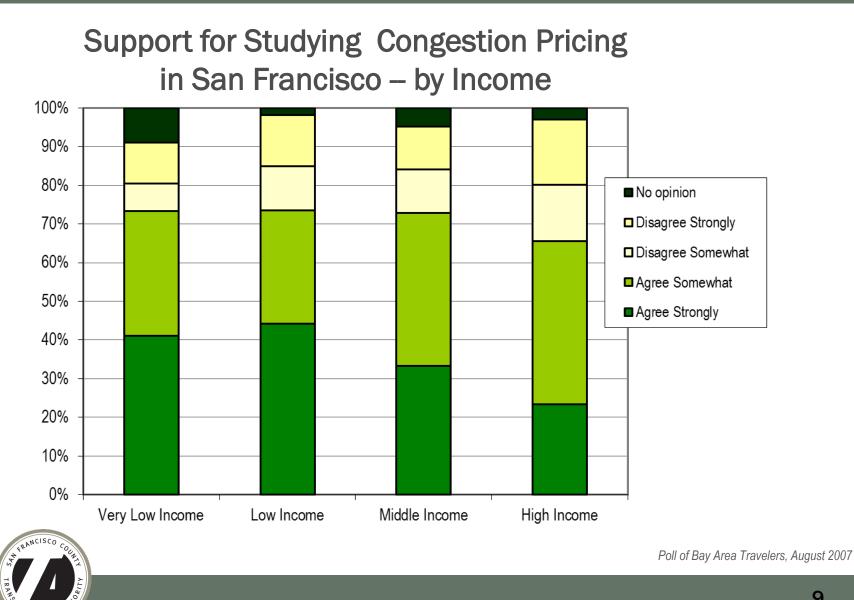
Feedback: community & equity

Top concerns:

- Availability, reliability, and cost of transit services
- Cost of paying fee to working poor
- Effect on local/off-peak service due to core/peak demands
- Traffic/parking diversions at edges of cordon



Is Congestion Pricing Fair?



Feedback: business impacts

Top concerns:

- Effect of fees on business location decisions
- Impacts of fees on retail sales
- Commercial fleet and tour bus costs
- Suggest parking pricing & traffic enforcement could have the same effect

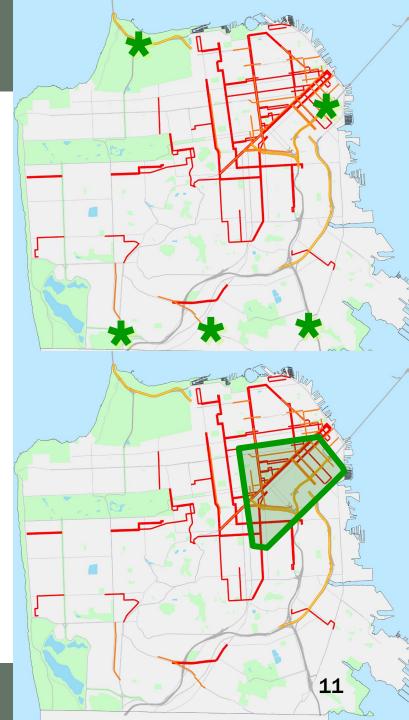


MAPS Study Design

What scenarios would be feasible and effective?

What improvements should be part of the package?

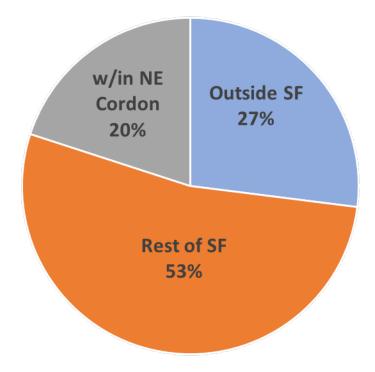
What are the potential benefits and impacts?





MAPS Analysis of trips in Northeast SF

Distribution of AUTO Trips during the PM Peak, 2005



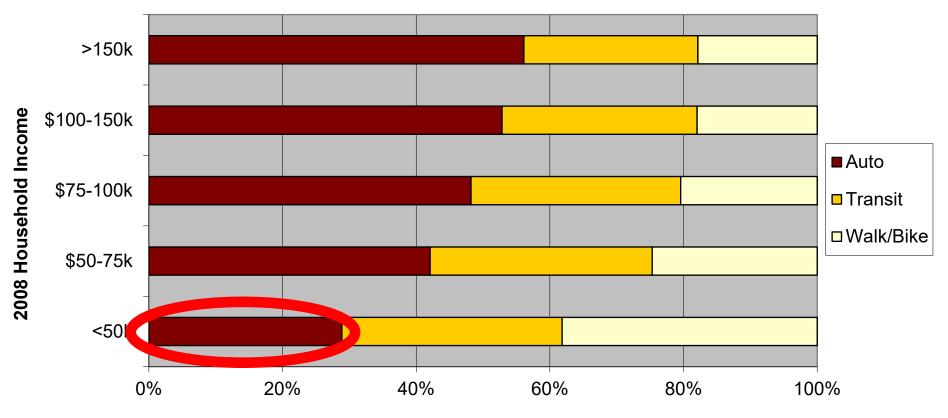
• Nearly half by auto

- Over 40% made during peak periods
- SF residents make ³⁄₄ of car trips



Source: SF-CHAMP, 2010

Travel Modes to NE SF by Income (pm peak)



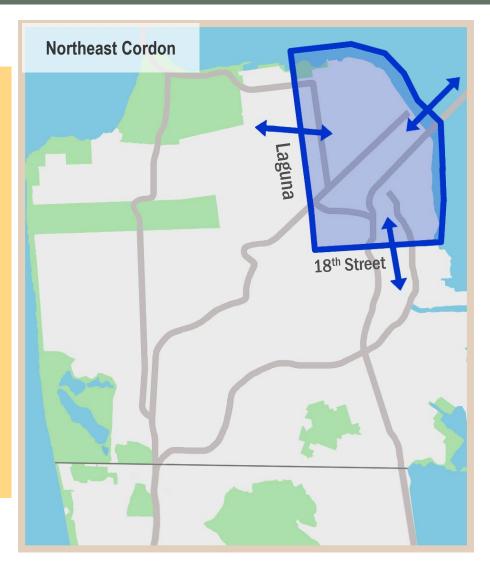
Person Trips (Percent)



SF CHAMP, May 2008

Recommended Design: Northeast Cordon

- Cordon bounded by Laguna + 18th Streets
- Recommended Pilot Fee:
 - \$3 AM/PM peak fee for crossing cordon
- Recommended discounts:
 - 50% for Disabled Drivers
 - 50% for Zone Residents
 - 50% for Low-income Drivers
 - \$6 daily cap
 - \$1 rebate on bridge tolls
 - Fleet program for businesses

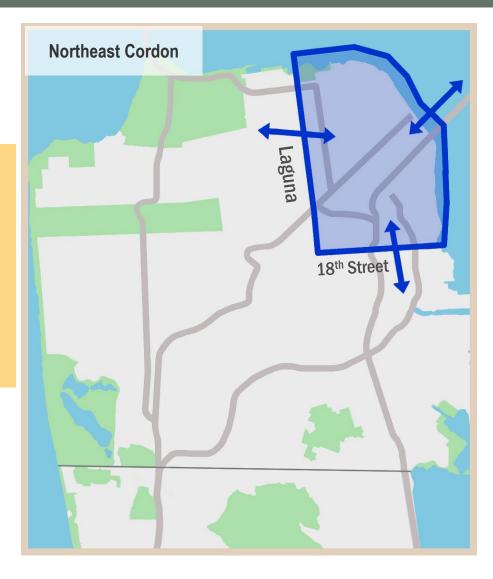




Northeast Cordon performed best

Benefits:

- 12% fewer peak period auto trips
- 21% reduction in VHD
- 16% reduction in Northeast Cordon GHGs
- 20-25% transit speed improvement
- 12% reduction in pedestrian incidents





Program Could Generate \$60-80M/year

Expenditure plan investments included:

- Faster, more frequent transit
- Street repaying
- Traffic calming
- Ped + bike improvements
- Streetscape enhancements
- Parking management + enforcement
- TDM programs







Less driving and congestion =>

Fewer ped & bike injury collisions

Less particulate + toxic air pollution =>

Fewer health impacts for people most vulnerable to pollution

More walking and biking =>

> Healthier population



Business impacts: broadly neutral

- Minimal impact on employment (≤1%)
- Neutral to positive impacts on retail sales

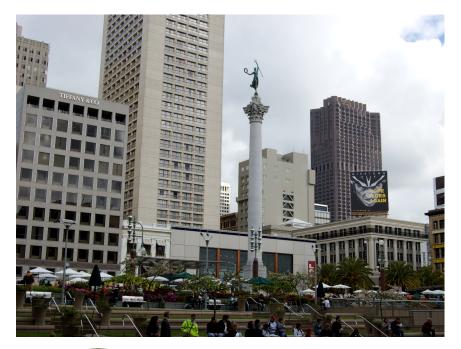
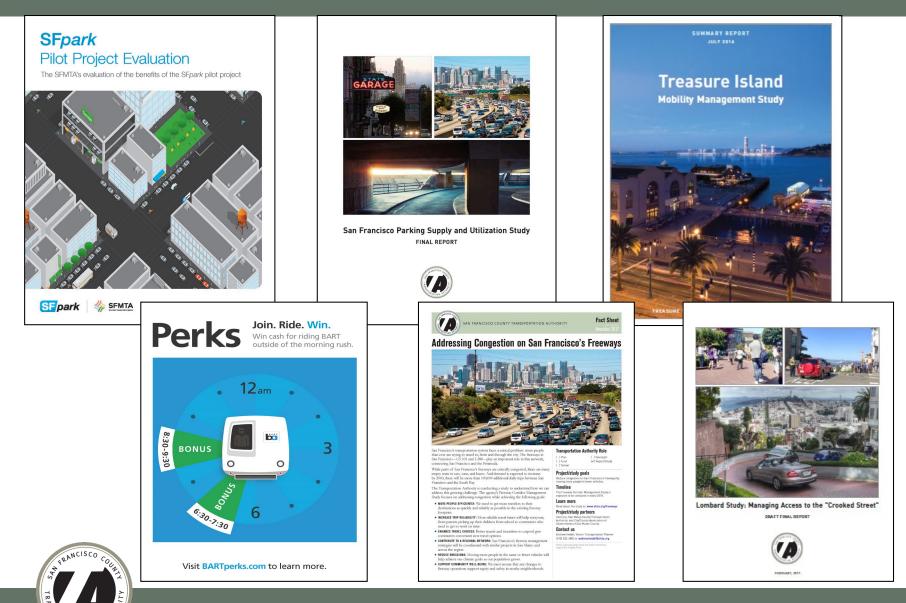




Photo credits: Flickr users Mark Crawley, Jeffrey Zeldman



SF Incentives and Rewards



SF Policy and Plan Support

- ► SF Transportation Plans (2004 2017)
- SF Climate Action Plans (2004 2017)
- Regional Transportation Plans (2009 2017)

- Transit Center District Plan (2012)
- Inter-Agency Transportation Demand Management Strategy (2014)
- Emerging Mobility Evaluation Report (2018)



Congestion Pricing around the World

Existing pricing systems:

- London
- Stockholm
- Singapore
- Milan
- Gothenburg (Sweden)



Considering pricing:

- Los Angeles / Santa Monica
- Seattle
- Vancouver
- Portland
- New York City
- Auckland



What Could be Next?

- Refresh MAPS
 - Effectiveness
 - Equity
 - Economy
- Confirm design
- State legislative authority
- Environmental clearance
- Implementation



Questions?

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